

## ISSUES SUBMITTAL FORM

Date: 12/17/19

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| <b>ISSUE:</b>  | <b>Shall it be prohibited to camp on State Trust Land (STL) properties for more than 14 consecutive days in a 45-day period or to leave a camp unattended for more than 48 hours?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |
| <p>There are 13 STL properties within the Public Access Program (PAP) where limited camping is permitted when done in conjunction with hunting and fishing activities. In the past 5 years, CPW &amp; State Land Board (SLB) staff have noticed several campers occupying some of these properties for extended periods of time. Sometimes they are occupying a camp site in excess of 30 days, and may not even be hunters or anglers. This extended use conflicts with other uses authorized by the SLB on the property, and can lead to site contamination and/or damage due to unsanitary, unsafe and unhealthy conditions.</p> <p>Talking with campers (including non-hunters and non-anglers) who were camping for extended durations, it was pointed out there are no specific timeframe limits for camping on STL properties.</p> <p>Per #W-900.C.5, it is prohibited, "To leave a camp, pitched tent, shelter, motor vehicle, or trailer unattended for more than 48 hours, or to camp or to park a travel trailer or camper on any one <u>State Wildlife Area</u> for more than 14 days in any 45-day period".</p> <p>Per #W-902.C.4, "Camping and fires are prohibited, unless otherwise posted" on <u>STL properties</u>. However, existing STL regulations do not address unattended camps or length of stay.</p> <p>SLB &amp; CPW staff recommends additional restrictions regarding unattended camps and length of stay on STL properties be added as identified in the "Preferred Alternative" below to address the issues identified above and to make regulations for camping on STL properties consistent with those for camping on State Wildlife Areas.</p> |   |
| <b>WHO ARE THE INTERNAL/EXTERNAL PUBLICS IN THIS ISSUE? WHAT INPUT PROCESS HAS OCCURRED?</b>   |   |
| <p><b>Internal</b> – SLB staff requesting this regulation, CPW staff associated with the STL PAP and staff local to STLs that currently allow camping.</p> <p><b>External</b> – discussions with campers, including non-hunters and non-anglers, camping for extended durations who pointed out that there are no specific camping timeframe limits for STL properties enrolled in the PAP, only for SWAs.</p>   |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |
| <p>1. <b>* Preferred Alternative *</b>: Create #W-902.C.5 regulation stating:</p> <p style="padding-left: 40px;"><i>"Where camping is permitted as posted, it is unlawful to leave a camp, pitched tent, shelter, motor vehicle, or trailer unattended for more than 48 hours, or to camp or to park a travel trailer or camper on any one State Trust Land Public Access Program property for more than 14 days in any 45-day period."</i></p> <p>And if adopted, to remove the references to the 14-day camping limit in the East Carter Mountain and West Carter Mountain STL/s listings in Article III - #903 – Property-Specific Regulations:</p> <p style="padding-left: 40px;">46. East Carter Mountain – Grand County<br/> <i>f. Camping and campfires only allowed as posted within 300 feet of Chimney Rock Road, with a 14-day limit on all camps.</i></p> <p style="padding-left: 40px;">175. West Carter Mountain – Grand County<br/> <i>b. Camping and campfires are allowed within 300 feet of Chimney Rock road (CR 27/FS 103) as posted, 14-day limit on all camps.</i></p>   |   |

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| 2. "Status Quo" will not address this current issue, nor future issues the SLB is noticing and prefers to address as a General Provision governing all current and future STL's leased by CPW as part of the Public Access Program. |   |
| <b>Issue Raised by:</b>   | Abraham Medina (SLB)  |
| <b>Author of the issue paper (if different than person raising the issue):</b>  | Abraham Medina and Zach Spezze; Edited by DRM Travis Black on 11/26/19. |
| <b>CC:</b>  | Zach Spezze, Brad Henley  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>   | <b>BRETT ACKERMAN</b>   |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO     |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO     |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION:</b>   | <b>SE Region</b>  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO     |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b>  | <b>Should the Director have the authority to execute short-term housing leases?</b> |  |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |  |
| <p>CPW Regulations pertaining to new housing leases for staff need to be updated to accommodate short-term leases. Currently any <i>new</i> housing lease for staff, even if it is just for a few months, must go to the Leadership Team <i>and</i> the Parks and Wildlife Commission (PWC) for approval. That approval process usually takes two months or more depending on PWC's meeting schedule. If the Parks and Wildlife lease regulations were updated to allow new housing leases not to exceed twelve months to be executed solely by the CPW Director, then CPW Real Estate could turn a short-term housing lease for staff around more quickly.</p> <p><b>**Note housing leases for staff are a rare occurrence, but the regulation still needs to be updated in order to be able to implement in a timely manner.</b></p> |   |  |
| <b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>   |   |  |
| <b>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |   |  |
| The need for a new short-term staff housing lease can arise quickly and the lengthy approval process can be a roadblock to responding in a timely manner that meets the needs of CPW field staff.  |   |  |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |  |
| <ol style="list-style-type: none"> <li>1. <b>Preferred Alternative:</b> See attached redline to existing regulations on leases. This would require changes in Chapter W-9 and P-1.</li> <li>2. No action - status quo</li> </ol>   |   |  |
| <b>Issue Raised by:</b>  | Jake Ivan, CPW Wildlife Research Scientist  |  |
| <b>Author of the issue paper (if different than person raising the issue):</b>   | Kimberly Rogers, CPW Real Estate Section Manager                                    |  |
| <b>CC:</b>   | Margaret Taylor, Justin Rutter, Dan Findlay, Jake Ivan                              |  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | Margaret Taylor   |  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO                 |  |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO                 |  |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   | Real Estate Section   |  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO                 |  |

## Regulations Pertaining to Easements and Leases

### **[WILDLIFE Regs. – re: Easements] Chapter W-9 – Wildlife Properties; Article I (#900) Regulations Applicable to all Wildlife Properties, Except State Trust Lands.”**

#### Section I. Utility and Road Easements

1. The Director may grant easements, for a term not to exceed twenty-five (25) years, on properties owned in fee title by the Division, after consideration of the following:
    - a. financial consideration for the easement represents fair market value and is no more than \$100,000;
    - b. the easement is customary or minor in nature, or is a replacement, modification or confirmation of an existing easement; and
    - c. the easement is not detrimental to wildlife habitat, water resources, or the operation of a hatchery, fish rearing facility or administrative facility and is in the public interest.
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### **[WILDLIFE Regs. – re: Leases] Chapter W-9 – Wildlife Properties; Article I (#900) Regulations Applicable to all Wildlife Properties, Except State Trust Lands.”**

#### Section J. Leases

1. The Director may execute documents relating to existing leases wherein CPW is either the lessor or lessee, after consideration of the following:
  - a. the document is a renewal, extension or amendment of an existing lease;
  - b. the renewal or extension is for a term not to exceed twenty-five (25) years;
  - c. total consideration for the entire potential term of the renewal, extension or amendment represents fair market value and is no more than \$100,000; and
  - d. the renewal, extension or amendment supports, protects, or enhances or is not detrimental to wildlife habitat, water resources or the operation of a hatchery, fish rearing facility or administrative facility and is in the public interest.
2. The Director may execute a new- lease for staff housing for a term not to exceed twelve months;...

**[PARKS Regs. – re: Easements] “Chapter P-1 – Parks and Outdoor Recreation Lands; Article I – General Provisions Relating to Parks and Outdoor Recreation Lands and Waters”**

**# 103 Utility and Road Easements**

a. The Director may grant easements for a term not to exceed twenty-five (25) years on properties owned in fee title by the Division, after consideration of the following:

1. financial consideration for the easement represents fair market value and is no more than \$100,000;
2. the easement is customary or minor in nature, or is a replacement, modification or confirmation of an existing easement; and
3. the easement is not detrimental to recreational opportunities, the operation of a state park or park administrative facility, or water resources and is in the public interest.

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**[PARKS Regs. – re: Leases] “Chapter P-1 – Parks and Outdoor Recreation Lands; Article I – General Provisions Relating to Parks and Outdoor Recreation Lands and Waters”**

**# 104 Leases**

a. The Director may execute documents relating to existing leases wherein CPW is either the lessor or lessee, after consideration of the following:

1. the document is a renewal, extension or amendment of an existing lease;
2. the renewal or extension is for a term not to exceed twenty-five (25) years;
3. total consideration for the entire potential term of the renewal, extension or amendment represents fair market value and is less than \$100,000; and
4. the renewal, extension or amendment supports, protects, or enhances outdoor recreation, the operation of an administrative facility or related building, or water resources and is in the public interest.

b. The Director may execute a new lease for staff housing for a term not to exceed twelve months.

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b>  | Should regulation # 901(B)(8)(h) be changed for Banner Lakes SWA from “Fishing is prohibited from the opening of the first regular duck season through the last day of the regular waterfowl season” to “Fishing is prohibited from October 1st to February 28 <sup>th</sup> ”? |  |  |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |  |  |
| At Banner Lakes State Wildlife Area (SWA) there is a high violation rate among anglers during the waterfowl season particularly during the month of October when the weather is typically still good but fishing is prohibited. The Property Technician and District Wildlife Manager have found that the reason for 1/2 to 3/4 of the violations is the lack of knowledge as to when the duck hunting seasons occur. Many violators are primarily anglers and do not hunt waterfowl. Hunting brochures are available at the check-in/check-out station but anglers do not realize they can look in those brochures for those dates that change on an annual basis. To help mitigate this, temporary signs are placed at the entrance of the state wildlife area, but a better solution is to change the regulation and the permanent regulation signs on the state wildlife area. |   |  |  |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>  |   |  |  |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |   |  |  |
| Anglers violating the closure have been contacted in the field and have expressed confusion over current language. Explicit dates should clarify when the closure is in effect.  |   |  |  |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |  |  |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Change the language in regulation 901(B)(8)(h) from “fishing is prohibited from the opening of the first regular duck season through the last day of the regular waterfowl season” to “fishing is prohibited from October 1<sup>st</sup> to February 28<sup>th</sup>.”</li> <li>2. Status Quo.</li> </ol>  |   |  |  |
| <b>Issue Raised by:</b>  | Kristin Cannon, Chris Mettenbrink, and Craig Barr   |  |  |
| <b>Author of the issue paper (if different than person raising the issue):</b>   |   |  |  |
| <b>CC:</b>   |   |  |  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | Mark Leslie   |  |  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO   |  |  |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO   |  |  |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   | Northeast Region  |  |  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO   |  |  |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b>  | <b>Should the current regulation at Jackson Lake SWA be modified to allow night fishing through September?</b> |   |  |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |  |   |  |
| <p>Currently the regulation at Jackson Lake SWA reads: "Public access is prohibited from 9:00 pm – 4:00 am." We would like to change this regulation to read: "Public access prohibited from 9:00 pm – 4:00 am, except for legal fishing activities." Jackson Lake SWA has good public fishing access, and historically, it was a well-known night fishing destination. The public has reached out to CPW field staff and requested that night fishing be allowed again.</p> <p>There is currently another regulation on the property to keep fishing from interfering with early morning waterfowl hunting. That regulation is: 901(B)110(d) : "Fishing is prohibited from October 1 through the dark goose season."</p> <p>This change would allow access for night fishing during the spring and summer months, through September, when night fishing from the shore offers a good opportunity.</p> |  |   |  |
| <b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>   |  |   |  |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |  |   |  |
| Anglers – have requested the change to allow night fishing.  |  |   |  |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |  |   |  |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Change regulation 901(B)(110)(a) Jackson Lake State Wildlife Area - Morgan County to read:             <ol style="list-style-type: none"> <li>a. Public access is prohibited from 9:00 pm – 4:00 am, except for legal fishing activities.</li> </ol> </li> <li>2. Status quo – no regulation change.</li> </ol>  |  |   |  |
| <b>Issue Raised by:</b>  | <b>Cory Bullen, Todd Cozad</b>   |   |  |
| <b>Author of the issue paper (if different than person raising the issue):</b>   |  |   |  |
| <b>CC:</b>   | <b>Todd Schmidt</b>  |   |  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  |  | <b>Mark Leslie</b>  |  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   |  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |  |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  |  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |  |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   |  | <b>NE Region</b>  |  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   |  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |  |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b>   | <b>Should hunting reservations be required for weekends and holidays for Jackson Lake SWA during the teal season and the first split of regular duck season?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |  |
| <p>Currently at Jackson Lake SWA waterfowl hunters are not required to have a reservation to hunt the property, they simply need to check-in to one of the twelve (12) hunt areas on a first come, first served basis. Each group could have as many as four (4) hunters, allowing for up to forty-eight (48) hunters on the property. Frequently, this results in more hunters than the available hunt areas can accommodate; which has led to numerous regulatory violations and public safety concerns. Multiple wildlife officers, parks officers, and sheriff deputies have been required to respond to calls and increase patrols on the property. During teal season and the first split of the regular duck season weekends, this is especially true. In years past, hunters consistently check in the night before the hunt, camp on the property or sleep in vehicles at the check station to be the first to check in. It is common that they remove check in cards from the board so that cards are not available to other hunters. There have been fights, threats to people, and threats to personal property amongst the public hunters. Due to these issues, rotating shifts are currently being used to make sure an officer is on site during the early morning hours as hunters arrive.</p> <p>The goal is to eliminate these public safety issues by requiring reservations on weekends and holidays during the early teal and first split of the regular duck season. During the late season, the ponds are typically frozen relieving the hunting pressure and demand on the property.</p> <p>Area personnel do not intend to require reservations for the youth waterfowl weekend.</p> |  |
| <b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>  |  |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |  |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |  |
| <p><b>1. *Preferred Alternative*:</b><br/> Change regulation 901(B)110(h) to read:</p> <ul style="list-style-type: none"> <li>i. <i>901(B)110(h) – “During the teal season and the first split of the regular duck season, reservations are required on Saturdays, Sundays, and legal holidays to hunt waterfowl. Reservations are valid until sunrise and are limited to three (3) per hunter annually. Reservations must be made in accordance with #901.A of these regulations. Reservations are not required Monday through Friday, except legal holidays, and hunters may check in on a first-come, first-served basis.”</i></li> </ul> <p>And add 901(B)110(i) to read:</p> <ul style="list-style-type: none"> <li>ii. <i>“901(B)110(i) – Waterfowl hunters must check-in and out at the check station. Hunters may not check in until 4:00 am and can only hunt the area reserved. Hunters may check-in on a first-come, first-serve basis after a hunter checks out or after sunrise if a hunter has not checked-in. Maximum of four (4) hunters allowed per hunting area.”</i></li> </ul> <p><b>2. Status quo – no regulation change</b></p>   |  |
| <b>Issue Raised by:</b>   | <b>Cory Bullen, Todd Cozad, Luke Stucker</b>   |
| <b>Author of the issue paper</b>  |  |



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| <b>(if different than person raising the issue):</b>                    |   |
| <b>CC:</b>  | <b>Todd Schmidt</b>   |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>                           | <b>Mark Leslie</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>                              | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b> | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>                | <b>NE Region</b>  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>                                  | <input type="checkbox"/> <b>YES</b> <input checked="" type="checkbox"/> <b>NO</b> |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b>  | <b>Should the limited public hunting access at Pot Creek SWA, based on the access easement, be managed through the Hunter Reservation System via an application system?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |
| <p>An access easement (AE) allows limited public hunting access on Bobcat Ranch. It was created as a part of a conservation easement on Pot Creek SWA obtained by the Rocky Mountain Elk Foundation in 2016. The Colorado Parks and Wildlife (CPW) manages the access component. Currently there are four cow elk hunters allowed on Bobcat Ranch every year. How to distribute those hunters throughout the fall entails discussions with the landowner every year.</p> <p>Currently CPW mails a letter explaining the access component of this conservation easement and an application form to all successful holders of an antlerless elk license valid in the rifle season within GMU 1. Completed applications will then be reviewed by the District Wildlife Manager along with the owner of the Bobcat Ranch. Hunter selection has been weighted toward novice hunters, youth hunters, and veterans of the military service but is not required or stated in the formal AE document. A notification and application process involving the existing IPAWS Hunter Reservation System (HRS) would assist in creating efficiency and simplicity for competing hunters and CPW field staff.</p> <p>Qualifications for the Pot Creek SWA (Bobcat Ranch) big game hunting access application.</p> <ol style="list-style-type: none"> <li>1. The hunter must possess a valid GMU 1 antlerless rifle license for any of the regular rifle seasons or late season during that year.</li> </ol>   |   |
| <b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>   |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |   |
| Only the Owner of the Bobcat Ranch, Bill Rodgers is aware of this issue, He has not voiced any objections. Potential affected elk license holders have not been individually contacted or made aware of this consideration.  |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Add the Pot Creek SWA (Bobcat Ranch) hunting access to the existing Hunter Reservation System (HRS) and adopt, as commission regulations, the following items as required by the hunting access easement:             <ol style="list-style-type: none"> <li>a. Hunting is restricted to antlerless elk.</li> <li>b. Hunting access is by applicant selection only. Reservation holders (selected applicants) shall have their confirmation letter on their person at all times while on the property. Reservations will be obtained through the Hunter Reservation System according to Colorado Wildlife Commission Regulation 901.A.</li> <li>c. Hunters with reservations may be accompanied by one other person who is not hunting.</li> <li>d. Hunters may only access the property during the dates specified on their reservation.</li> <li>e. Vehicle use is permitted only on designated roadways or through permission of the ranch owners. All other access is restricted to walk-in access only.</li> <li>f. The following are not permitted on the property: overnight camping, dogs, fires, fishing, woodcutting, target shooting/ sight in, building permanent blinds, or gathering artifacts.</li> <li>g. To make a reservation, hunters must already possess a qualifying antlerless elk license.</li> </ol> </li> <li>2. Staus Quo, do not adopt the above regulations and maintain a hand draw for access to the Pot Creek SWA (Bobcat Ranch).</li> </ol> |   |

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| <b>Issue Raised by:</b>  | <b>Terry Wygant, District Wildlife Officer Rangely South</b>                      |
| <b>Author of the issue paper<br/>(if different than person raising the<br/>issue):</b> |   |
| <b>CC:</b>   | <b>JT Romatzke, Bill de Vergie</b>  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | <b>JT Romatzke</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES<br/>AVAILABLE TO IMPLEMENT?</b>            | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>                               | <b>NW Area 6</b>  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> <b>YES</b> <input checked="" type="checkbox"/> <b>NO</b> |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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| <b>ISSUE:</b> | <b>Should limited access, public deer and elk hunts on Collins Mountain Ranch SWA be managed through the Hunter Reservation System?</b> |
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**DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):**

The Collins Mountain Ranch public access was created through an access easement in 2016 with CPW. Currently there are 5 hunters total per year allowed on the ranch to hunt, including 1 antlered deer hunter, 1 antlered elk hunter, and 3 antlerless elk hunters. Since 2016, CPW and the landowner have cooperatively implemented the public hunts so that they don't conflict with the landowner's private hunts as follows: the public antlered deer hunt occurs during the 2<sup>nd</sup> rifle season; the public antlered elk hunt occurs during the 4<sup>th</sup> rifle season; and the 3 public antlerless elk hunts are scheduled either in latter portion of the late private-land-only (PLO) rifle season (11/19-11/30) or during the late rifle season in December.

Currently, CPW publicizes the Collins Mountain Ranch public hunts via print and electronic notifications and requests applications from eligible deer/elk hunting license holders. In order to be selected and to gain public access for these hunts, individuals are required to submit an application confirming that they are eligible for the hunts, which are then reviewed by the local district wildlife manager (DWM). The local DWM has given preference to youth and veteran applicants for the Collins Mountain Ranch public hunts in the past, which has been very popular as these are very high quality and limited deer and elk hunting opportunities. A total of 5 public hunters have been selected by the local DWM annually, based upon the merits of the applications and with preference given to youth/veteran applicants. A detailed public hunter information packet and special access permit for the Collins Mountain Ranch are then submitted to each public hunter. Some in CPW would like to create a notification and application process through the existing IPAWS Hunter Reservation System (HRS) to streamline this process without any preference given to youth or veteran applicants.

In order for an individual to make a reservation for access on the Collins Mountain Ranch they must already possess an antlered or either-sex deer license valid for 2<sup>nd</sup> rifle season in unit 23, and/or an antlered or either-sex elk license valid for the 4<sup>th</sup> rifle season in unit 23, and/or an antlerless elk license valid for one of the late private land only rifle seasons in unit 23. The following are the specific number, seasons, and currently available and eligible license/hunt codes that reservations shall be available for on the Collins Mountain Ranch:

- a. One (1) antlered or either-sex deer hunter, with eligible license/hunt code DM01202R or DE011P2R, and access shall be given for the second regular rifle season in its entirety.
- b. One (1) antlered elk hunter, with eligible license/hunt code EM01204R, and access shall be given for the fourth limited rifle season in its entirety.
- c. Three (3) antlerless elk rifle hunters, with eligible private land only license/hunt code EF011P5R or EF023P5R. Access will be limited to latter portion of the EF011P5R PLO rifle season to avoid conflicts and overlap with antlered public hunts. Access shall be given for the EF023P5R PLO December rifle season in its entirety.

Interested parties must hold one of the above licenses in order to make a reservation for access to hunt.

**WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?**

**\*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED\*.**

- 1) The current owners of the property, Tim and Brian Collins, who established perpetual conservation and access easements on the property in cooperation with CPW in 2016.
- 2) Public hunters who will be applying for access permits to hunt the ranch property. No input process has occurred for this group.

| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
|---|---|
| <p>1. <b>*Preferred Alternative*</b>: Add the Collins Mountain Ranch SWA hunting access to the existing Hunter Reservation System (HRS) and adopt, as commission regulations, the following items as required by the hunting access easement:</p> <ul style="list-style-type: none"> <li>a. Hunting is restricted to elk and deer.</li> <li>b. Hunting access is by reservation only. Reservation holders shall have their confirmation letter on their person at all times while on the property. Reservations may be obtained through the Hunter Reservation System according to 901.A, except that reservations may be made 45 days before the opening day of the season.</li> <li>c. Hunters with a reservation may be accompanied by one other person who is not hunting.</li> <li>d. Hunters may only access the property on the dates specified on their reservation.</li> <li>e. Vehicle use is permitted only on designated roadways or through permission of ranch owners. All other access is restricted to walk-in access only.</li> <li>f. The following are not permitted on the property: overnight camping, dogs, fires, fishing, woodcutting, target shooting/sighting in, building permanent blinds, or gathering artifacts.</li> <li>g. To make a reservation, hunters must already possess a qualifying deer or elk license/hunt code as described in detail above.</li> <li>h. Reservations will be valid throughout the season designated by the qualifying deer or elk license for the antlered deer and elk hunts.</li> <li>i. Reservations for antlerless elk hunts will be restricted to certain portions of the late rifle PLO seasons as described above.</li> </ul> <p>2. Status Quo, do not adopt the above regulations and maintain a hand draw for access to the Collins Mountain Ranch SWA by local DWM with preference given to youth and veteran applicants.</p> |   |
| <b>Issue Raised by:</b>   | Bailey Franklin, DWM-Meeker South                                   |
| <b>Author of the issue paper (if different than person raising the issue):</b>  |   |
| <b>CC:</b>  | JT Romatzke, Bill deVergie  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>   | <b>JT Romatzke</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>  | NW, Area 6  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |

## ISSUES SUBMITTAL FORM

Date:

12/17/2019

|   |   |
|---|---|
| <b>ISSUE:</b>   | <b>Should the Crooked Wash Ranch limited, public elk hunt be managed through the Hunter Reservation System?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |   |
| <p>The Crooked Wash Ranch public access was created through an access easement in 2014 with CPW, which was part of a conservation easement obtained through the Nature Conservancy. Currently there are 4 hunters per year allowed on the ranch to hunt: 2 antlerless elk hunters during muzzleloader season and 2 antlerless elk hunters during the 1<sup>st</sup> rifle season. Currently, CPW tries to publicize the hunts via print or electronic notifications. To gain access for these hunts, individuals are required to mail in their applications, which are then reviewed by the local district wildlife manager. CPW staff would like to create a notification and application process through the existing IPAWS Hunter Reservation System (HRS) to streamline this process.</p> <p>In order for an individual to make a reservation for access on the Crooked Wash Ranch they must already possess an antlerless elk license for either the muzzleloader season or the first rifle season for that unit. The following are the specific number and seasons that reservations shall be available for:</p> <ol style="list-style-type: none"> <li>a. Two (2) antlerless elk muzzleloader hunters, hunt code EF011O1M, access shall be given for the regular muzzleloader season in its entirety.</li> <li>b. Two (2) antlerless elk rifle hunters, hunt code EF011O1R, access shall be given for the first regular rifle season in its entirety.</li> </ol> <p>Interested parties must hold one of the above licenses to make a reservation for access to hunt.</p> |   |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>   |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |   |
| <ol style="list-style-type: none"> <li>1) The current owner of the property, Dusty Olson, who purchased the property in 2017 with knowledge that the previous owner had established perpetual conservation and access easements on the property.</li> <li>2) Public hunters who will be applying for access permits to hunt the ranch property. No input process has occurred for this group.</li> </ol>  |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Add the Crooked Wash Ranch hunting access to the existing Hunter Reservation System (HRS) and adopt, as commission regulations, the following items as required by the hunting access easement:             <ol style="list-style-type: none"> <li>a. Hunting is restricted to antlerless elk.</li> <li>b. Hunting access is by reservation only. Reservation holders shall have their confirmation letter on their person at all times while on the property. Reservations may be obtained through the Hunter Reservation System according to 901.A, except that reservations may be made 45 days before the opening day of the season.</li> <li>c. Hunters with a reservation may be accompanied by one other person who is not hunting.</li> <li>d. Hunters may only access the property the dates specified on their reservation.</li> <li>e. Vehicle use is permitted only on designated roadways or through permission of ranch owners. All other access is restricted to walk-in access only.</li> <li>f. The following are not permitted on the property: overnight camping, dogs, fires, fishing, woodcutting, target shooting/sighting in, building permanent blinds, or gathering artifacts.</li> <li>g. To make a reservation hunters must already possess a qualifying elk license.</li> <li>h. Reservations will be valid throughout the season designated by the qualifying elk license.</li> </ol> </li> </ol>  |   |

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| 2. Status Quo, do not adopt the above regulations and maintain a hand draw for access to the Crooked Wash Ranch |   |
| <b>Issue Raised by:</b>   | Garrett Smith, DWM-Rangely North                                    |
| <b>Author of the issue paper (if different than person raising the issue):</b>                                  |   |
| <b>CC:</b>  | JT Romatzke, Bill deVergie  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>   | JT Romatzke   |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>  | NW, Area 6  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |

## ISSUES SUBMITTAL FORM

Date: 12/17/19

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| <b>ISSUE:</b> | <b>Should the Flanders Ranch State Wildlife Area (SWA) hunting access be included in the Hunter Reservation System for big game and waterfowl? In addition, should property-specific regulations be adopted as required by the Flanders Ranch Access Easement?</b> |
|---------------|--|

**DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):**

In 2019, Colorado Parks and Wildlife obtained an access easement for the Flanders Ranch. The access easement allows for perpetual access to the property, which needs to be reflected in chapter W-9 of CPW regulations. The following regulations are currently in place under 901(B)(77) Flanders Ranch

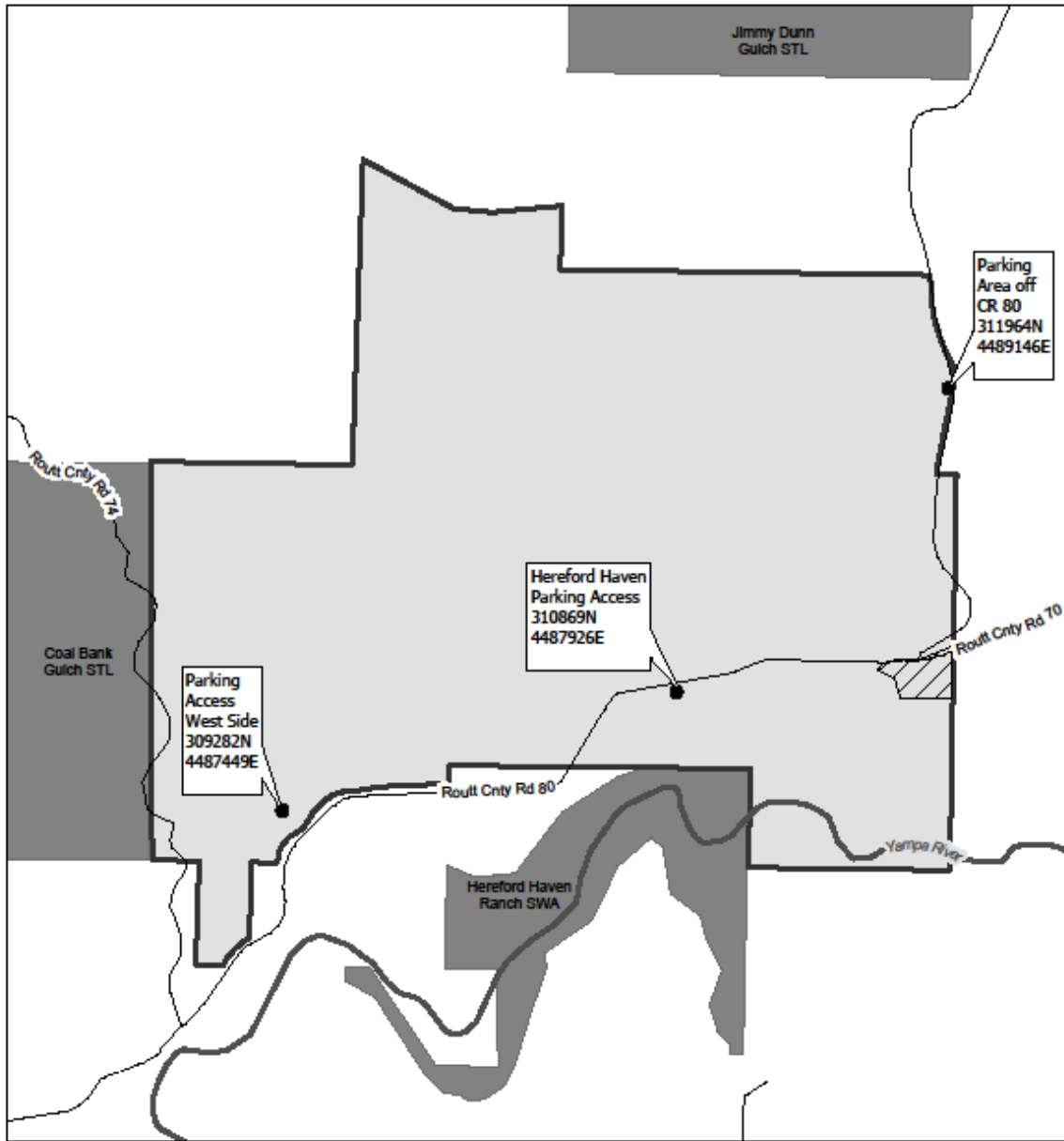
- a. Access is by foot only.
- b. Fishing is prohibited during established big game seasons.
- c. Waterfowl and big game hunting allowed by permit only.
- d. A total of four (4) permits will be available daily for waterfowl hunters during established waterfowl seasons.
- e. Big game hunting on the property will be divided across eight established time periods as follows, each with a total of eight (8) permits available:
  - i. The first seven days of the deer and elk archery season,
  - ii. The next six days of the deer and elk archery season, excluding the muzzleloader season,
  - iii. The muzzleloader deer and elk season
  - iv. The last seven days of the deer and elk archery season,
  - v. The first regular rifle elk season,
  - vi. The second regular rifle deer and elk season,
  - vii. The third regular rifle deer and elk season,
  - viii. The fourth regular rifle deer and elk season.
- f. Waterfowl and big game hunting permits are free and may be applied for by contacting the Steamboat Springs Service Center at PO Box 775777, Steamboat Springs, CO 80477 or by calling 970-871-2855. Permit application deadline is October 1, 2019 for waterfowl and big game. Permits will be issued by drawing, and successful applicants will be notified by mail.
- g. Dogs must be kept on a leash no greater than six feet in length, except when used as an aid in waterfowl hunting.
- h. Parking is prohibited, except in designated areas.

Staff would like to create a notification and application process through the existing IPAWS Hunter Reservation System (HRS) to streamline this process, which would require amending the current language under 901(B)(77)(f). Additionally, big game hunters interested in applying must already possess a qualifying license that is valid during the season and the location for which they are applying. The following hunt codes should be considered qualifying licenses for the seasons and species listed above:

- Archery:
  - D-E-003-O1-A, E-F-000-U1-A (only on private land in 441), E-E-000-U1-A (only on private land in 441), E-E-004-O1-A (public and private lands)
- Muzzleloader:
  - D-M-003-O1-M, D-F-003-O1-M, E-E-004-O1-M, E-F-004-O1-M, E-E-004-P1-M (only on private land in 441), E-F-004-P1-M (only on private land in 441)
- Rifle:
  - D-M-004-O2-R, D-F-004-O2-R, D-M-004-O3-R, D-F-004-O3-R, D-M-004-O4-R, D-E-003-P2-R, D-E-003-P3-R, E-M-003-O1-R, E-F-003-O1-R, E-F-003-O4-R, E-F-004-O2-R, E-F-004-O3-R, E-M-004-O4-R, E-E-003-P1-R (private land only), E-F-003-P5-R (private land only late season concurrent nine days of 2<sup>nd</sup> season)

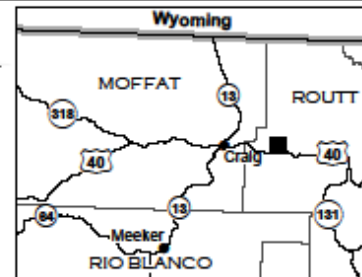
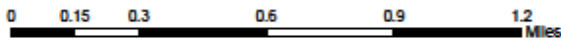


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| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>  |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |   |
| 1) Present Landowner, Mary Beth Stepan, who agreed to and closed on the terms of the access easement.<br>2) Public hunters who will be applying for access permits to hunt the Flanders Ranch property. No input process has occurred for this group   |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |
| <p><b>1. *Preferred Alternative*:</b> Add the Flanders Ranch SWA hunting access to the existing Hunter Reservation System (HRS) for waterfowl and big game hunting and adopt, as commission regulations, the following items as required by the access easement:</p> <ul style="list-style-type: none"> <li>a. Access if by foot only.</li> <li>b. Fishing is prohibited during established big game seasons.</li> <li>c. Waterfowl and big game hunting allowed by permit only.</li> <li>d. Waterfowl hunting on the property will be permitted for one (1) group (up to four hunters) per day during established waterfowl seasons.</li> <li>e. Big game hunting on the property will be divided across eight established time periods with up to (8) reservations available per established time period: <ul style="list-style-type: none"> <li>i. Three archery seasons for deer and elk (no overlap with muzzle loader season),</li> <li>ii. The muzzleloader deer and elk season,</li> <li>iii. The first regular rifle elk season,</li> <li>iv. The second regular rifle deer and elk season,</li> <li>v. The third regular rifle deer and elk season,</li> <li>vi. The fourth regular rifle deer and elk season.</li> </ul> </li> <li>f. Hunting access is by reservation only. Reservation holders shall have their confirmation letter on their person at all times while on the property. Reservations may be obtained through the Hunter Reservation System according to 901.A, except that reservations may be made 45 days before the opening day of the big game seasons.</li> <li>g. Dogs must be kept on a leash no greater than six feet in length, except when used as an aid in waterfowl hunting.</li> <li>h. Parking is prohibited, except in designated areas.</li> <li>i. To make a reservation hunters must already possess a qualifying license which is valid for the season and location.</li> <li>j. Public boating, launching or the recovery of boats from the Yampa River is not permitted.</li> </ul> <p><b>2.</b> Status quo, do not adopt the above regulations and maintain a hand draw for access to the Flanders Ranch</p> |   |
| <b>Issue Raised by:</b>  | Kris Middledorf, Area Wildlife Manager – Area 10                    |
| <b>Author of the issue paper (if different than person raising the issue):</b>   | <b>Kris Middledorf</b>  |
| <b>CC:</b>   | JT Romatzke, NW Regional Manager                                    |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | <b>JT Romatzke</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   | NW, Area 10   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |



## EXHIBIT B

- Parking Access
- ▭ Flanders SWA
- CPW Property and Easements
- ▨ No Hunting Zone



MMF #70018: PropertyArea10\_ProposedCPWFlandersRanch\FlandersRanch18\_04

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

|   |   |
|---|---|
| <b>ISSUE:</b>   | <b>Should the Grand Valley Wildlife Area Special Archery Hunts be managed through the Hunter Reservation System? These properties include the Tillman Bishop SWA, Orchard Mesa Wildlife Area, and the Grand Junction Wildlife Area.</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |   |
| <p>In the early 2000's Colorado Parks and Wildlife, in conjunction with the Bureau of Reclamation, began the Grand Valley Wildlife Area Special Archery Hunts. These special hunts occur on Tilman Bishop State Wildlife Area, Orchard Mesa Wildlife Area, and Grand Junction Wildlife Area. These hunts were designed to help manage deer herds with existing wildlife habitat while providing a recreational opportunity in the Grand Valley for archers. Access currently allows for one hunter per week per property during the regular archery season and one hunter per property for the 2<sup>nd</sup> and 3<sup>rd</sup> rifle seasons. To gain access for these hunts, individuals, who have received a deer license through the regular draw, are required to mail in their application. These applications are then reviewed by the local district wildlife manager who conducts a drawing and notifies the successful archers. Staff would like to create a notification and application process through the existing IPAWS Hunter Reservation System (HRS) to streamline this process.</p> <p>The following are the specific number and seasons for which permits shall be issued:</p> <ol style="list-style-type: none"> <li>a. One (1) antlered or antlerless deer hunter per week, hunt codes DE041O1A, DM041O1M, DF041O2R, DM041O2R, DF041O3R, or DM041O3R for Tilman Bishop SWA and Orchard Mesa Wildlife Area.</li> <li>b. One (1) antlered or antlerless deer hunter per week, hunt codes DM040O1A, DM040O1M, DM040O2R, or DM040O3R for the Grand Junction Wildlife Area.</li> </ol> <p style="text-align: center;">Interested parties must hold one of the above licenses to apply for access.</p> |   |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>   |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |   |
| <ol style="list-style-type: none"> <li>1) Bureau of Reclamation who owns the Orchard Mesa Wildlife Area and the Grand Junction Wildlife Area.</li> <li>2) Public hunters who will be applying for access permits to hunt the wildlife areas. No input process has occurred for this group</li> </ol>  |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Add the Grand Valley Wildlife Area Special Archery Hunts to the existing Hunter Reservation System (HRS) and adopt, as commission regulations, the following items as required by the hunting access easement:             <ol style="list-style-type: none"> <li>c. Hunting is restricted to deer.</li> <li>d. Hunting access is by reservation only. Reservation holders shall have their confirmation letter on their person at all times while on the property. Reservations may be obtained through the Hunter Reservation System according to 901.A, except that reservations may be made 45 days before the opening day of the season.</li> <li>e. Hunters with a reservation may be accompanied by up to two people who are not hunting.</li> <li>f. Hunters may only access the property during the dates specified on their reservation.</li> <li>g. All access is restricted to walk-in access only.</li> <li>h. Only archery equipment will be allowed during each of these hunts.</li> <li>i. The following are not permitted on the property: overnight camping, dogs, fires, fishing, woodcutting, target shooting/sighting in, building permanent blinds, or gathering artifacts.</li> <li>j. To make a reservation, hunters must already possess a qualifying license.</li> </ol> </li> </ol>  |   |

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| <p>k. Reservations will be valid starting the sixth day of the season designated by the qualifying license through the end of season.</p> <p>2. Status quo, do not adopt the above regulations and maintain a hand draw for access to the Grand Valle Wildlife Area Special Archery Hunts.</p> |   |
| <b>Issue Raised by:</b>  | Bob Morris, DWM-Palisade  |
| <b>Author of the issue paper (if different than person raising the issue):</b>   |   |
| <b>CC:</b>   | JT Romatzke, Kirk Oldham  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  |   |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   | NW, Area 7  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input type="checkbox"/> NO            |

## ISSUES SUBMITTAL FORM

Date:

12/17/2019

|   |   |
|---|---|
| <b>ISSUE:</b>   | <b>Should the Louisiana Purchase Ranch hunting access be managed through the Hunter Reservation System?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |   |
| <p>In 2016, Colorado Parks and Wildlife obtained an access easement with the Louisiana Purchase Ranch through a conservation easement the ranch obtained with Rocky Mountain Elk Foundation. The Access easement allows for term access to the property that needs to be reflected in Chapter W-9 of CPW regulations. Access has been given through the 2026 hunting season and currently allows for 6 hunters to access the property in the 2<sup>nd</sup> or 3<sup>rd</sup> regular rifle seasons per year. These 6 hunters will include one (1) antlered deer hunter, two (2) antlerless deer hunters, one (1) antlered elk hunter, and two (2) antlerless elk hunters. To gain access for these hunts, individuals are required to mail in their application, which are then reviewed by the local district wildlife manager. Staff would like to create a notification and application process through the existing IPAWS Hunter Reservation System (HRS) to streamline this process.</p> <p>The following are the specific number and seasons for which permits shall be issued:</p> <ol style="list-style-type: none"> <li>a. One (1) antlered deer hunter, hunt codes DM011O2R or DM011O3R, shall be given access starting on the sixth day of the season through the end of season.</li> <li>b. Two (2) antlerless deer hunters, hunt code DF011O2R or DM011O3R, shall be given access starting on the sixth day of the season through the end of season.</li> <li>c. One (1) antlered elk hunter, hunt codes EM000U2R or EM000U3R, shall be given access starting on the sixth day of the season through the end of season.</li> <li>d. Two (2) antlerless elk hunters, hunt codes EF011O2R or EF011O3R, shall be given access starting on the sixth day of the season through the end of season.</li> </ol> <p>Interested parties must hold one of the above licenses to apply for access.</p> |   |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>   |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |   |
| <ol style="list-style-type: none"> <li>1) Present Landowner, Rickie D. Tingle, who agreed to and closed on the terms of the access easement.</li> <li>2) Public hunters who will be applying for access permits to hunt the ranch property. No input process has occurred for this group</li> </ol>   |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
| <p><b>1. *Preferred Alternative*:</b> Add the Louisiana Purchase Ranch hunting access to the existing Hunter Reservation System (HRS) and adopt, as commission regulations, the following items as required by the hunting access easement:</p> <ol style="list-style-type: none"> <li>a. Hunting is restricted to deer and elk.</li> <li>b. Hunting access is by reservation only. Reservation holders shall have their confirmation letter on their person at all times while on the property. Reservations may be obtained through the Hunter Reservation System according to 901.A, except that reservations may be made 45 days before the opening day of the season.</li> <li>c. Hunters with a reservation may be accompanied by up to two people who are not hunting.</li> <li>d. Hunters may only access the property during the dates specified on their reservation.</li> <li>e. Vehicle use is permitted only on designated roadways or through the permission of ranch owners. All other access is restricted to walk-in access only.</li> <li>f. The following are not permitted on the property: overnight camping, dogs, fires, fishing, woodcutting, target shooting/sighting in, building permanent blinds, or gathering artifacts.</li> <li>g. To make a reservation, hunters must already possess a qualifying license.</li> </ol>  |   |

|  |   |
|--|---|
| h. Reservations will be valid starting the sixth day of season designated by qualifying license through the end of season. |   |
| 2. Status quo, do not adopt the above regulations and maintain a hand draw for access to the Louisiana Purchase Ranch      |   |
| <b>Issue Raised by:</b>  | Garrett Smith, DWM-Rangely North                                    |
| <b>Author of the issue paper (if different than person raising the issue):</b>   |   |
| <b>CC:</b>   | JT Romatzke, Bill deVergie, Ross McGee                              |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | JT Romatzke   |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   | NW, Area 6  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |

**ISSUES SUBMITTAL FORM**

Date: 12/17/2019

|  |  |
|--|--|
| <b>ISSUE:</b>  | <b>Should property-specific regulations be added for the Yarmony Ranch SWA to adequately address the allowable activities and restrictions described in the access easement between CPW and the Yarmony Ranch?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |  |
| <p>The Yarmony Ranch State Wildlife Area is accessible for big game hunting and fishing through an access easement between CPW and the Yarmony Ranch. Current regulations listed in Chapter 9 do not adequately address the restrictions and allowable activities described in the access easement. The only regulation in Chapter 9 addressing the access easement is for public access for fishing only. Big game hunting is allowed on the property through a hand draw process conducted at the CPW Steamboat Springs Service Center on an annual basis. The following restrictions also apply to the property and have been addressed in the alternatives section below:</p> <ul style="list-style-type: none"> <li>• Hunting is restricted to antelope, moose and elk.</li> <li>• Fishing is permitted year round, two fish possession limit, fly and lure only.</li> <li>• Limited access permits for big game hunting may be obtained by contacting the CPW Steamboat Springs Service Center at 970-870-2197.</li> <li>• Hunters may only access the property the dates specified on their limited access permit.</li> <li>• To obtain a limited access permit hunters must already possess a qualifying license.</li> <li>• Limited access permits will be valid starting the 1<sup>st</sup> day of the season for which the reservation is made.</li> <li>• Access by hunters with a limited access permit is prohibited prior to two hours before sunrise and after one hour following sunset, except that when an animal has been harvested, the successful hunter and his/her non-hunter companion shall be allowed to remain as long as necessary to remove it.</li> <li>• Hunting is not allowed in the safety zone.</li> <li>• Access is only permitted from designated parking areas.</li> <li>• Access by foot and horseback only</li> <li>• Hunters with a limited access permit may be accompanied by up to two (2) people who are not hunting.</li> <li>• The following are not permitted on the property: overnight camping, dogs, fires, target shooting, and building blinds.</li> </ul> |  |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>  |  |
| <b>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |  |
| <ol style="list-style-type: none"> <li>1) Yarmony Ranch – Castle Peak Resources</li> <li>2) Hunting public – no outreach has occurred</li> </ol>   |  |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |  |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*</b>: Adopt, as commission regulations, the following items as required by the Yarmony Ranch Access Easement: <ul style="list-style-type: none"> <li>• Hunting is restricted to antelope, moose and elk.</li> <li>• Fishing is permitted year round, two fish possession limit, fly and lure only.</li> <li>• Limited access permits for big game hunting may be obtained by contacting the CPW Steamboat Springs Service Center at 970-870-2197</li> <li>• Hunters may only access the property during the dates specified on their limited access permit.</li> <li>• To obtain a limited access permit hunters must already possess a qualifying license.</li> <li>• Limited access permits will be valid starting the 1<sup>st</sup> day of the season for which the reservation is made.</li> <li>• Access by hunters with a limited access permit is prohibited prior to two hours before sunrise and after one hour following sunset, except that when an animal has been</li> </ul> </li> </ol>   |  |

harvested, the successful hunter and his/her non-hunter companion shall be allowed to remain as long as necessary to remove it.

- Hunting is not allowed in the safety zone.
- Access is only permitted from designated parking areas.
- Access is permitted by foot and horseback only
- Hunters with a limited access permit may be accompanied by up to two (2) people who are not hunting.
- The following are not permitted on the property: overnight camping, dogs, fires, target shooting, and building blinds.

2. Status quo, do not adopt the above regulations Yarmony Ranch SWA.

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| <b>Issue Raised by:</b>  | <b>Zach Weaver - DWM Walden East</b>  |
| <b>Author of the issue paper (if different than person raising the issue):</b>           |   |
| <b>CC:</b>   | <b>Kris Middledorf AWM, Josh Dilley AAWM</b>                                      |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | <b>JT Romatzke</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>                  | <input checked="" type="checkbox"/> <b>YES</b> <input type="checkbox"/> <b>NO</b> |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION RECOMMENDED FOR CONSENT AGENDA?</b> | <input type="checkbox"/> <b>YES</b> <input checked="" type="checkbox"/> <b>NO</b> |



## ISSUES SUBMITTAL FORM

Date: 12-17-19

|  |   |
|--|---|
| <b>ISSUE:</b>  | <b>Should the hours of operation for the Basalt State Wildlife Area public shooting range be changed?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |
| <p>Currently the shooting range hours of operation are stated under Parks and Wildlife Commission Regulation # 901(B)(9)(c): Firearms may only be discharged on the shooting range on Monday through Friday from 7:00 a.m. until 7:00 p.m., and on Saturday through Sunday from 9:00 a.m. until 5:00 p.m.</p> <p>Current range hours are not consistent with seasonal daylight hours. During late fall, winter and early spring months, established range hours allow shooting after sunset or before sunrise. CPW staff has discouraged range patrons from shooting outside of daylight hours for safety reasons. This practice has come as a recommendation only and is not enforceable.</p> <p>Additionally, facilities and infrastructure associated with the power companies are located behind the shooting ranges. CPW staff has worked with the power companies to arrange for temporary closures to ensure the safety of power company personnel while inspecting and performing routine maintenance to power lines, towers and other facilities. Temporary closures have been arranged on an as needed basis and require staff time to implement and are not predictable for public users.</p> <p>Area 8 staff would like to adjust the range hours in order to reflect seasonal daylight hours and schedule predictable closures that would allow for routine maintenance of the range and surrounding power infrastructure.</p> <p>The Cameo Shooting and Education Complex has season dates of March 15 through October 14 and October 15 through the following March 14. Hours of operation differ between seasons to accommodate sunrise and sunset times and daylight savings.</p> |   |
| <p><b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b></p> <p><b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b></p>  |   |
| <p>The Roaring Fork Valley Sportsman’s Association (RFVSA) holds a lease with CPW to operate trap, skeet and 5-stand shotgun shooting facilities on a portion of the Basalt shooting range. The facilities are staffed and maintained by RFVSA members. These facilities are also used by four permitted outfitters who teach shotgun shooting lessons. CPW has routinely attended RFVSA board meetings and membership meetings and communicates with their president and board members regarding decisions made on range operations.</p> <p>CPW has communicated with the Town of Basalt including but not limited to the Town Manager, Town Council and the Basalt Police Department regarding management and operation of the shooting range for decades. Basalt State Wildlife Area comprises most of the northern border of limits of the Town of Basalt.</p>   |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |
| <p>1. <b>*Preferred Alternative*:</b><br/>         Create two sets of hours of operation to reflect the difference in summer and winter daylight hours and include a single, predictable day of closure to accommodate maintenance.</p> <p>Summer hours (March 15 – October 14)<br/>         Mon/Tues/Thurs/Fri: 7:00 a.m. – 7:00 p.m.<br/>         Sat/Sun: 9:00 a.m. – 5:00 p.m.<br/>         Wed: Closed for maintenance</p>  |   |

Winter Hours (October 15 – March 14)  
 Mon/Tues/Thurs/Fri: 9:00 a.m. – 4:00 p.m.  
 Sat/Sun: 9:00 a.m. – 4:00 p.m.  
 Wed: Closed for maintenance

2. Status Quo

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|--|---|
| <b>Issue Raised by:</b>  | <b>Matt Yamashita, Area 8 staff</b>                                 |
| <b>Author of the issue paper<br/>(if different than person raising the<br/>issue):</b> | <b>Matt Yamashita</b>   |
| <b>CC:</b>   | <b>Peter Boyatt, Keith Goddard, JT Romatzke</b>                     |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  | <b>JT Romatzke</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES<br/>AVAILABLE TO IMPLEMENT?</b>            | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>                               | <b>Northwest Region</b>   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

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|---|---|
| <b>ISSUE:</b>   | <b>Should regulation #903.A.20, Box Creek State Trust Land-Lake County, be changed to allow hunting from August 15 – end of February?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |   |
| <p>With the increase of pronghorn in the Upper Arkansas Valley, the following has been brought to the attention of the local Wildlife Officer:</p> <p>The over-the-counter (OTC) archery pronghorn season starts on August 15<sup>th</sup> and the local pronghorn herd uses the State Trust Land (STL) to move back and forth from the timber to the flats.</p> <p>The terrain on the STL allows the use of existing topography to hunt pronghorn with archery equipment.</p> <p>Allowing hunting on the Box Creek STL starting on August 15<sup>th</sup> would greatly increase the total area in which archery hunters could pursue pronghorn. Hunters could spread out further and hunt smaller groups of pronghorn before they travel into the flats and become difficult to hunt with archery equipment due to lack of terrain and cover.</p> |   |
| <b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>   |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>  |   |
| No official public process has occurred, just field contacts and locals bringing up complaints. The publics impacted are hunters. The property does not have other user groups such as bikers or hikers.  |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
| <ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*:</b> Change Regulation #903.A.20 as follows:             <ol style="list-style-type: none"> <li>20. <i>Box Creek – Lake County</i> <ol style="list-style-type: none"> <li>a. <i>Access is by foot only.</i></li> <li>b. <i>Access allowed August 15<sup>th</sup> through end of February.</i></li> </ol> </li> </ol> </li> <li>2. Status Quo</li> </ol>  |   |
| <b>Issue Raised by:</b>   | DWM Zach Baker  |
| <b>Author of the issue paper (if different than person raising the issue):</b>  | DWM Zach Baker; Edited by DRM Travis Black 11-26-19   |
| <b>CC:</b>  | Brett Ackerman, Brad Henley, Jim Aragon, Zach Spezze  |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>   | Brett Ackerman  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO   |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO   |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>  | SE Region   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO   |

## ISSUES SUBMITTAL FORM

Date: 12/17/19

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| <b>ISSUE:</b>   | <b>Should there be a regulation change for Turkey Track Ranch State Trust Land to address overcrowding and human health and safety issues?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |  |
| <p>The Turkey Track Ranch is an 8,887-acre parcel of State Trust Land leased by Colorado Parks and Wildlife for big game and small game hunting. It is currently open for hunting from September 1 - the end of February. The parcel is in Game Management Unit (GMU) 118 in El Paso County near Colorado Springs and Pueblo and it is the only piece of public land accessible to hunters in the GMU. Hunting pressure is typically high on the property.</p> <p>Prior to 2019, access to the property was through a single parking area. Once the parking area was filled with vehicles, hunters would park along roads and access the property through boundary fences. This caused several concerns, including 1) potential for grass fires caused by hot undercarriages, 2) damage to the boundary fences, and 3) people shooting from the boundary fence with no regard for hunters who were already on the property.</p> <p>During the 2018 big game season, Area 14 staff observed a number of these issues across the property and discussed solutions with the sportsmen that utilized Turkey Track Ranch STL. The biggest complaint was that one parking area for the whole property was unreasonable for the acreage that was available. Once the parking area was full, hunters were forced to park along the road in order to access the property. In addition, only having one parking area would funnel hunters through one location causing hunters to walk through an area already being hunted by another individual. There have been near misses when hunters have shot from the road areas into the property, narrowly missing hunters who accessed the property from the parking area.</p> <p>The Turkey Track Ranch STL has a managed grazing agreement on the property. Parking along roadways has created an issue with hunters cutting or breaking wires, spreading wires to access through the fence, pushing the fence down to climb over, and gates being left open. CPW has a good working relationship with the agriculture lessee and would like to maintain that relationship. Additional parking areas and new regulatory language should help alleviate property damage and potential for cattle to escape.</p> <p>In December of 2018, we contacted the State Land Board to discuss the addition of two parking areas. We explained the concerns of the property and solutions that could help to correct them. The State Land Board reviewed the proposal and did a site visit. The State Land Board supported our proposal, and in August 2019 CPW constructed two additional parking areas. During the opening weekend of pronghorn season, the majority of hunters used the new parking areas and were positive about the changes. There were approximately six vehicles that continued to park on the sides of the road during their hunt. This number was considerably less than what was witnessed in previous years.</p> <p>Since the parking areas of Turkey Track Ranch STL have been updated, the regulations of the property should be updated and clarified for the benefit of the sportsmen. The regulation to access from parking areas has always been in place. Area 14 staff believe that updating the regulations to include, "no access from county roads" will help clarify what is allowed on the property.</p> <p>Historically, the property has always followed the standard STL regulation of access starting on September 1<sup>st</sup>. However, this property is primarily used for pronghorn hunting and the archery pronghorn season opens on August 15<sup>th</sup>. If the property were opened at the beginning of the archery pronghorn season, this would provide additional hunting opportunity for GMU 118 hunters. GMU 118 is on over-the-counter unit for archery pronghorn.</p> <p>Area 14 staff would also like to see the property limited to "foot access only." This should minimize any issues with resource impacts and leaving gates open, and clarify no horseback access.</p> |  |

In the past few years, hunters have started to utilize hunting blinds on the property. Although there has never been an issues with those hunters using blinds, the potential exist and Area 14 staff would like to put a regulation in place to specify “portable blinds only.”

**STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:**

**\*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED\*.**

Stakeholders include:

- 1) State Land Board: See discussion above for outreach efforts.
- 2) T-Cross Ranch: We contacted Bill from T-Cross Ranch. He is the ranch manager who manages the property surrounding Turkey Track. He also runs cows on Turkey Track throughout the year as the agriculture lessee.
- 3) GMU 118 hunters: We contacted hunters during the 2018 hunting season. We listened to their frustrations and concerns and proposed solutions. The hunters were very receptive to the solutions that were given.

**ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):**

- 1) **Preferred Alternative:** Update #903(A)168. Turkey Track Ranch – El Paso County with the following regulations:
  - a. Access to the property is from designated parking areas only. No access is allowed from county roads.
  - b. Open for public access from August 15 through February 28
  - c. Foot access only.
  - d. Portable blinds only.
- 2) Status Quo: No change in regulations for Turkey Track Ranch STL

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| <b>Issue raised by:</b>  | <b>Philip Gurule, Area 14 District Wildlife Manager, Colorado Springs SE District</b>    |
| <b>Author of the issue paper (if different than person raising the issue):</b> | <b>Edited by DRM Travis Black 11-26-19</b>   |
| <b>CC:</b>   | <b>Zach Spezze, Frank McGee, Julie Stiver, Brian Dreher, Brett Ackerman, Brad Henley</b> |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>                                  | <b>Brett Ackerman</b>  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>                                     | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO                      |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>        | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO                      |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>                       | <b>SE Region</b>   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO                      |






## ISSUES SUBMITTAL FORM

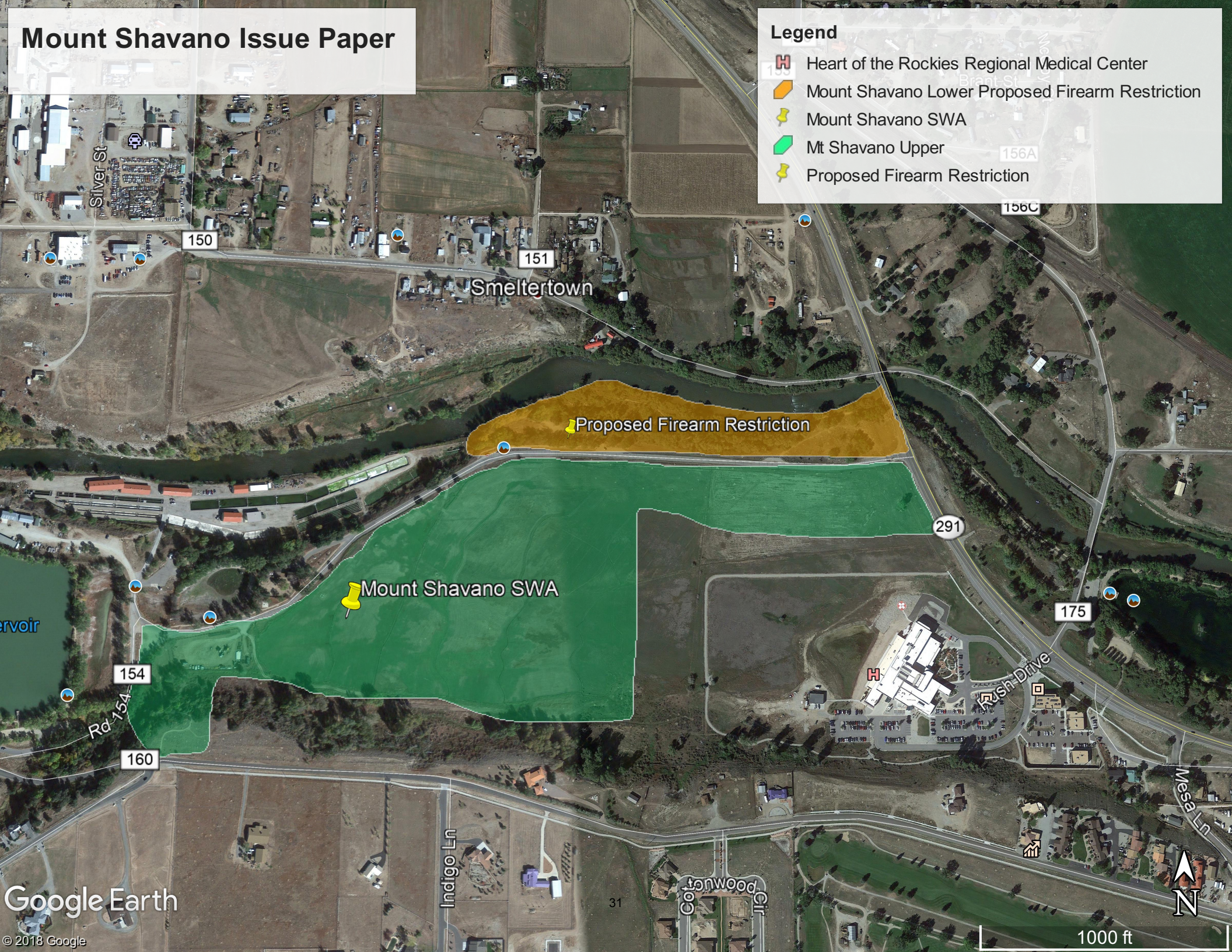
Date: 12/17/2019

|   |   |
|---|---|
| <b>ISSUE:</b>   | <b>Should the discharge of firearms be prohibited from the upper end of the Mount Shavano SFU downstream to the Colo. Hwy 291 bridge crossing within the Mount Shavano SWA?</b> |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>  |   |
| <p>Currently discharging firearms is prohibited, except when hunting, which is permitted only with shotguns, hand-held bows, muzzleloaders, or by falconry from Colo. Hwy 291 bridge <u>upstream</u> to the property boundary on the Mount Shavano State Wildlife Area (SWA).</p> <p>The area from the upper end of the Mount Shavano State Fish Unit (SFU) <u>downstream</u> to the Colo. Hwy 291 bridge is a narrow parcel of land bounded on the north by the Arkansas River. The area on the north side of the Arkansas River consists of residential areas. Complaints about birdshot hitting houses and landing in yards have increased in the past years from individuals living north of the river. Due to the safety concerns, should this portion of the Mount Shavano SWA be limited to hand held archery equipment and falconry only while hunting?</p> |   |
| <p><b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b></p> <p><b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b></p>   |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>   |   |
| <p>1. <b>*Preferred Alternative*:</b><br/>         #901(B)152<br/>         d. <u>From the upper end of the Mount Shavano SFU, upstream to the marked property boundary, discharging firearms is prohibited except when hunting, which is permitted only with shotguns, hand-held bows, muzzleloaders or by falconry.</u><br/>         e. <u>From the upper end of the Mount Shavano SFU, downstream to the Colo. Hwy. 291 bridge, discharging firearms is prohibited. Hunting is permitted only with hand-held bows or by falconry.</u></p> <p>2. Status Quo</p>  |   |
| <b>Issue Raised by:</b>   | Area 13 staff   |
| <b>Author of the issue paper (if different than person raising the issue):</b>  | Jim Aragon, AWM; Edited by DRM Travis Black on 11/26/19.  |
| <b>CC:</b>  | Brett Ackerman, Brad Henley, Travis Black   |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>   | Brett Ackerman  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO   |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>   | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO   |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>  | SE Region   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO   |

# Mount Shavano Issue Paper

## Legend

-  Heart of the Rockies Regional Medical Center
-  Mount Shavano Lower Proposed Firearm Restriction
-  Mount Shavano SWA
-  Mt Shavano Upper
-  Proposed Firearm Restriction



## ISSUES SUBMITTAL FORM

Date: 12/17/2019

|               |  |
|---------------|--|
| <b>ISSUE:</b> | <b>Should CPW regulations (Chapter W-9 901-B-246) be changed to shorten the season of use for Waunita Watchable Wildlife Area for Gunnison Sage-grouse viewing in Gunnison County in order to minimize impacts to grouse during the breeding season?</b> |
|---------------|--|

**DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):**

Waunita Watchable Wildlife Area was established in 1999 to provide viewing and photographic opportunities of Gunnison Sage grouse (GuSG) by the general public. The site is 20 miles east of Gunnison and immediately east of Gunnison County Road 887 (aka Waunita Hot Springs Road) approx. ½ mile north of US Highway 50. The site was established to provide a more controlled viewing opportunity and help protect other GuSG leks in the Gunnison Basin. Previously, the GuSG viewing opportunity was developed at a lek on Bureau of Land Management land southwest of the Waunita site, however as increased traffic and activity occurred, the lek attendance decreased, due to the close placement of the viewing access to the lek and because the lek was on public land with no access control. There were also concerns about the use of remote two track roads and vehicles getting stuck or doing damage that would be difficult and expensive to repair. It was decided to create a more formal site for viewing opportunity with better access, more control, limited season of use and a distance gap to minimize close proximity disturbance experienced at the former viewing area.

GuSG had only recently been determined to be a distinct species and were considered a species of special concern and later designated a candidate species for listing under the Federal Endangered Species Act. CPW worked with USFWS and local landowners to develop a Candidate Conservation Agreement with Assurances (CCAA) and help further protect GuSG habitat while providing protection assurances to landowners through Certificates of Inclusion (CI) in the event the species was listed. Additional actions were taken by a variety of entities (CPW, Gunnison County, BLM, USFS, others) including habitat improvement projects, research, and habitat protection efforts (conservation easements, acquisition of lek site areas, road closures, seasonal area or trail closures and others). GuSG were listed as a federally “threatened” species in November 2014. Once this occurred, the USFWS assumed management authority for the species. CPW has remained involved in day-to-day management activities including lek counts, habitat improvements, CCAA/CI monitoring, management of the Waunita viewing site, etc.

There has been consistent and generally steady or increasing interest in viewing GuSG, especially by bird watching enthusiasts. Local CPW staff and others have considered it desirable and necessary to allow viewing opportunities to provide education, awareness, and support for GuSG and other wildlife species. CPW has worked with Western Colorado University (WCU) and Sisk-a-dee (local non-profit) as they provide students and volunteers to help coordinate commercial use of the site, education and viewing opportunities for the general public and commercial bird viewing tour groups, site monitoring, report violations of viewing protocols/regulations and conduct daily lek counts. All of this is documented annually to CPW via a formal report. This also provides hands on experience for WCU students interested in wildlife biology and management. Sisk-a-dee director (Dr. Pat Magee) believes the viewing attendance has peaked since the federal listing decision but the experience is still highly sought by dedicated birders.

Concerns regarding declining numbers of birds using the Waunita lek site have been raised in recent years. CPW has been monitoring lek attendance and thanks to WCU and Sisk-a-dee have records on lek attendance with near daily observations/counts during the site’s formal open period dating back 15+ years. Attendance at the “traditional lek site” has varied but generally been on a downward trend with only 4 birds observed using the traditional lek in spring of 2019. Attendance at other areas nearby has varied but generally held steady. Annual, cyclic variations (8-10 year cycles), typical for this species, have been documented at Waunita. Thus it appears that while attendance and displays/mating at the traditional lek have declined, the birds using this general area have shifted use to areas north and east



of the traditional lek, with variable high male counts and generally steady numbers of males observed each spring. Total numbers of birds observed have declined at Waunita. Birds are now using sagebrush areas along a ridge to the east and north of the traditional site. Birds are still visible from the viewing site however; they are farther away (approx. 0.75 miles). Suspected causes for the shift in use areas include: increased vehicle traffic on US Hwy. 50 (up 35% in past 10 years per CDOT information) and GCR 887, increased road noise on Hwy. 50, increased development and activity in area near the watchable site, on/off use of existing gravel pit to SE of lek area on adjacent private ranch, and use of the watchable site. While no specific cause has been readily identified, the cumulative impacts are likely all to blame for the shift away from the traditional lek.

To address concerns about decreased use of the traditional lek, birds shifting display areas and breeding activities further from the developed watchable site, a subcommittee was formed to consider impacts and evaluate alternatives. The subcommittee, with representatives from CPW, Gunnison County, USFWS, USFS, Stockgrowers, Sisk-a-dee/Western Colorado University, and an at-large member, met multiple times and discussed impacts and options. Among the main criteria for changing the Waunita watchable wildlife site use dates were: maintaining public and commercial viewing opportunity, maintaining control of the site by utilizing Sisk-a-dee for site monitoring and coordination of use, minimizing impacts from the viewing site, keeping regulations and access simple to reduce regulatory complexity and public/user confusion. Several alternatives were considered (see below) with discussion of benefits and consequences associated with each alternative.

For reference, high male counts (HMC) at the Waunita lek have varied from a low of 7 in 2014 to a high of 64 in 1997 using CPW count protocols. The average number of males each year from 2003 to 2014 was 23. In 2019 CPW's HMC was 13, though Sisk-a-dee counted 16 as their HMC.

**STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:**

**\*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED\*.**

CPW staff in Gunnison have worked numerous years with interested stakeholders in the Gunnison Basin on GuSG related issues initially via a voluntary Sage Grouse Work Group and currently (since 2005) the Gunnison County established Gunnison Basin Sage Grouse Strategic Committee. This formal Committee under Gunnison County Board of County Commissioner authority has regular and alternate members representing varying interests including: CPW, USFWS, US Forest Service, BLM, NPS, NRCS, Gunnison County Stockgrowers, High Country Conservation Advocates, Development/Real Estate, Recreation, and at large members. The Strategic Committee meets monthly or as needed based on issues and urgency of topics. CPW regularly provides input to the group regarding Gunnison sage grouse and other wildlife issues and seeks input on regulation changes. The Watchable Wildlife subcommittee has been established and provides consultation to the Strategic Committee and in turn to the Gunnison BOCC. This Subcommittee, the Strategic Committee and members of the public present at meetings have been consulted and involved in development of this issue paper. Sisk-a-dee (Dr. Pat Magee) has been involved in development of this issue paper. Sisk-a-dee coordinates and supervises the on-site volunteers (WCU students) and commercial users of the site, so Dr. Magee has a solid understanding of the site user concerns. Compliance rates of viewing protocols as monitored by Sisk-a-dee volunteers and CPW staff have been very high with occasional unintentional violations.

Sisk-a-dee has coordinated commercial user groups (commercially guided groups on multi species tours) and scheduled viewing opportunities. These groups typically book at least a year in advance. Therefore, any regulation change is requested to be effective after the 2020 viewing season ends.

CPW is out of compliance with some conditions of the Land Use Change Permit issued in 2002 by Gunnison County, which authorized use of the viewing site. Several of the conditions have been attempted but their implementation did not succeed or meet the intent of the permit condition.

Gunnison CPW staff are working with Gunnison County to amend the conditions and more accurately reflect current viewing protocols and are seeking to include language that will include CPW Regulations for the site in the permit conditions.

The Watchable Wildlife sub-committee approved moving the preferred alternative to the larger Strategic Committee and on Oct. 16, 2019, the Strategic Committee approved moving Alternative #1 to CPW for its process for Parks and Wildlife Commission review and approval.

Comments have included: need to protect the species, need to provide educational and viewing opportunities to maintain support and awareness of the species, keeping regulations simple to understand and enforce, minimizing overall impacts. There is also a desire to develop minimum/maximum thresholds for impacts that if exceeded would result in the closure of the site. These are still to be developed but could include minimum number of birds and specific distance of majority of birds from viewing site resulting in diminished quality of viewing experience. Another option under consideration is remote surveillance of birds on a different lek to allow live remote viewing. However, this will not meet the needs of dedicated birders who prefer to see the birds in person.

**ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):**

1. **\*Preferred Alternative\*:** Site is open April 1 through April 30, except the second full week (Sunday through Saturday) of the month. (This alternative reduces total viewing days from 45 to 23, provides a period of no disturbance from the viewing site during the typical peak of breeding activity, and allows for continued public viewing opportunity in a controlled manner.) If approved, it is preferred that the regulation change be effective June 1, 2020. If approved, the site would be open April 1 through 30 each year with the following closure periods by year: April 11-17, 2021, April 10-16, 2022, April 9-15, 2023, April 14-20, 2024, April 13-19, 2025.
2. Status Quo. No change to CPW regulations. Site is open to public use April 1 through May 15 with existing special regulations.

|  |   |
|--|---|
| <b>Issue Raised by:</b>  | <b>J Wenum, AWM Gunnison</b>  |
| <b>Author of the issue paper (if different than person raising the issue):</b> |   |
| <b>CC:</b>   | <b>Cory Chick SW RM, Nate Seward, Cons. Bio</b>                     |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>                                  | <b>Cory Chick</b>   |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>                                     | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>        | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>                       | <b>SW Region</b>  |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

|  |   |  |   |
|--|---|--|---|
| <b>ISSUE:</b>  | <b>Should all non-exempt boats be required to launch from the CPW boat ramp at Groundhog Reservoir SWA?</b> |  |   |
| <b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>   |   |  |   |
| <p>CPW has a perpetual easement for public boating and fishing access at Groundhog Lake, an irrigation reservoir owned by Montezuma Valley Irrigation Company (MVIC) in Dolores County. Due to concerns about potential Aquatic Nuisance Species (ANS) infection, MVIC erected fencing to control access to the lake in 2017 as well as placing limitations on the times, size and types of craft that can be used at the lake.</p> <p>There are several private land parcels that adjoin the lake. There have been increasing numbers of reports that landowners have been launching boats from their private property rather than go through the ANS inspection process at the CPW boat ramp. This increases the potential for contamination of the lake and is concerning to CPW and the irrigation company. Both CPW and MVIC have attempted to contact the neighbors to explain the potential risk and to encourage them to go through the inspection process at the boat ramp.</p> <p>To minimize the potential of ANS to be introduced into Groundhog Reservoir, local staff propose a regulation requiring all non-exempt boats (motorized, not capable of being hand-launched) be launched from the CPW boat ramp only. This would ensure that the boat types with the highest risk of contamination would be inspected prior to launch while still allowing low risk craft exempt from inspection like rafts, kayaks, canoes, belly boats and paddle boards to be launched anywhere around the lake.</p> |   |  |   |
| <b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>   |   |  |   |
| <b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>   |   |  |   |
| <p>Montezuma Valley Irrigation Company is very concerned about potential exposure to ANS species and supports the regulation.</p> <p>Wildlife Officers have reached out to neighboring landowners to advise that they should launch from the boat ramp rather than their private property.</p>   |   |  |   |
| <b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>  |   |  |   |
| <p>1. <b>*Preferred Alternative*:</b><br/>         #901.B. 89. Groundhog Reservoir State Wildlife Area - Dolores County<br/>             a. Boating is prohibited in a manner that creates a whitewater wake.<br/>             b. <i>All motorized or trailered boats must launch at the CPW boat ramp.</i><br/>             c. Camping is prohibited.</p> <p>2. No action.</p>  |   |  |   |
| <b>Issue Raised by:</b>  | Matt Thorpe, AWM  |  |   |
| <b>Author of the issue paper (if different than person raising the issue):</b>   | Same  |  |   |
| <b>CC:</b>   | Cory Chick  |  |   |
| <b>APPROVED FOR FURTHER CONSIDERATION BY:</b>  |   |  | Cory Chick  |
| <b>REQUIRES NEW SPACE IN THE BROCHURE?</b>   |   |  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>  |   |  | <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO |
| <b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>   |   |  | SW Region   |
| <b>RECOMMENDED FOR CONSENT AGENDA?</b>   |   |  | <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO |