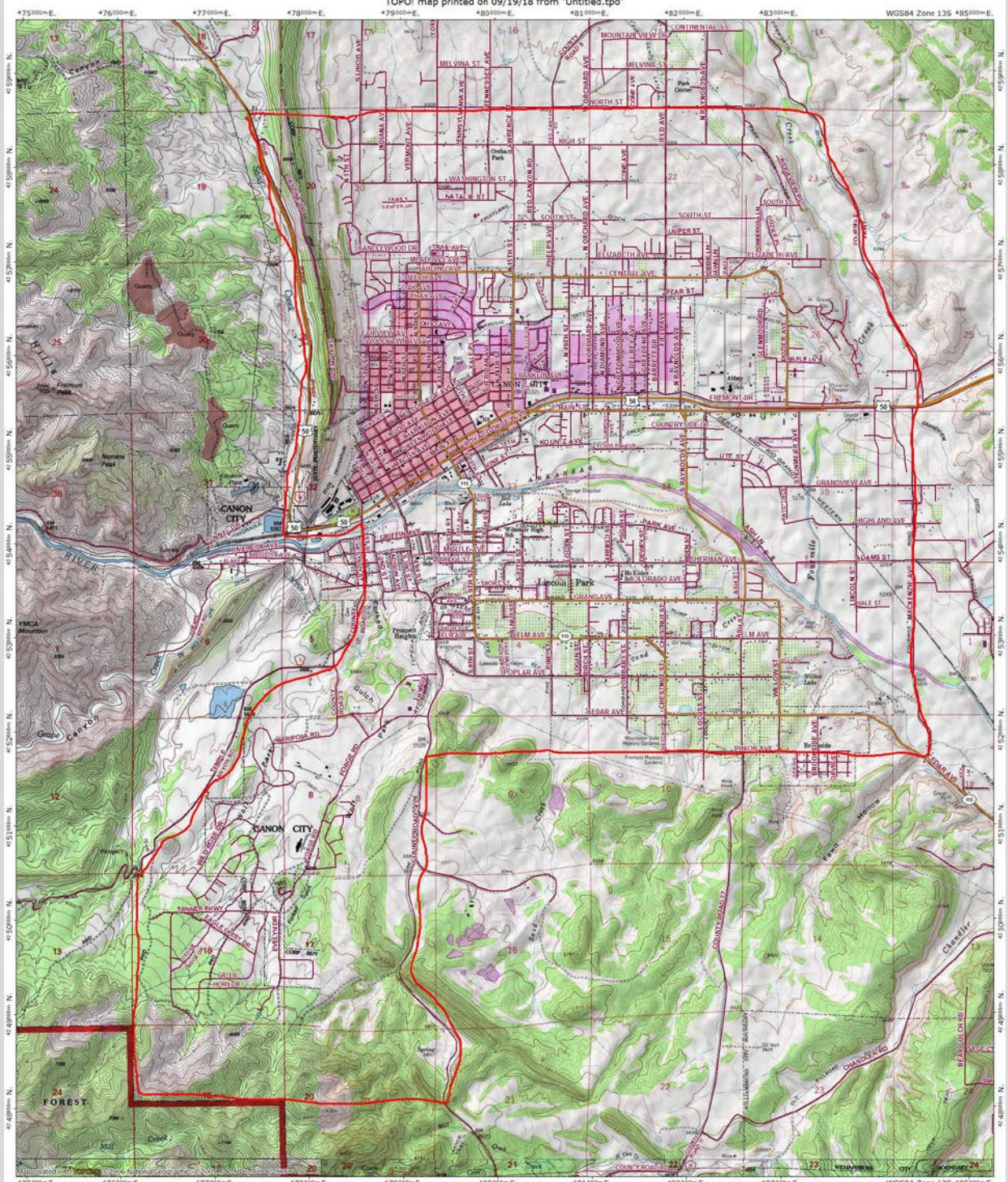


ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should a special GMU 581 and GMU 69 antlerless deer hunt code be created around the town of Canon City to alleviate urban deer issues?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Year-round deer densities in the urban interface surrounding the town of Canon City have increased in recent years; thus, CPW Area 13 personnel are proposing a new hunt code designed to target urban deer and alleviate damage complaints related to high densities in these specific areas. The hunt code would be valid Sept 1 – Oct 31 and licenses would be additional “List C” licenses, allowing hunters to possess them in addition to their regular deer license.</p> <p>If approved, all legal hunting methods would be allowed, but only crossbows and archery equipment would be allowed within city limits, while rifles would be allowed outside of city limits. Due to this area being fairly developed, hunters are urged to take extra safety precautions.</p> <p>Radio collar data from the D-16 (Cripple Creek) deer herd indicates the majority of deer surrounding Canon City are non-migratory. As such, this hunt would allow CPW to target deer residing on a year-round basis in and around the town of Canon City and the adjacent urban interface without targeting migratory deer or affecting the overall population size of the herd.</p> <p><u>Proposed Hunt Boundaries:</u> D-F-581-E1-R: (GMU 581 & 69) huntable area bounded on the north by a straight line connecting U.S. 50 and North Street in Canon City, on the east by Mackenzie Ave/Fourmile lane, on the south by a straight line connecting Pinion Ave to Fremont CR 143, Fremont CR 143, and the Tanner/East Bear Gulch Trail 1333, and on the west by the BLM and USFS boundary, Temple Canon Rd, and U.S. 50.</p>	



STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:

***IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.**

Citizens of Canon City, deer hunters who hunt GMUs 581 & 69.

CPW has met with Canon City Council at their request to look at options of addressing deer populations within and near Canon City. Urban deer hunt defined in this Issue Paper was approved by Canon City council on Oct 3, 2018.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. **Preferred Alternative:** Create one early, antlerless hunt code to target hunting pressure on high deer densities in Canon City and surrounding urban interface, valid for the portions of both GMUs 69 and 581 falling within the defined hunt boundary.
2. Create two early antlerless hunt codes, one for GMU 69 and one for GMU 581, to target hunting pressure on high deer densities in Canon City and surrounding urban interface.
3. Status Quo: Target urban deer using antlerless licenses already in place during regular archery, muzzleloading and rifle seasons.

Issue Raised by:	Area 13
Author of the issue paper (if different than person raising the issue):	Jim Aragon, Bob Carochi, Zach Holder, and Jamin Grigg
CC:	
APPROVED FOR FURTHER CONSIDERATION BY:	Dan Prenzl
REQUIRES NEW SPACE IN THE BROCHURE?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Southeast, Field Ops.
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/18

ISSUE:	Should there be a late antlerless rifle deer season in D-4 (GMUs 7, 8, 9, 19, 191)?																																											
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):																																												
The deer population in the Red Feather/ Poudre Canyon (D-4) has grown towards the upper end of the new proposed population objective (13,000-15,000). To maintain the population within the draft Herd Management Plan's proposed population management objective in 2018, we increased the number of antlerless rifle deer licenses. Antlered deer licenses have also been increased.																																												
<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 30%;">GMU</th> <th style="width: 20%;">HUNT CODE</th> <th style="width: 15%;">2017 LICENSES</th> <th style="width: 15%;">2018 LICENSES</th> <th style="width: 20%;">Change in License #s</th> </tr> </thead> <tbody> <tr> <td>7, 8, 9, 19, 191</td> <td>DE007O1A</td> <td style="text-align: center;">850</td> <td style="text-align: center;">1000</td> <td style="text-align: center;">+150</td> </tr> <tr> <td>7, 8, 9, 19, 191</td> <td>DF007O1M</td> <td style="text-align: center;">200</td> <td style="text-align: center;">305</td> <td style="text-align: center;">+105</td> </tr> <tr> <td>7, 8</td> <td>DF007O2R</td> <td style="text-align: center;">190</td> <td style="text-align: center;">240</td> <td style="text-align: center;">+50</td> </tr> <tr> <td>7, 8</td> <td>DF007O3R</td> <td style="text-align: center;">120</td> <td style="text-align: center;">220</td> <td style="text-align: center;">+100</td> </tr> <tr> <td>9, 19, 191</td> <td>DF009O2R</td> <td style="text-align: center;">250</td> <td style="text-align: center;">275</td> <td style="text-align: center;">+25</td> </tr> <tr> <td>9, 19, 191</td> <td>DF009O3R</td> <td style="text-align: center;">150</td> <td style="text-align: center;">200</td> <td style="text-align: center;">+50</td> </tr> <tr> <td>9 - Private Land Only</td> <td>DF009P5R</td> <td style="text-align: center;">85</td> <td style="text-align: center;">135</td> <td style="text-align: center;">+50</td> </tr> </tbody> </table>					GMU	HUNT CODE	2017 LICENSES	2018 LICENSES	Change in License #s	7, 8, 9, 19, 191	DE007O1A	850	1000	+150	7, 8, 9, 19, 191	DF007O1M	200	305	+105	7, 8	DF007O2R	190	240	+50	7, 8	DF007O3R	120	220	+100	9, 19, 191	DF009O2R	250	275	+25	9, 19, 191	DF009O3R	150	200	+50	9 - Private Land Only	DF009P5R	85	135	+50
GMU	HUNT CODE	2017 LICENSES	2018 LICENSES	Change in License #s																																								
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9, 19, 191	DF009O3R	150	200	+50																																								
9 - Private Land Only	DF009P5R	85	135	+50																																								
An antlerless rifle deer late season is needed to decrease crowding during the 2 nd and 3 rd rifle seasons within D-4. Furthermore, adding a late season may increase hunter harvest because it provides an additional hunting opportunity.																																												
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:																																												
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.																																												
There have been discussions with NE Terrestrial and Area 4 staff on this issue. This proposal is also in line with the draft D4 herd management plan which was presented to the Parks and Wildlife Commission in August 2018.																																												
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):																																												
<ol style="list-style-type: none"> 1. *Preferred Alternative*: New hunt code: D-F-009-L1-R opening the first Saturday in December and running for 15 days. 2. Status Quo 																																												
Issue Raised by:	Angelique Curtis																																											
Author of the issue paper (if different than person raising the issue):																																												
CC:	Area 4, Ty Petersburg, Janet George																																											
APPROVED FOR FURTHER CONSIDERATION BY:	Craig McLaughlin																																											
REQUIRES NEW SPACE IN THE BROCHURE?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO																																											
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO																																											
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	NE Region and Terrestrial																																											
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO																																											

ISSUES SUBMITTAL FORM

Date: 10/9/2018

ISSUE:	Should the late season antlerless elk licenses (E-F-038-L1-R), and all general rifle antlerless elk licenses in GMU 38 be list B?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Similar to deer, the distribution of elk in GMU 38 makes managing towards the herd objectives, while balancing hunter satisfaction a challenge. During the rifle seasons, the majority of elk occur in the eastern portion of the GMU on private land and open space. Elk have also started to use refuge areas more frequently in the Jefferson County and City of Golden portions of the GMU. However, hunters complain about the lack of elk on public land in the western portion of the GMU.</p> <p>Typically the E-F-038-L1-R hunt code does not sell out or sells out as leftovers late in the license sales. Hunters that usually purchase those licenses as leftovers, do so because those are the only licenses available on the leftover list. Most of those hunters are not aware of the lack of public access before they purchase those licenses and either do not hunt or harvest an elk. Changing the above hunt code to list B may provide more incentive for resident landowners and local hunters, which have access to private lands within the GMU, to purchase more late antlerless licenses and harvest more antlerless elk.</p> <p>In addition, to change the E-F-038-L1-R licenses to list B, all general antlerless licenses in the GMU must be the same list designation. Therefore, we recommend E-F-038-O1-R, E-F-038-O2-R, E-F-038-O3-R and E-F-038-O4-R (which typically sell out during the draw), also change to list B.</p> <p>PLO antlerless licenses are currently list B also.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
<p>Antlerless elk hunters in GMU 38 are impacted.</p> <p>Discussions have occurred with Terrestrial and Area Staff. No public input process has occurred.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none"> 1. *Preferred Alternative*: Change the E-F-038-L1-R, E-F-038-O1-R, E-F-038-O2-R, E-F-038-O3-R and E-F-038-O4-R licenses to list B. 2. Status quo. 	
Issue Raised by:	Ben Kraft, Area 1, Area 5
Author of the issue paper (if different than person raising the issue):	
CC:	Janet George, Mark Lamb, Crystal Chick
APPROVED FOR FURTHER CONSIDERATION BY:	Craig McLaughlin
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	NE Region and Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

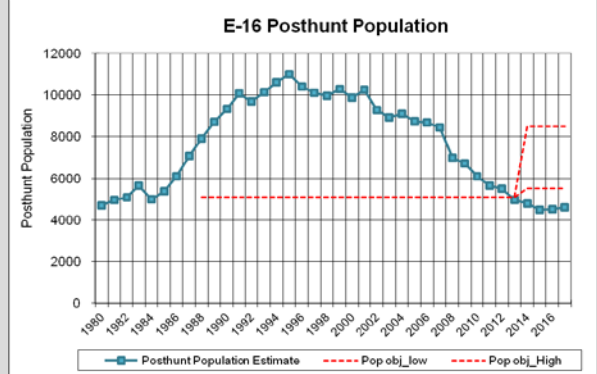
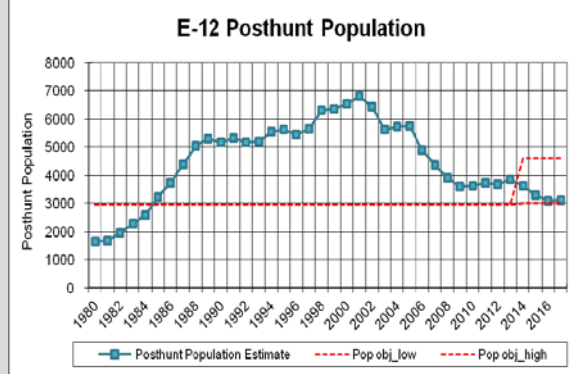
ISSUES SUBMITTAL FORM

Date: 10/09/18

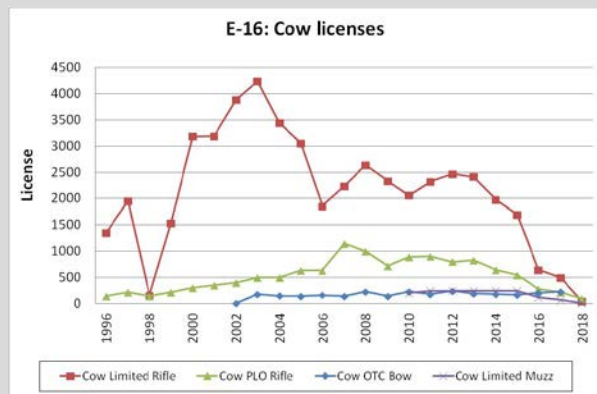
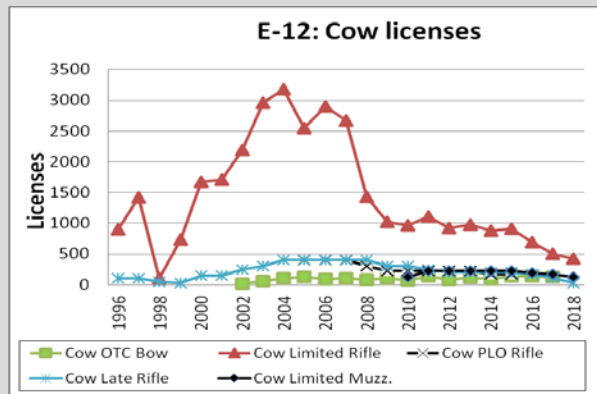
ISSUE: Should all antlerless licenses (except private-land only licenses) in elk DAUs E-12 and E-16 be changed to List A licenses?

DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):

Antlerless licenses in elk DAUs E-12 (GMUs 35, 36, 361) and E-16 (GMUs 44, 45, 47, 444) are currently List B licenses. However, these elk herds have declined to about 40% of their peak population sizes in the 1990s. Calf recruitment, gauged from winter calf:cow ratios, has been trending downward over the past few decades in these herds. E-12 is currently within but close to the lower bound of its population objective, and E-16 is below its objective.



Antlerless licenses have been reduced in both herds at various times within the past decade. E-12's antlerless tags were drastically reduced in 2008 and also additional cuts were made successively each year from 2016-2018. E-16's antlerless licenses have been cut each year starting in 2014, with the largest reduction in 2016; by 2018, E-16's antlerless tags were dropped to 10 licenses per huntcode.



As of the 2017 draw, many antlerless licenses in these units are being drawn as 1st or 2nd choice because quotas have been significantly reduced. A few of these huntcodes even required using 1 preference point. Because these licenses are now in demand relative to the quota available, there is no longer a need for them to be List B licenses.

We propose to change all antlerless licenses (except for PLO antlerless licenses) in E-12 and E-16 to List A licenses. This change will allow the available licenses to be distributed among more individual hunters who wish to hunt elk in these units, rather than allowing an individual to hold 2 elk licenses (i.e., a List A and a list B license).

Note: If the separate issue paper to change archery licenses in E-12 and E-16 to DAU-specific, sex-specific, limited licenses is approved, then the proposed antlerless archery licenses in these DAUs would

be List A licenses.	
<p>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</p> <p>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</p> <p>[List stakeholder groups and briefly summarize comments received] Antlerless elk hunters in E-12 and E-16. No public input process has been conducted to date.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none"> *Preferred Alternative*: Change all antlerless licenses (except for PLO antlerless licenses) in elk DAUs E-12 and E-16 (GMUs 35, 36, 44, 45, 47, 361, and 444 to List A licenses. This change will also remove GMUs 35, 36, 44, 45, 47, 361 and 444 from the list of valid units in EF000U1A. Status quo. 	
Issue Raised by:	Julie Mao (Terrestrial Biologist, Glenwood Springs) and Area 8 & 9 Field Ops staff
Author of the issue paper (if different than person raising the issue):	
CC:	Perry Will (AWM, Area 8), Lyle Sidener (AWM, Area 9), Brad Petch (NW Sr. Biologist), Bryan Lamont (Terrestrial Biologist, Hot Sulphur Springs)
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should the GMU 55 & 551 fourth season either-sex rifle elk license hunt codes (EE055O4R and EE551O4R) be converted to bull only hunt codes in GMUs 55 and 551?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Either-sex elk tags were implemented in various seasons throughout the Gunnison Basin over the past two decades to help increase the harvest on a burgeoning elk population. More recently, the elk population in these units have been at or under population size objective. Additionally, fourth season cow-only tags are already available. Converting these either-sex tags to bull only tags will allow a simpler set of hunt codes for hunters to choose from and simplify the management of these units for CPW staff.</p>	
<p>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</p>	
<p>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</p>	
<p>[List stakeholder groups and briefly summarize comments received]</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<p>1. *Preferred Alternative*: Convert existing either sex elk tags with the hunt-code EE055O4R and EE551O4R to EM055O4R and EM551O4R respectively. Antlerless licenses already exist.</p> <p>2. Status quo: either-sex tags remain as is.</p>	
Issue Raised by:	Kevin Blecha (SW terrestrial biologist), Area 16 staff
Author of the issue paper (if different than person raising the issue):	
CC:	J Wenum, Scott Wait, Chris Parmeter, Nick Gallowich
APPROVED FOR FURTHER CONSIDERATION BY:	PATT DORSEY
REQUIRES NEW SPACE IN THE BROCHURE?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial and Area 16
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should the late season public land antlerless hunt code in GMU 61 (EF061L1R) and the late season private land hunt code in GMU 62 (EF062P5R) be deleted as the E-20 (Uncompahgre) elk herd is at the lower end of the population objective?		
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):			
<p>The post-hunt population estimate for the Uncompahgre elk herd in 2017 was 8,747 at the bottom end of the population objective range of 8500-9500. Antlerless licenses across all seasons have been reduced over the last few years to stabilize the population decline. Poor calf recruitment has been a concern in this population, as well as most elk herds across southern Colorado.</p> <p>The public land late season in GMU 61 was established in 2015 to harvest additional cow elk in GMU 61 to meet population objectives, decrease pressure by antlerless hunters in the regular rifle seasons and to push elk off lower elevation elk and mule deer winter ranges. The population is now at the lower end of the objective range and over the last 2 years' elk have not been on lower elevation winter ranges due to the lack of snow at higher elevations.</p> <p>Elk populations in GMU 62 have been reduced to the point where game damage conflict is minimal and can be addressed in the future with damage hunts on an as needed basis.</p> <p>After removing the late public land antlerless season, a private-land-only season will still remain in GMU 61 to maintain antlerless harvest on winter ranges from December 15 to January 15.</p>			
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:			
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.			
Late season public land hunters in GMU 61 and late season private land only hunters in GMU 62 have not been contacted. Deleting these hunt codes follow management objectives from the 2006 Herd Management Plan that collected public input to set population objective. In addition, turning off these hunt codes follows the direction of the original issue papers that created the hunts to help meet population objective and decrease game damage.			
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):			
<ol style="list-style-type: none"> 1. *Preferred Alternative*: Delete huntcodes EF061L1R and EF062P5R 2. Status quo 			
Issue Raised by:	Tony Bonacquist, Mark Caddy, Kevin Duckett, Kelly Crane, Matt Ortega, Mark Richman, and Brad Banulis		
Author of the issue paper (if different than person raising the issue):			
CC:	Renzo DelPiccolo, Scott Wait, Patt Dorsey, Craig McLaughlin		
APPROVED FOR FURTHER CONSIDERATION BY:		PATT DORSEY	
REQUIRES NEW SPACE IN THE BROCHURE?		<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION		Terrestrial and Area 18	
RECOMMENDED FOR CONSENT AGENDA?		<input type="checkbox"/> YES <input type="checkbox"/> NO	

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should GMU 53 and GMU 63 combined first season hunt codes (EF053O1R & EM053O1R) be split into hunt codes applicable to the two GMUs? (Add EF063O1R and EM063O1R hunt codes)?		
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):			
<p>The status quo combined tag was initially created to provide hunters with the opportunity to hunt both GMUs during the first rifle elk season. However, the recently approved (June 2018) herd management plan for DAU E05 dictates through an objective that the distribution of elk among the three GMUs comprising E05 should be fitting to stakeholder desires. From this E5 herd management planning process, GMU 53 stakeholders generally desired an increase in elk population size, while GMU 63 stakeholders generally don't want much of an increase in elk population size. Concerns regarding private land conflicts and rangeland competition underlie the lacking desire to increase the segment of the elk population utilizing GMU 63.</p> <p>GPS collar movement studies in DAU E05 (GMUs 53, 54, and 63) indicate that the distribution of elk underlie many of the issues regarding elk management. A recent public opinion survey of GMU 53 and 63 stakeholders showed that a majority believe that elk distribution is a more pressing issue than the total abundance of elk in these units.</p> <p>Approximately 225 bull tags and 250 cow tags were allocated annually over the past three years, which accounts for 15% and 20% of the total bull and cow take reported in these two GMUs. Currently, hunter harvest averages 37 cows and 40 bulls in GMU 53, and 24 cows and 10 bulls in GMU 63. For cow season, 123 hunted GMU 53 and 72 hunted GMU 63. For Bull season, 180 hunted GMU 53 and 50 hunted GMU 63. Reports from the field indicate relatively higher levels of hunter crowding in GMU 53 in early seasons, thus this hunt code change can help alleviate this issue as a by-product.</p> <p>Allowing elk license allocations to differ between GMU 63 relative to GMU 53 during the first rifle season will allow more control over hunter and elk distribution.</p>			
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:			
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.			
[List stakeholder groups and briefly summarize comments received]			
During the 2017-2018 herd management plan process for E5 (GMUs 53, 54, and 63), 284 respondents replied to an online survey targeting landowners and hunters. This issue paper reflects the desires of this public involvement survey.			
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):			
<ol style="list-style-type: none"> 1. *Preferred Alternative*: Remove unit 63 from EF053O1R and EM053O1R. Add hunt codes EF063O1R and EM063O1R only valid in unit 63 2. Status quo: do not split GMU 53 first season tags into unit 53 and 63 specific tags 			
Issue Raised by:	Kevin Blecha, SW Terrestrial Biologist		
Author of the issue paper (if different than person raising the issue):			
CC:	J Wenum, Scott Wait, Brandon Diamond, Stuart Sinclair, Andrew Taylor		
APPROVED FOR FURTHER CONSIDERATION BY:		PATT DORSEY	
REQUIRES NEW SPACE IN THE BROCHURE?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	

REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should either-sex private land only elk tags in GMU 54 (EE054P1R & EE054P4R) be eliminated?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Either-sex private-land-only tags (EE054P1R & EE054P4R) were implemented in GMU 54 to increase hunting pressure on private lands of GMU 54 at a time period when elk populations were much higher across the unit. This issue paper examines whether to keep these two hunt codes.</p> <p>Over the past 5 years, hunter harvest has been low, with P1R harvest resulting in an average of 4.2 bulls and 1.6 cows harvested annually, and P4R harvest resulting in an average of 1.8 bulls and 2.6 cows harvested annually.</p> <p>Removing these hunt codes would simplify the license application process for hunters in GMU 54 by reducing the total number of hunt codes to choose from.</p> <p>Various law enforcement issues have arisen from these either-sex private-land-only tags by hunters using these on public lands intentionally or unintentionally, in which citations have been issued to offenders.</p> <p>Over the past five years, these private land only tags have been in low demand, in which the P1R has been sold out at second choice or leftover for 4th season. These tags have only provided opportunity for an average of 21 P1R hunters and 19 P4R hunters over the past five years. Sex specific tags for 1st and 4th bull and cow are already available in which hunters can choose to hunt on either private or public land. Any demand lost by removing the P1R and P4R tags will be compensated for by shifting the small amount of current demand to the EM054O1R, EM054O4R, or EF054P5R tags.</p> <p>The recently approved herd management plan for the West Elk Mountains elk population calls for a small growth in the elk population. Ideally, this increase in the elk population will occur mostly on public land, as the segment of the elk population using private land is too high in localized areas. The harvest of bulls with either-sex tags on private lands does little to nothing in shifting this population from private land to public lands. It would be more beneficial to the overall elk population's distribution if private land elk hunters were targeting cows.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
[List stakeholder groups and briefly summarize comments received]	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none">1. *Preferred Alternative*: Remove the either-sex private land only elk tags in GMU 54 (EE054P1R & EE054P4R)2. Status quo: leave these hunt codes as is	

Issue Raised by:	Brandon Diamond, DWM Gunnison West
Author of the issue paper (if different than person raising the issue):	Kevin Blecha
CC:	J Wenum, Scott Wait, Stuart Sinclair, Andrew Taylor, Chris Parmeter
APPROVED FOR FURTHER CONSIDERATION BY:	PATT DORSEY
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial and Area 16
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should the late season public land antlerless hunt code in GMU 70 (EF070L1R) be deleted as the E-24 (Disappointment) elk herd is at population objective?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>The post-hunt population estimate for the Disappointment elk herd in 2017 was 17,953, near the middle of the population objective range of 17,000-19,000. Antlerless licenses across all seasons have been reduced over the last few years to stabilize the population decline. Poor calf recruitment has been a concern in this population, as well as most elk herds across southern Colorado.</p> <p>The public land late season in GMU 70 was established in 2016 to harvest additional cow elk in GMU 70 and to shift elk distribution up in elevation off of low elevation winter ranges. Over the past 2 years, mild weather conditions with little snow fall has not pushed elk down to the lower winter ranges negating the need for the public land season to affect elk distribution. GMU 70 does still have a private land December antlerless season from December 1 to December 15 to harvest cows and to address game damage concerns.</p>	
<p>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</p> <p>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</p> <p>[List stakeholder groups and briefly summarize comments received]</p> <p>Late season public land hunters in GMU 70 have not been contacted. Deleting these hunt codes follows management objectives from the 2006 Herd Management Plan that collected public input to set population objectives. In addition, deleting these hunt codes follows the direction of the original issue papers that created the hunts to help meet population objective and shift elk distribution off low elevation winter ranges.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none"> 1. *Preferred Alternative*: Delete hunt code EF070L1R 2. Status quo 	
Issue Raised by:	Mark Caddy, Tony Bonacquista, and Brad Banulis
Author of the issue paper (if different than person raising the issue):	
CC:	Renzo DelPiccolo, Scott Wait, Patt Dorsey, Craig McLaughlin
APPROVED FOR FURTHER CONSIDERATION BY:	PATT DORSEY
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial and Areas 15/18
RECOMMENDED FOR CONSENT AGENDA?	<input type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should GMU 13-specific antlerless elk hunt codes in the 2nd, 3rd and 4th seasons be removed with GMU 13 be added to hunt codes EF012O2R, EF012O3R and EF011O4R?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Currently GMU 13 is a standalone unit during the second, third, and fourth rifle cow elk seasons with hunt codes EF013O2R, EF013O3R and EF013O4R respectively. During the first rifle cow and bull elk season, GMU 13 is currently included in hunt code EF011O1R consisting of GMUs 11,12,13, 23, 24, 25, 26, 33, 34, 131, 211, and 231. During the 4th rifle bull elk season GMU 13 is included in hunt code EM012O4R. Both Private land hunt codes EE011P1R and EF011P5R include GMU 13 with GMUs 12, 23 and 24 in addition to others. In particular, private land hunt code EF011P5R begins before the first rifle season starts and ends after the fourth rifle season concludes. All of the deer hunt codes group GMU 13 with GMU 12, 23, 24 during the second, third, and fourth seasons.</p> <p>GMU 13 is limited in public land opportunities both from an access standpoint and overall huntable acreage. Largely elk hunting in GMU 13 is contingent upon weather and the movement of elk from higher elevations. The majority of elk harvested are killed on private lands.</p> <p>Over the past several years the DWM in the district that covers the western half of GMU 13 has heard from many public hunters about how limited they are in both access and opportunity. The DWM has also had enforcement issues with GMU 13 hunters leaving GMU 13 and hunting in surrounding units. More often than not the GMU 13 hunters must camp in GMU 12 because of the lack of suitable camp sites in GMU 13.</p> <p>Including GMU 13 into the current second, third, and fourth season GMU 12 hunt codes will increase opportunity for those hunters that have historically hunted GMU 13, rather than limit them and spread them out over a larger area. The majority of the hunters will still hunt elk in GMU 12, 23, and 24 as before. Crowding is not anticipated in GMU 13 with an influx of GMU 12, 23, and 24 hunters. This change would also reduce brochure space and overall confusion.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
[List stakeholder groups and briefly summarize comments received]	
<p><u>Internal:</u> This issue has been discussed at an Area 6 level between the DWM, Terrestrial Biologist, and AWM. It has also been discussed with the Area 10 DWM that covers the eastern half of GMU 13.</p> <p><u>External:</u> Public hunters that have historically hunted GMU 13. No public process has occurred to date.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none"> *Preferred Alternative*: Remove hunt codes EF013O2R, EF013O3R, and EF013O4R, and add GMU 13 to hunt code groupings EF012O2R, EF012O3R and EF011O4R to provide additional hunting opportunity on public lands in GMU 12, 23, and 24 through the redistribution of licenses currently limited to GMU 13. 	

2. Status Quo: Maintain hunt codes EF013O2R, EF013O3R, and EF013O4R.	
Issue Raised by:	DWM Evan Jones Terrestrial Biologist Darby Finley
Author of the issue paper (if different than person raising the issue):	DWM Evan Jones
CC:	AWM Bill deVergie, AAWM Mike Swaro, and Senior Biologist Brad Petch
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

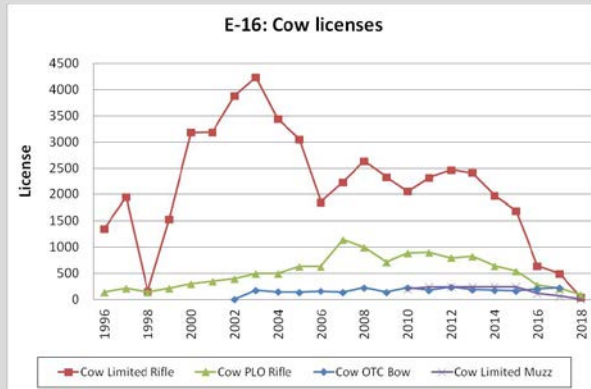
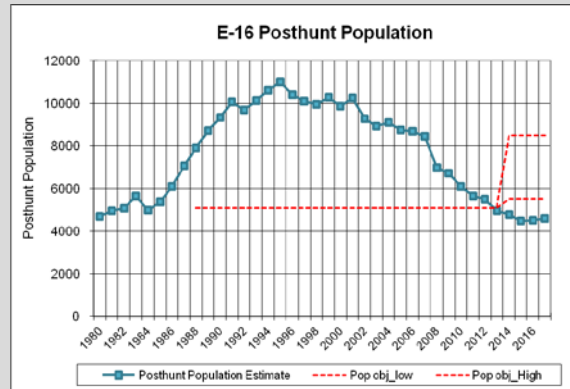
ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE: Should the early cow season (Sept 15-30) in GMU 45 be closed?

DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):

GMU 45 in elk DAU E-16 has had an early cow season (hunt code EF045E1R) from September 15-30 since 1991. This season was instituted at a time when the population was at its peak and well above the objective, and was meant to provide cow elk hunting opportunity outside of the regular rifle seasons. Since then, E-16's population has dropped to about 40% of its highest size in recent decades and is now below objective. The DAU's various antlerless licenses have been cut significantly, especially over the past 5 years.



The quota for this particular hunt code has been reduced from 80 licenses in the early to mid-2010s, down to 40 licenses in 2016, and then further cut to 10 licenses in 2017 and 2018. Success rate for this season has varied widely from 5% to 30%. There is no longer a need for an early cow season in GMU 45 for population management purposes. We propose closing this hunt code starting in 2019.

STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:

***IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.**

[List stakeholder groups and briefly summarize comments received]
 Hunters who apply for the early season cow license in GMU 45. No public input process has been done to date.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. ***Preferred Alternative*:** Close hunt code EF045E1R starting in 2019.
2. No change.

Issue Raised by:	Julie Mao (Terrestrial Biologist, Glenwood Springs) and Bill Andree (retired DWM, Vail district)
Author of the issue paper (if different than person raising the issue):	
CC:	Perry Will (AWM, Area 8), Brad Petch (NW Sr. Biologist)
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should a separate hunt code, EF025O1R, be created for GMU's 25, 26 and 34 for the 1st rifle cow season?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Although the elk population in DAU E-6 is estimated to be slightly above the long term population objective range, herd segments in the southern portion of the DAU have been declining. Observed calf ratios across GMUs 25, 26, and 34 have been low averaging 32.8:100 the last 5 years. In addition, cow harvest and hunter success has been inconsistent the last 5 years. Elk game damage in these units is minimal to non-existent and local ranchers who have experienced game damage in the past are now complaining about low elk numbers. Creating a separate 1st season hunt code for GMUs 25, 26, and 34 by removing these units from hunt code EF011O1R would allow managers to better allocate license numbers and address concerns about elk numbers within these units. Harvest in these units during the 1st season is negligible and should not affect achievement of harvest management objectives.</p>	
<p>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</p> <p>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</p>	
<p>Internal: DWM's Dan Cacho and Brian Wodrich, AWM Perry Will, terrestrial biologist Darby Finley, and Senior terrestrial biologist Brad Petch</p> <p>External: Hunters and ranchers within these GMU's. No formal public process has occurred to date.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none"> 1. *Preferred Alternative*: Remove GMUs 25, 26, and 34 from hunt code EF011O1R and create hunt code EF025O1R with GMU hunt code grouping of 25, 26, and 34. 2. Status quo: No change to current GMU grouping in hunt code EF011O1R. 	
Issue Raised by:	DWM Dan Cacho and Brian Wodrich
Author of the issue paper (if different than person raising the issue):	DWM Dan Cacho and Darby Finley
CC:	NW Senior Bio Brad Petch, AWM Perry Will, AWM Bill deVergie, Terrestrial Bio Julie Mao
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should the private land only elk harvest opportunity/seasons in DAU E-8 and E-13 in Middle Park be expanded to include E-7 for the September 1- January 31 PLO season?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>In August of 2017 CPW staff submitted an issue paper to try and assist landowners experiencing conflicts with elk in DAU's E-8 (Troublesome) and DAU E-13 (Williams Fork). The Wildlife Commission approved a change that allows for a private land only (PLO) season to occur from September 1 through January 31 to reduce these conflicts and aid in the distribution of elk from private property. CPW staff in Area 9 & 10 would like to submit this issue paper to add DAU E-7 to have the same PLO season structure across Middle Park.</p>	
<p>E-7 utilizes PLO to assist in reducing landowner conflicts with elk and in the distribution of elk from private property. Over the past ten years these PLO licenses have been set at sufficient numbers to ensure that landowner have sufficient opportunity to harvest conflict elk. However, these PLO licenses in unit 27, have been valid only during the first, second, third, and fourth rifle seasons. Minimal licenses have been sold and harvest has been low during these PLO seasons. Unit 15 currently has a late season that runs from the day after fourth rifle season to January 31 to help address these issues.</p>	
<p>E-7 is currently near the upper end of the population objective range. To work towards maintaining the population objective, CPW personnel have been increasing licenses and have redistributed licenses throughout several of the seasons. CPW personnel are concerned that hunter densities during many of the public seasons may be reaching levels that will begin to affect hunting success and increase landowner conflicts earlier in the season. Extending the season dates of the antlerless only PLO licenses will help with additional harvest on antlerless elk within this DAU and provide increased hunting pressure from private property, potentially redistributing elk and providing increased opportunity for the public hunter. There may be reduced reliance on, and increased efficiency, with the Habitat Partnership Program (HPP) Distribution Management Hunt (DMH) program by offering this PLO season. This PLO extension will also provide harvest opportunities on additional private property that is not eligible for the DMH program. Overall license numbers for PLO hunters in the DAU will not be decreased and may be set at a 3-5-year average of PLO antlerless licenses sold. CPW staff are proposing to modify the current PLO antlerless only elk licenses in DAU E-7. No changes will occur with the local Middle Park HPP DMH hunt program.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
[List stakeholder groups and briefly summarize comments received] Private landowners will have additional opportunity with these licenses. DWM'S have spoken	

with several landowners in GMU 15 and 27 to get their input and all feedback has been favorable at this time.

Staff in Area 9 and 10, and Terrestrial have worked together on the paper.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. ***Preferred Alternative***: Modify the existing PLO antlerless elk rifle seasons in E-7 (GMUs 15 and 27) to match those of E-8 and E-13. The antlerless elk PLO seasons (EF015P5R *existing hunt code with new season dates) an (EF027P5R *a new hunt code*) will open September 1 and end on January 31, annually. For 2019, the proposed PLO antlerless elk season would be 9/1/2019 – 1/31/2020. All other antlerless only PLO hunt codes in E-7 (GMUs 15 and 27) will be eliminated. This includes EF027P1R, EF027P2R, EF027P3R, and EF027P4R.
2. No change.

Issue Raised by:	Gene Abram
Author of the issue paper (if different than person raising the issue):	
CC:	Lyle Sidener (AWM), Brad Petch (SR TERESSTRIAL)
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should the GMU 551 pronghorn archery hunt code (AM551O1A) be expanded to include GMU 55?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Pronghorn recently colonized GMU 55 in the Gunnison Basin during a recent extreme weather event (January 2017) when at least 20 pronghorn moved north from GMU 67 (herd PH23), across a busy stretch of US Highway 50. HWY 50, fences, and other developments creates a barrier between the north side (GMU 55) of the Gunnison Basin and the core pronghorn herd (PH23) on the south side of the basin. Some of the newly colonizing pronghorn have remained in GMU 55 with little attempt taken to move back across HWY 50 to the core herd in GMU 67. CPW staff recently documented reproduction to be occurring within this colonizing group. GMU 55 has suitable, but unoccupied, pronghorn habitat that may help expand the carrying capacity for the larger pronghorn herd (PH23) of the Gunnison Basin and may even help facilitate population rebound after harsh winters. Currently, GMU 55 is part of the unlimited statewide over-the-counter archery hunt code, that allows for bucks or either-sex harvest depending on the dates. Some fears from area staff and local public exist that over-the-counter archery status of GMU 55 could reduce the chance for the founding pronghorn to expand across suitable pronghorn habitat.</p> <p>Neighboring to the east, GMU 551 currently has a low density of pronghorn and thus sustains low limited license hunting archery pressure (AM551O1A). Including GMU 55 as an additional available unit to hunt under the GMU 551 archery hunt code (new hunt code AM055O1A) would allow a simple mechanism for very limited hunting of pronghorn bucks without impacting the few adult female pronghorn currently residing in GMU 55 and 551.</p> <p>Future herd management planning efforts for PH23 will be examining the GMU 55's habitat potential for sustaining pronghorn over the long term. It is expected that a herd has not been successfully established in GMU 55 in the past due to the small number of pronghorn in that area. This current recolonization attempt may be more successful given the current founding group size and a better understanding of pronghorn population dynamics in the Gunnison Basin.</p> <p>The preferred alternative is to allow GMU 55 to be a valid unit under the neighboring GMU 551 limited archery hunt code (AM551O1A). Currently, this hunt code has an annual quota of 3 buck-only licenses, with an estimated success rate of 33%. Given the low density of pronghorn in GMU 55 compared to GMU 551, very little harvest is expected to occur in GMU 55 over the next few years. This alternative allows a unique limited hunting opportunity balanced with an objective to increase the amount of occupied suitable pronghorn habitat of the Gunnison Basin.</p> <p>The secondary alternative would completely close GMU 55 to all pronghorn hunting. However, this would need to be changed in the event that a surplus of bucks were to become available in the near future.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
[List stakeholder groups and briefly summarize comments received] One-on-one outreach has taken place with some local individual hunters and all were favorable. Restricting the harvest of does and bucks now in GMU 55 will allow much greater future opportunities to be realized.	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
1. *Preferred Alternative*: Remove GMU 55 from list of over the counter archery pronghorn (AE000U1A), include GMU 55 as an additional valid unit under the GMU 551 pronghorn archery hunt code (becomes AM055O1A).	

2. Temporarily restrict all pronghorn hunting from occurring in GMU 55. 3. Status quo - Keep GMU 55 as an over-the-counter pronghorn license unit	
Issue Raised by:	Kevin Blecha, SW Terrestrial Biologist
Author of the issue paper (if different than person raising the issue):	
CC:	J Wenum, Scott Wait, Chris Parmeter, Nick Gallowich, , Lucas Martin, Brandon Diamond
APPROVED FOR FURTHER CONSIDERATION BY:	PATT DORSEY
REQUIRES NEW SPACE IN THE BROCHURE?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial and Area 16
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should Game Management Unit 142 be removed from hunt codes AM12801M and AF12801M and be given its own hunt codes?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Game Management Unit (GMU) 142 consists solely of Pinon Canyon Maneuver Site (PCMS), a training area that is part of Fort Carson consisting of roughly 236,000 acres. Habitat types include grasslands, pinon and juniper rolling hills as well as timbered canyons. PCMS is known for its quality mule deer and pronghorn hunting as well as providing hunting and viewing opportunity for elk, whitetail deer, rocky mountain bighorn sheep, turkey, mountain lion and various small game species.</p> <p>Due to the quality of pronghorn (five-year average across all seasons B&C score of 67.12"), hunters are willing to use several preference points to acquire a rifle license. However, residents can draw a muzzleloader license as a second choice, allowing them to access and hunt PCMS earlier than the rifle hunters.</p> <p>While muzzleloader hunting is considered a more primitive means of take, limiting effective range and opportunity for follow-up shots, 28 bucks were harvested in 2017 by 37 total muzzleloader hunters, with 19 bucks taken by 20 total rifle hunters (2017 PCMS Hunting Report provided by PCMS Wildlife Biologist Richard Riddle).</p> <p>The issue was raised looking at the fairness of the available hunting opportunities. Muzzleloader hunters are able to hunt in 142 using licenses drawn as a second choice while rifle hunters are using approximately 12 preference points to draw the license. Additionally, muzzleloader season falls before rifle season which allows the muzzleloader hunters to have first choice of the available animals.</p> <p>In 2017, there were 150 licenses available for the hunt code AM12801M, of which 37 hunted PCMS at least one day of the season, or approximately 24.67% in one GMU leaving the other 75.33% to spread out over the other eight GMUs covered by the license, an average of 9.42% or less than 14 hunters per additional GMU.</p> <p>During the muzzleloader pronghorn season, total downrange passes have been climbing rapidly over the last three years from 26 in 2015, to 70 in 2016, to 124 in 2017. If left unchecked, the quality of pronghorn will be diminished, causing hunters to apply for other trophy units, causing preference points to continue to creep up instead of spreading trophy hunters out over several GMUs.</p> <p>For this reason, GMU 142 should be separated from the hunt codes AM12801M and AF12801M into stand-alone hunt codes for the muzzleloader season.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
<p>-Biologist on Pinon Canyon Maneuver Site- CPW has received positive comments based on both fairness and for future herd management.</p> <p>-GMU 142 pronghorn hunters- Positive comments for overall animal and hunt quality</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<ol style="list-style-type: none">1. *Preferred Alternative*: Remove GMU 142 from hunt codes AM12801M and AF12801M and create new hunt codes exclusively for GMU 1422. Leave GMU 142 as part of hunt codes AM12801M and AF12801M as it is currently3. Allow PCMS to limit the number of hunters able to access the property at any one time through the use of a "block system" similar to Fort Carson in Colorado Springs. (Note: Use of the block system for one season may require its use for all species during all seasons and could interfere	

with DAU herd management.)	
Issue Raised by:	PCMS Biologist Richard Riddle, AWM Michael Trujillo
Author of the issue paper (if different than person raising the issue):	DWM Adam Friedel
CC:	
APPROVED FOR FURTHER CONSIDERATION BY:	Dan Prenzlow
REQUIRES NEW SPACE IN THE BROCHURE?	YES
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	YES
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Southeast Region, Area 11
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should GMU 12 be added to hunt codes AM023P5R and AF023P5R?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Pronghorn densities are relatively low on public land within GMU 12, however, pronghorn are relatively abundant on private lands. Adding GMU 12 to the existing PLO hunt codes AM023P5R and AF023P5R would allow for additional hunting opportunity and reduce demand for limited license quotas under hunt codes AM012O1R and AF012O1R. In addition, adding GMU 12 to the existing PLO hunt code would provide managers with a tool to more dependably manage growing numbers of antelope on private lands.</p>	
<p>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</p> <p>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</p>	
<p>[List stakeholder groups and briefly summarize comments received]</p> <p><u>Internal:</u> This issue has been discussed at an Area 6 level between the DWM, Terrestrial Biologist, and AWM.</p> <p><u>External:</u> DWM discussions with landowner complaints regarding increasing antelope numbers and their inability to draw a license. No formal public process has occurred to date.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<p>1. *Preferred Alternative*: Add GMU 12 to hunt code grouping AM023P5R and AF023P5R to provide additional hunting opportunity on private lands in GMU 12. Hunt codes would change to AM012P5R and AF012P5R.</p> <p>2. Status quo: Do not add GMU 12 to this hunt code.</p>	
Issue Raised by:	DWM Evan Jones Terrestrial Biologist Darby Finley
Author of the issue paper (if different than person raising the issue):	Terrestrial Biologist Darby Finley
CC:	AWM Bill deVergie, AAWM Mike Swaro, and NW Senior Biologist Brad Petch, NW RM JT Romatzke
APPROVED FOR FURTHER CONSIDERATION BY:	JT Romatzke
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

ISSUES SUBMITTAL FORM

Date: 10/09/2018

ISSUE:	Should CPW add Late Season PLO Hunt Codes to Portions of PH13?	
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):		
<p>The Tobe pronghorn DAU (PH13) currently has a late doe season that runs the entire month of December. The late season was instituted in 2012 in order to help alleviate game damage issues on growing wheat, to give CPW another management tool for managing to objective, and to help reduce hunter crowding during the general rifle season by shifting some of the doe licenses/harvest from the general season to a later season.</p> <p>Much of the Comanche National Grasslands are located within Tobe, offering public access to ~12% of the DAU. For the GMU 137/138/144 and 136/143 hunt code groupings, the late season pronghorn licenses are valid on both private and public lands. Since the initiation of the late season, one issue has become apparent. In recent years, wildlife managers have observed that a relatively small proportion of late season hunters are hunting on private lands; while in December the strong majority of pronghorn are located on private lands. This has created a situation where most late season hunters encounter few to no pronghorn on their hunt.</p> <p>Recently conducted hunter surveys showed that late season hunter satisfaction is low. When late season hunters were asked about the quality of their hunting experience, 44% rated hunt quality as "poor". The responses received regarding the general rifle season were very different, with only 20% of respondents categorizing the quality of their hunt as "poor".</p> <p>With the majority of hunters hunting on public lands, the primary goals for this late season is not being accomplished to the extent that CPW managers desire. A relatively small proportion of the hunting pressure is occurring on private land wheat fields, which limits the effectiveness of the season to reduce game damage. Harvest rates are relatively low during the late season, in part because most hunters are not hunting where the pronghorn are located. With low harvest rates, the late season is not as effective at helping to manage to objective as was hoped.</p> <p>This issue paper proposes the addition of late season PLO hunt codes to the GMU 137/138/144 and 136/143 hunt code groupings, so that CPW can better distribute hunters across both private and public lands.</p>		
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:		
IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED.		
A hunter survey was conducted in 2017 that asked hunters about their hunting experiences in Tobe. 220 Tobe hunters responded to the survey.		
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):		
<ol style="list-style-type: none"> 1. *Preferred Alternative*: add PLO hunt codes AF137P5R valid for GMUs 137, 138, and 144 and AF136P5R valid for GMUs 136, 143 with season dates December 1-31. 2. Status Quo: Do not add PLO hunt codes 		
Issue Raised by:	Jonathan Reitz (Biologist), Natalie Renneker (DWM)	
Author of the issue paper (if different than person raising the issue):		
CC:		
APPROVED FOR FURTHER CONSIDERATION BY:		Dan Prenzlou
REQUIRES NEW SPACE IN THE BROCHURE?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	SE Terrestrial
RECOMMENDED FOR CONSENT AGENDA?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO