



COLORADO

Parks and Wildlife

Department of Natural Resources

6060 Broadway
Denver, CO 80216
P 303-866-3203

TO: Members of the Colorado Parks and Wildlife Commission
FROM: Jonathan Boydston, Acting Regulations Manager
RE: Chapter W-0 Final Regulations for the September 2021 Parks and Wildlife Commission Meeting
DATE: August 20, 2021

Final regulatory changes for Chapter W-0 are summarized below. If there are questions about the agenda item below, or if additional information is needed, please feel free to contact me at jonathan.boydston@state.co.us.

Agenda Item 17: Chapter W-0 - "General Provisions" - 2 CCR 406-0

Raising the fee for the Federal Duck Stamp and adding the fee for the Federal Duck Stamp to Appendix F of Chapter W-0

The fulfillment fee charged by the Amplex Corporation for the Federal Duck Stamp was increased in 2021 by \$0.50. CPW has been selling the Federal Duck Stamp for several years at \$25.00, which does not cover agency costs. As a result, the Division proposes increasing the price at which it sells the Federal Duck Stamp to \$31.00 to cover the increased Amplex fulfillment fee (\$2.00) and vendor-related costs for credit card fees, commissions and mailing fees (\$3.00). While the \$30.00 price point covers agency costs, the Division proposes raising the price to \$31.00 so that Colorado can contribute more funding towards the North American Waterfowl Conservation Act's Fall Flights program, which helps fund wetland and grassland projects under the umbrella of the North American Waterfowl Management Plan.

Additionally, while the price of the Federal Duck Stamp has not historically been included in Commission regulations, as it is not technically a CPW product, for transparency purposes and to ensure annual cost increases are tracked appropriately, the Federal Duck Stamp price has been added to Chapter W-0, Appendix F regulations. CPW implemented the stamp fee change to \$31.00 administratively in advance of the regulation change becoming effective, to ensure that the annual stamp is being offered to all customers at the same price point beginning on July 1, 2021.

At the July Commission meeting, Commissioners expressed support for increasing the Federal Duck Stamp fee to \$32.00, in order to contribute a greater amount to the Fall Flights program. The two versions of Chapter W-0 presented below offer two alternatives: raising the Federal Duck Stamp fee to \$31.00, or raising the fee to \$32.00 beginning on July 1, 2022 after first increasing the fee in regulation to \$31.00. At this time, the Division continues to recommend the \$31.00 fee based on our administrative implementation of that fee, which has been published in CPW materials, and based on Colorado's Fall Flights contribution goal. If the Commission opts to raise the Federal Duck Stamp fee to \$32.00, the Division recommends delaying implementation of the \$32.00 fee until July 1, 2022 to allow for all customers purchasing a Federal Duck Stamp this license year to be charged the same fee.

Included below, in addition to the two versions of the Federal Duck Stamp fee increase, are reference materials with information on the fee charged for the Federal Duck Stamp by other vendors and states, as well as information on Colorado's Fall Flights program funding goal and historical contributions.



FINAL REGULATIONS - CHAPTER W-0 - GENERAL PROVISIONS

Appendix F - Wildlife License and Pass Prices

(1) Resident and nonresident licenses

License	Residency	Fees
3-year possession/hunting raptor license	Resident	\$ 156.02***
Annual possession/hunting raptor license	Nonresident	\$ 83.21***
Peregrine falcon capture license	Resident	\$ 312.05***
Extra rod stamp	Resident	\$ 9.36**
Extra rod stamp	Nonresident	\$ 9.36**
Fishing - 1 day	Resident	\$ 12.48**
Fishing - 1 day	Nonresident	\$ 15.60**
Fishing - additional day	Resident	\$ 5.20**
Fishing - additional day	Nonresident	\$ 5.20**
Fishing - 5 day	Nonresident	\$ 31.20**
Fishing- annual	Resident	\$ 34.33**
Fishing - annual	Nonresident	\$ 98.82**
Youth (ages 16-17) annual fishing	Resident	\$ 8.32**
Senior annual fishing	Resident	\$ 8.32**
Small game hunting	Resident	\$ 29.12**
Senior lifetime fishing upgrade to annual combination fishing and small game hunting^	Resident	\$ 20.43**
Small game hunting	Nonresident	\$ 83.21**
Small game - 1 day	Resident	\$ 12.48**
Small game - 1 day	Nonresident	\$ 15.60**
Small game - additional day	Resident	\$ 5.20**
Small game - additional day	Nonresident	\$ 5.20**
Furbearer license	Resident	\$ 29.12**
Furbearer license	Nonresident	\$ 83.21**
Turkey, fall	Resident	\$ 23.92**
Turkey, fall	Nonresident	\$ 156.02**
Turkey, spring	Resident	\$ 29.12**
Turkey, spring	Nonresident	\$ 156.02**
Turkey (youth)	Resident	\$ 14.56**
Turkey (youth)	Nonresident	\$ 104.02**
Combination fishing and small game hunting	Resident	\$ 49.93**
Senior (ages 65 and older) combination fishing and small game hunting	Resident	\$ 28.75**
Pronghorn	Resident	\$ 39.53**
Pronghorn	Nonresident	\$ 410.86**
Bear, fall	Resident	\$ 38.00**
Bear, fall	Nonresident	\$ 100.00**
Bear, fall (youth)	Resident	\$ 14.00*
Bear, fall (youth)	Nonresident	\$ 50.00*
Deer	Resident	\$ 39.53**
Deer	Nonresident	\$ 410.86**
Elk	Resident	\$ 55.13**
Elk (antlered or either sex)	Nonresident	\$ 686.51**
Elk (antlerless)	Nonresident	\$ 514.88**
Mountain goat	Resident	\$ 312.05**
Mountain goat	Nonresident	\$ 2,298.76**
Moose	Resident	\$ 312.05**
Moose	Nonresident	\$ 2,298.76**

Mountain lion	Resident	\$ 49.93**
Mountain lion	Nonresident	\$ 350.00**
Rocky mountain bighorn sheep	Resident	\$ 312.05**
Rocky mountain bighorn sheep	Nonresident	\$ 2,298.76**
Desert bighorn sheep	Resident	\$ 312.05**
Desert bighorn sheep	Nonresident	\$ 2,298.76**

Resident low-income senior lifetime fishing	Resident	\$ 8.10**
Youth big game (deer, elk, pronghorn)	Resident	\$ 14.55 each*
Youth big game (deer, elk, pronghorn)	Nonresident	\$ 104.01 each*
Youth small game hunting	Resident	\$ 1.29
Youth small game hunting	Nonresident	\$ 1.29
Colorado wildlife habitat stamp, purchased in conjunction with the purchase of a hunting or fishing license	Resident	\$ 10.40
Colorado wildlife habitat stamp, purchased in conjunction with the purchase of a hunting or fishing license	Nonresident	\$ 10.40
"Lifetime" Colorado wildlife habitat stamp	Resident	\$ 312.05***
"Lifetime" Colorado wildlife habitat stamp	Nonresident	\$ 312.05***

*Plus additional surcharge of \$1.50 for the Wildlife Management Public Education Fund.

**Plus additional surcharge of \$1.50 for the Wildlife Management Public Education Fund and \$0.25 for the Search and Rescue Fund.

***Plus additional surcharge of \$0.25 for the Search and Rescue Fund.

^Valid only for resident senior Lifetime Disability and Low Income Fishing license holders.

License prices established in this table are the actual license price. Some license prices have discounts applied from the statutory maximum price as provided for in Chapters W-2 and W-3.

(2) Special licenses

License	Fees
Scientific collecting license	\$ 29.12
Importation license	\$ 78.01
Field trial license	\$ 23.92
Commercial lake license	\$ 208.03
Private lake license	\$ 14.56
Commercial wildlife park license	\$ 156.02
Noncommercial park license	\$ 29.12
Wildlife sanctuary license	\$ 156.02
Zoological park license	\$ 156.02

(3) The fee for each migratory waterfowl stamp is \$10.40.

(4) The fee for each Federal Waterfowl Stamp is \$31.00.

~~(4)~~(5) The nonrefundable application-processing fee for each limited license is \$7.00 for resident applications and \$9.00 for nonresident applications.

~~(5)~~(6) Colorado State Wildlife Area passes

Pass	Fees
Colorado State Wildlife Area Pass - annual	\$ 34.58**
Colorado State Wildlife Area Pass - 1 day	\$ 7.50*
Youth (ages 16-17) annual Colorado State Wildlife Area Pass	\$ 8.57*

Senior (ages 65 and older) annual Colorado State Wildlife Area Pass	\$ 8.57*
Low-income annual Colorado State Wildlife Area Pass	\$ 8.57*

*Plus a surcharge of \$1.50 for the wildlife management public education fund.

**Plus a surcharge of \$1.50 for the wildlife management public education fund and a fee of \$10.40 for a Colorado wildlife habitat stamp.

In order to qualify for an annual low-income Colorado State Wildlife Area Pass, an individual must show photo identification and provide written proof, in the form of a federal or state income tax return from the immediately preceding calendar year, that the federal taxable income of such individual is at or below one hundred percent of the official poverty line for an individual or a family, as appropriate to the applicant, defined by the federal office of management and budget based on federal bureau of the census data. If said tax return is not available, a return for the year immediately preceding such year shall suffice. If a person's income is at a level where such person is not required to file an income tax return, such individual shall sign a statement under penalty of perjury in the second degree to such effect. No such affidavit shall be required to be notarized.

The federal taxable income of such individual cannot be greater than the applicable guideline set forth in the Annual Update of the HHS Poverty Guidelines, 86 Fed. Reg. 7732-01 (February 1, 2021) issued by the U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, Room 422F.5, Humphrey Building, Department of Health and Human Services, Washington, DC 20201. This federal guideline, but not later amendments to or editions thereof, has been incorporated by reference. Information regarding how and where the incorporated materials may be examined, or copies obtained, is available from:

Regulations Manager
Policy and Planning Unit
Colorado Division of Parks and Wildlife
6060 Broadway
Denver, Colorado 80216

Basis and Purpose:

Raising the fee for the Federal Duck Stamp and adding the fee for the Federal Duck Stamp to Appendix F of Chapter W-0

The fulfillment fee charged by the Amplex Corporation for the Federal Duck Stamp was increased in 2021 by \$0.50. CPW has been selling the Federal Duck Stamp for several years at \$25.00, which does not cover agency costs. As a result, CPW is increasing the price at which it sells the Federal Duck Stamp to \$31.00 to cover the increased Amplex fulfillment fee (\$2.00) and vendor-related costs for credit card fees, commissions and mailing fees (\$3.00). While the \$30.00 price point covers agency costs, the Commission decided to raise the price to \$31.00 so that Colorado can contribute more funding towards the North American Waterfowl Conservation Act (NAWCA), which helps fund wetland and grassland projects under the umbrella of the North American Waterfowl Management Plan.

Additionally, while the price of the Federal Duck Stamp has not historically been included in Commission regulations, as it is not technically a CPW product, for transparency purposes and to ensure annual cost increases are tracked appropriately, the Federal Duck Stamp price has been added to Chapter W-0, Appendix F regulations. CPW implemented the stamp fee change administratively in advance of the regulation change becoming effective, to ensure that the annual stamp is being offered to all customers at the same price point beginning on July 1, 2021.

The statements of basis and purpose for these regulations can be obtained from the Colorado Division of Parks and Wildlife, Office of the Regulations Manager by emailing dnr_cpw_planning@state.co.us or by visiting the Division of Parks and Wildlife headquarters at 6060 Broadway, Denver, CO, 80216.

The statutory authority for these regulations includes, but is not limited to:

- § 24-4-103, C.R.S.
- § 33-1-105(1)(c), C.R.S. (Commission has the power to “Construct or otherwise establish public facilities and conveniences at any site or on any land in which the commission holds an interest ... and, when appropriate, make reasonable fees or charges for their use....”).
- §§ 33-1-101 to 33-6-209, C.R.S., particularly §§ 33-1-105, -106, -107, and 33-4-102, C.R.S.
- § 33-9-102, C.R.S.

EFFECTIVE DATE - THESE REGULATIONS SHALL BECOME EFFECTIVE NOVEMBER 1, 2021 AND SHALL REMAIN IN FULL FORCE AND EFFECT UNTIL REPEALED, AMENDED OR SUPERSEDED.

APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 1ST DAY OF SEPTEMBER, 2021.

**APPROVED:
Carrie Besnette Hauser
Chair**

**ATTEST:
Luke B. Schafer
Secretary**

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- § 33-9-102, C.R.S.

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APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 1ST DAY OF SEPTEMBER, 2021.

**APPROVED:
Carrie Besnette Hauser
Chair**

**ATTEST:
Luke B. Schafer
Secretary**

E-Duck Stamp Cost Survey

State/Vendor	2020-21 Season Vendor	2020-21 Season Internet	2020-21 Season ALL	2021-22 Season Vendor	2021-22 Season Internet	2021-22 Season ALL
Colorado			\$25.00			\$31.00
US Post Office	\$25.00	\$26.30		\$25.00	\$26.30	
Amplex		\$30.95			\$34.95	
American Birding Association					\$29.20	
Alabama			\$27.50			
Arkansas			\$28.50			
Florida			\$28.00			\$28.50
Georgia			\$29.00	\$30.00		
Idaho	\$28.25	\$32.70		\$28.75	\$33.22	
Iowa	\$28.50	\$31.78		\$29	\$32.29	
Louisiana			\$27.22	\$27.72		
Maryland	\$27.00	\$25.00				
Massachusetts			\$26.50	\$27.00		
Michigan			\$27.50			
Minnesota			\$27.50	\$28.00		
Mississippi			\$28.79			
Missouri			\$28.50			\$29.50
Nebraska			\$29.50			\$30.00
Nevada			\$27.00			
New Mexico			\$27.50	\$28.00		
North Carolina			\$26.50	\$27		
North Dakota	\$27.30	\$26.50		\$27.81	\$27	
Oklahoma	\$26.50	\$29.50		\$27.00	\$30.00	
Pennsylvania			\$28.40	\$28.97		
South Carolina			\$27.50			
South Dakota			\$25.00			
Tennessee			\$25.00			
Texas			\$28.50			
Virginia			\$27.50	\$28.00		
Wisconsin			\$28.00	\$28.50		
Wyoming			\$27.16			

Historical Goals for the Fall Flights Program (Rounded to Nearest Thousand)

State	1991 Goals based on 1980s hunter/harvest data	2005 Goals based on 1970-1989 hunter/harvest data	2011 Goals based on 1970-2009 hunter/harvest data
Alabama	\$ 76,000	\$ 84,000	\$ 93,000
Arizona	\$ 52,000	\$ 44,000	\$ 44,000
Arkansas	\$ 353,000	\$ 494,000	\$ 580,000
California	\$ 816,000	\$ 962,000	\$ 786,000
Colorado	\$ 202,000	\$ 180,000	\$ 168,000
Connecticut	\$ 52,000	\$ 41,000	\$ 36,000
Delaware	\$ 51,000	\$ 46,000	\$ 45,000
Florida	\$ 151,000	\$ 152,000	\$ 142,000
Georgia	\$ 90,000	\$ 85,000	\$ 89,000
Idaho	\$ 192,000	\$ 174,000	\$ 172,000
Illinois	\$ 306,000	\$ 310,000	\$ 315,000
Indiana	\$ 74,000	\$ 87,000	\$ 94,000
Iowa	\$ 226,000	\$ 208,000	\$ 200,000
Kansas	\$ 147,000	\$ 167,000	\$ 164,000
Kentucky	\$ 58,000	\$ 74,000	\$ 86,000
Louisiana	\$ 959,000	\$ 1,004,000	\$ 961,000
Maine	\$ 74,000	\$ 67,000	\$ 63,000
Maryland	\$ 192,000	\$ 160,000	\$ 165,000
Massachusetts	\$ 90,000	\$ 73,000	\$ 62,000
Michigan	\$ 288,000	\$ 316,000	\$ 320,000
Minnesota	\$ 772,000	\$ 704,000	\$ 684,000
Mississippi	\$ 164,000	\$ 166,000	\$ 172,000
Missouri	\$ 220,000	\$ 219,000	\$ 237,000
Montana	\$ 113,000	\$ 117,000	\$ 116,000
Nebraska	\$ 188,000	\$ 177,000	\$ 171,000
Nevada	\$ 66,000	\$ 60,000	\$ 53,000
New Hampshire	\$ 38,000	\$ 31,000	\$ 28,000
New Jersey	\$ 51,000	\$ 101,000	\$ 90,000
New Mexico	\$ 36,000	\$ 34,000	\$ 33,000
New York	\$ 280,000	\$ 251,000	\$ 234,000
North Carolina	\$ 177,000	\$ 161,000	\$ 166,000
North Dakota	\$ 230,000	\$ 241,000	\$ 262,000

State	1991 Goals based on 1980s hunter/harvest data	2005 Goals based on 1970-1989 hunter/harvest data	2011 Goals based on 1970-2009 hunter/harvest data
Ohio	\$ 138,000	\$ 150,000	\$ 152,000
Oklahoma	\$ 114,000	\$ 133,000	\$ 143,000
Oregon	\$ 260,000	\$ 239,000	\$ 241,000
Pennsylvania	\$ 230,000	\$ 213,000	\$ 220,000
Rhode Island	\$ 14,000	\$ 12,000	\$ 11,000
South Carolina	\$ 131,000	\$ 127,000	\$ 134,000
South Dakota	\$ 177,000	\$ 185,000	\$ 184,000
Tennessee	\$ 123,000	\$ 153,000	\$ 166,000
Texas	\$ 660,000	\$ 693,000	\$ 724,000
Utah	\$ 186,000	\$ 184,000	\$ 178,000
Vermont	\$ 36,000	\$ 30,000	\$ 28,000
Virginia	\$ 114,000	\$ 109,000	\$ 116,000
Washington	\$ 344,000	\$ 323,000	\$ 305,000
West Virginia	\$ 9,000	\$ 7,000	\$ 7,000
Wisconsin	\$ 478,000	\$ 484,000	\$ 482,000
Wyoming	\$ 55,000	\$ 48,000	\$ 49,000

Colorado Fall Flight Program Historical Contributions

STATE	YEAR	GRANT AMOUNT
COLORADO	1991/1992	300,000
	1992/1993	0
	1993/1994	70,000
	1994/1995	25,000
	1995/1996	15,000
	1996/1997	0
	1997/1998	15,000
	1998/1999	20,000
	1999/2000	15,000
	2000/2001	15,000
	2001/2002	15,000
	2002/2003	15,000
	2003/2004	44,000
	2004/2005	12,500
	2005/2006	0
	2006/2007	88,000
	2007/2008	0
	2008/2009	0
	2009/2010	0
	2010/2011	15,319
	2011/2012	9,828
	2012/2013	0
	2013/2014	0
	2014/2015	0
	2015/2016	0
	2016/2017	0
	2017/2018	20,000
	2018/2019	25,000
	2019/2020	25,000
	2020/2021	0