ISSUES SUBMITTAL FORM

Date:	October 23, 2026

ISSUE:	**Should the E-19 late-season cow tag be changed from a list A to a list B license?**

DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):

The late-season cow elk tag was instituted last year through an issue paper to provide additional opportunities for cow harvest without disrupting the difficult-to-draw, highly prized bull and buck hunts in GMU 40. E-19 has been over population objective for years, and more cow harvest without impacts to hunters in the regular season is desirable.

This hunt was initially issued a list A license, but that is not in line with the other cow hunts in this unit, which are list B, nor with the goal of encouraging cow harvest in this herd. It would be ideal if hunters could hold other cow licenses in addition to this late-season license.

Due to this, it is proposed that the late-season cow hunt (EF040L1R) be changed from a list A license to a list B license.

State law requires CPW to solicit input from stakeholders that may be affected positively or negatively by the proposed rules. The following stakeholders have been advised of and invited to provide input on the regulatory changes proposed in this issue paper:

***It is assumed that all necessary internal parties have been notified*.**

Informal conversations with local hunters and landowners. The late season antlerless hunt was added last year and received public support at that time. This year, 78% of respondents (n=244) support changing the hunt code to list B.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. ***Preferred Alternative*:** EF040L1R would be changed from list A to list B

2. **Status quo**

Issue Raised by:	Javier Magana, DWM - Glade Park; Albert Romero, AAWM - Area 7;
Author of the issue paper (if different than person raising the issue):	Genevieve Fuller, Terrestrial Wildlife Biologist;
CC:	Brad Banulis, NW Senior Terrestrial Biologist, Travis Black, NW Regional Supervisor; Kirk Oldham, AWM - Area 7

Approved for further consideration by:	**Travis Black**
Requires new space in the brochure?	**NO**
Are adequate staff and funding resources available to implement?	**YES**
Region, branch, or section leading implementation:	**NW Terrestrial, Area 7**
Any additional regions, branches or sections involved in implementation:	**NA**
Complies with Big Game Season Structure?	**YES**
Recommended for consent agenda?	**YES**

ISSUES SUBMITTAL FORM

Date:	October 23, 2026

ISSUE:	**In PH-36, should PLO seasons be extended by changing the concurrent P1R hunt codes to P5R?**

DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):

Pronghorn data analysis unit (DAU) PH-36 consists of game management units (GMS) 7 and 8 in northwestern Larimer County. This is a smaller state line herd with winter movement into Wyoming during some years. The 2025 post-hunt population estimate is 743, above the objective of 550-650 animals. The 2025 summer ground count observed 570 animals in 97 groups and the 2026 summer ground count observed 694 animals in 81 groups (Figure 1). This herd has been increasing due to high fawn recruitment and mild winters in the past 5 years. The 3-yr average observed sex ratio is 38, slightly above the objective of 30-35 while the modeled 3-yr average is 27. While the modeled sex ratios don't align well with observed ratios in the model, both are trending higher. (Figure 2).

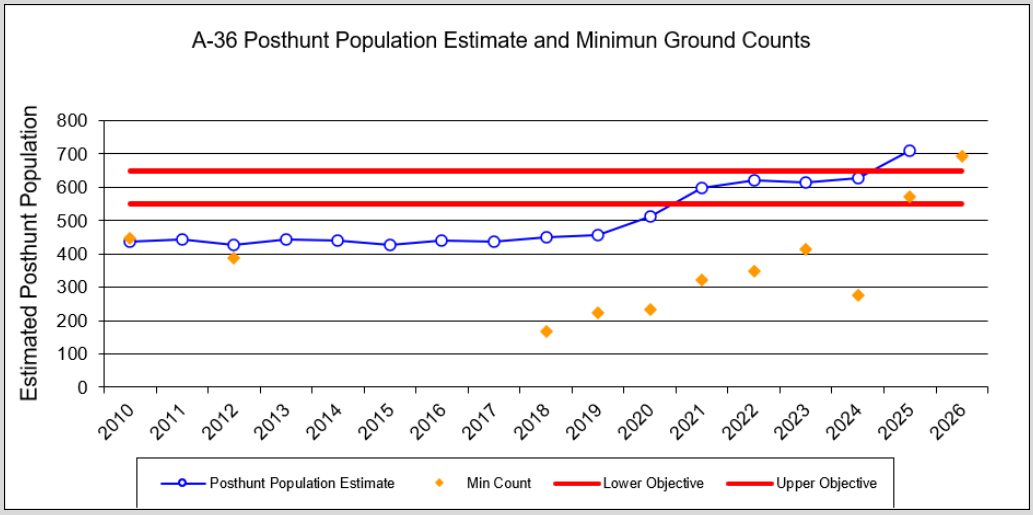


Figure 1. PH-36 post-hunt population estimates and minimum counts.

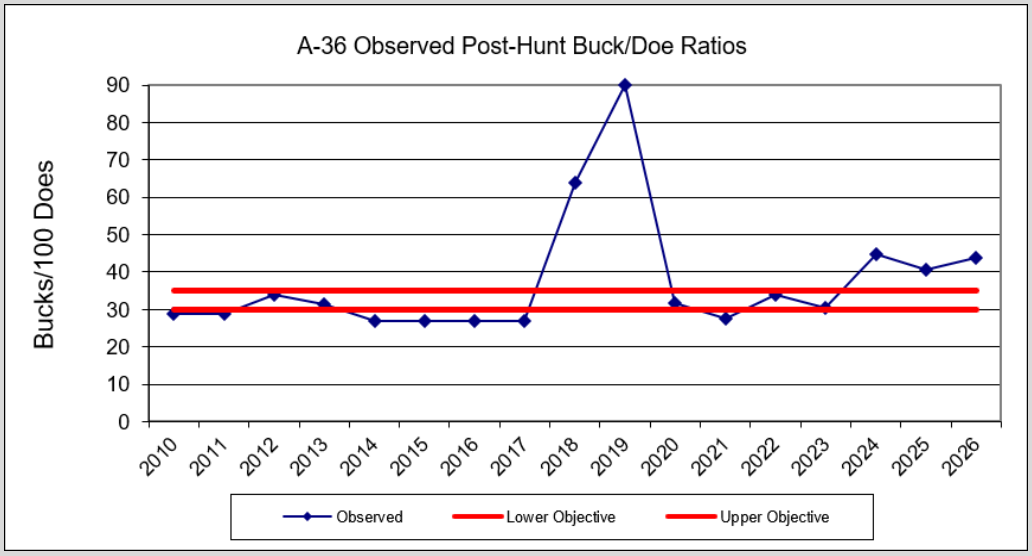


Figure 1. PH-36 Observed, modeled pre-hunt, and modeled post-hunt sex ratios.

Until 2026, license allocation had been relatively stagnant. Over the past decade there have been roughly 100 pronghorn licenses available annually. For 2026, total licenses were increased to 130 in the DAU to address the increasing population. There are four PLO hunt codes in this DAU including AF007P1R, AM007P1R, AF008P1R and AM008P1R and season dates for these PLO hunt codes run concurrent with the 9-day October rifle season. These four PLO hunt codes are list B.

A majority of the pronghorn habitat in this DAU is on a few large and several medium sized ranches. Some of these landowners have been increasingly voicing concerns of pronghorn competing for forage with cattle and bison herds. We foresee needing to further increase licenses to meet herd objectives. Changing the PLO hunt codes to P5R and extending the season dates will increase opportunity to harvest on private land, re-distribute pronghorn from private to public lands, and meet herd objectives. We propose implementing the PLO structure in nearby PH-27. This is a 22-day season, beginning on the Saturday prior to the opening of the first October pronghorn rifle season and ending on the Sunday of the weekend following the close of the first October pronghorn rifle season. For 2027, the season dates would be 09/25/2027- 10/17/2026. These new hunt codes will remain list B licenses.

State law requires CPW to solicit input from stakeholders that may be affected positively or negatively by the proposed rules. The following stakeholders have been advised of and invited to provide input on the regulatory changes proposed in this issue paper:

***It is assumed that all necessary internal parties have been notified*.**

The hunting public has not been solicited for input. This is largely an issue of increasing opportunity for harvest to occur on private lands. The newly proposed season dates overlap existing season dates, so we do not expect landowner opposition. Therefore, input had been gathered internally through meetings and discussions between Area staff and the Northeast Game Management Team staff.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

***Preferred Alternative*:** Eliminate hunt codes:

AF007P1R
AM007P1R
AF008P1R
and AM008P1R.

Replace with
AF007P5R
AM007P5R
AF008P5R
and AM008P5R
Each hunt code will have a 22-day season, beginning on the Saturday prior to the opening of the first October pronghorn rifle season and ending on the Sunday of the weekend following the close of the first October pronghorn rifle season. For 2027, the season dates would be 09/25/2027- 10/17/2026.

2. Status quo

Issue Raised by:	Joe Halseth, Brandon Muller, Justin Foster, Chase Rylands
Author of the issue paper	

(if different than person raising the issue):		
CC:	Schaller, Eckert, Kraft	
Approved for further consideration by:		**Brian Dreher**
Requires new space in the brochure?		**NO**
Are adequate staff and funding resources available to implement?		**YES**
Region, branch, or section leading implementation:		**NE Terrestrial**
Any additional regions, branches or sections involved in implementation:		**NE Region**
Complies with Big Game Season Structure?		**YES**
Recommended for consent agenda?		**YES**

ISSUES SUBMITTAL FORM

Date:	October 23, 2026

ISSUE:	**Should a new PLO doe hunt code be created in the Collegiate Range Pronghorn data analysis unit (DAU) PH-39?**

DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):

The Collegiate Range Pronghorn data analysis unit (DAU) PH-39 is located in central Colorado and encompasses parts of Lake and Chaffee counties. The DAU includes game management units (GMUs) 48, 56, and 481 (see the Southeast Pronghorn Herd Management Plan for more information).

Currently, all PH-39 licenses are limited for archery, muzzleloader, and rifle. Of these licenses, none are private land only (PLO). Hunting locations for most hunters that do not have access to private lands are restricted to a couple of State Trust Land (STL) parcels and some small sections of Bureau of Land Management (BLM) property. As a result, these public land options see heavy hunting pressure that push pronghorn on to adjacent private lands. These private lands often become refuges, leading to a reduction in hunting opportunities and ultimately a reduction in harvest.

The PH-39 population objective is 150-200 pronghorn. Minimum counts in 2024, 2025, and 2026 were 256, 219, and 256, respectively. From 2010-2023 the average minimum count was 150. In addition to providing hunters with additional hunting opportunities, strategies need to be put in place to address an increasing population and exceed the population objective.

This issue paper proposes to add a PLO doe rifle hunt code for PH-39 GMUs 48, 56, and 481, which will help distribute harvest across the DAU, provide additional opportunity for PH-39 pronghorn hunters, offer additional licenses to private landowners through the Landowner Preference Program, and bring the objective population down towards the objective range.

State law requires CPW to solicit input from stakeholders that may be affected positively or negatively by the proposed rules. The following stakeholders have been advised of and invited to provide input on the regulatory changes proposed in this issue paper:

***It is assumed that all necessary internal parties have been notified*.**

The majority of primary landowners within the PH-39 DAU who would be impacted by this change have been contacted and support adding a new PLO doe license.

PH-39 pronghorn hunters could be impacted.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. ***Preferred Alternative*:** Add PLO hunt code AF048P5R that would be valid only on private lands in GMUs 48, 56, 481. Season dates would start at the beginning of the muzzleloader pronghorn season and end on the last day of the first rifle pronghorn season.

2. **Status quo**

Issue Raised by:	Bryan Lamont-SE Terrestrial, Area 13
Author of the issue paper (if different than person raising the issue):	
CC:	Julie Stiver (SE Senior Wildlife Biologist), Sean Shepherd (Area 13 AWM), Zach Baker (Area 13 AAWM), April Estep (SE DRM), Frank McGee (SE RM)

Approved for further consideration by:	**Brian Dreher**
Requires new space in the brochure?	**YES**
Are adequate staff and funding resources available to implement?	**YES**
Region, branch, or section leading implementation:	**SE Terrestrial**
Any additional regions, branches or sections involved in implementation:	**SE Region - Area 13**
Complies with Big Game Season Structure?	**YES**
Recommended for consent agenda?	**YES**