AS APPROVED 03/05/2025

FINAL REGULATIONS - CHAPTER P-7 - PASSES, PERMITS AND REGISTRATIONS

ARTICLE I - General Provisions and Fees Relating to Passes, Permits and Registrations

#701 - Individual Passes

1. Individuals sixteen years of age or older entering any state recreation area or state park by means other than a motor vehicle, such as on foot, bicycle, horseback, etc., shall have a valid parks pass issued by the Division or DOR carried on their person. Individuals entering by means other than a motor vehicle into Boyd Lake, Cameo Shooting and Education Complex, Chatfield, Cherry Creek, Cheyenne Mountain, Lake Pueblo, and Lone Mesa state parks may enter without purchasing a parks pass. Individual passes are not required at any state recreation area or state park under the circumstances identified in regulation # 700-2.a. through # 700-2.e. and # 700-2.g. through # 700-2.k or for individuals under the age of sixteen.

2. A Columbine, Centennial, Blue Spruce, Independence, Volunteer or Military Pass is issued to an individual person and not a specific vehicle. These shall authorize entrance by motor vehicle, when and where motor vehicle access is permitted, to all state recreation areas and state parks or for other forms of individual access, when in possession of the pass holder. Such authorization shall apply to the holder of the pass and all the passengers in, and the driver of, the motor vehicle carrying the holder of such pass. The pass must be continuously displayed in the manner described on the pass. A Columbine, Centennial, Blue Spruce, Independence, Volunteer or Military Pass is transferable from motor vehicle to motor vehicle as long as the pass holder is present in the vehicle. The Centennial pass may also be associated with the Centennial pass holder's vehicle, if desired, at no additional cost.

3. Any resident of the state who is a first responder with a permanent occupational disability as defined in state statute 33-4-104.5 (2) may obtain, free of charge, a Blue Spruce annual pass, also known as a Columbine annual pass for first responders pursuant to 33-12-103.5 (2.5), C.R.S. The pass will only remain valid as long as the individual maintains their Colorado residency as defined in 33-1-102 (38) (a), C.R.S.

    a. In order to qualify for a Blue Spruce annual parks pass, a resident must provide the following written proof to the Division:

        (1) The "Initial Disability Administration Decision" form from the Fire and Police Pension Association that specifies a permanent occupational disability; or

        (2) For residents that are not members of the Fire and Police Pension Association, a fully completed Division "First Responder Affidavit" signed by the applicant attesting to the fact that their permanent disability or disease was obtained while on active-duty.

4. A resident who is a disabled veteran or a resident who is a purple heart recipient may obtain an Independence annual parks pass pursuant to 33-12-106 (1) (b), C.R.S and 33-12-106 (1) (c), C.R.S. An Independence annual parks pass shall be issued following the Division's receipt of a completed application from a qualified resident of the state. The pass will only remain valid as long as the individual maintains their Colorado residency as defined in 33-10-102 (21), C.R.S.

    a. In order to qualify for an Independence annual parks pass, a resident must provide the following written proof to the Division:

(1) DD 214 Form or other documentation indicating the veteran received an Honorable Discharge from a branch of the Armed Services of the United States, **AND**

(2) A qualification letter, on official stationary/letterhead, from the Veteran's Administration, Department of Veteran's Affairs, or the branch of service from which the veteran is receiving compensation, that states one of the following:

a. 50% or greater, service-connected permanent disability;

b. Loss of use of one or both feet;

c. Loss of use of one or both hands; or a

d. Loss of vision in both eyes, **OR**

(3) A DD 214 Form indicating the applicant has been awarded a purple heart, or a letter of verification from the appropriate branch of the armed forces of the United States that the applicant has been awarded a purple heart.

5. A disabled resident may obtain a Columbine annual pass pursuant to 33-12-103.5, C.R.S. A resident who qualifies for a Centennial annual pass may obtain such pass as provided for in this regulation. A Columbine or a Centennial annual parks pass shall be issued following the Division's receipt of a completed application from a qualified resident of the state and the payment of the necessary fee. The pass will only remain valid as long as the individual maintains their Colorado residency as defined in 33-10-102 (21), C.R.S.

a. In order to qualify for a Columbine annual parks pass, a resident must provide the following written proof to the Division:

(1) A "Final Admission of Liability" form from the Division of Workers Compensation that indicates a total and permanent disability; or

(2) A fully completed Division "Physician's Affidavit" signed by a licensed physician attesting that the resident meets the definition of a total and permanent disability. A **"total and permanent disability"** shall mean any physical or mental impairment which prevents substantial gainful employment, but only if it is reasonably certain that such a disability will continue throughout the lifetime of the disabled person.

b. In order to qualify for a Centennial annual parks pass, a Colorado resident must show a photo identification card and:

(1) Provide written proof in the form of a federal or state income tax return from the immediately preceding calendar year that the federal taxable income of such individual is at or below one hundred percent of the official poverty line for an individual or a family, as appropriate to the applicant. If said tax return is not available, a return for the year immediately preceding such year shall suffice. Or,

(2) If an individual's income is at a level where such individual was not required to file a federal income tax return for the immediately preceding calendar year, such individual shall sign a statement under penalty of perjury in the second degree to such effect. No such affidavit shall be required to be notarized. Or,

(3) Documentation in the form of a card or other verifiable written materials that the resident is currently enrolled in any one of the following programs: TANF

(Temporary Assistance to Needy Families), WIC (Special Supplemental Nutrition Program for Women, Infants and Children), Health First Colorado (Colorado's Medicaid program), SNAP (Supplemental Nutrition Assistance Program), FDPIR (Food Distribution Program on Indian Reservations), or LEAP (Low-income Energy Assistance Program.

The pass will only remain valid as long as the individual maintains their Colorado residency as defined in 33-10-102 (21), C.R.S. The federal taxable income amounts, based on the number of people in the family/household, cannot be greater than those listed in the poverty guidelines set forth in the Annual Update of the HHS Poverty Guidelines, ~~89~~ 90 Fed. Reg. ~~2961~~ 5917 (January ~~17~~15, ~~2024~~2025) issued by the U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation, Room 404E, Humphrey Building, Department of Health and Human Services, Washington, DC 20201. This federal guideline, but not later amendments to or editions thereof, has been incorporated by reference. Information regarding how and where the incorporated materials may be examined, or copies obtained, is available from:

Regulations Manager

Policy and Planning Unit

Colorado Division of Parks and Wildlife

6060 Broadway

Denver, Colorado 80216

c. The Columbine, Centennial, Independence, and Blue Spruce annual parks pass application shall be on a form provided by the Division. Blank applications shall be available, during regular business hours, at the Divisions' regional offices, Denver offices, and service centers.

d. Individuals applying to the Division for a Columbine, Centennial, Independence, or Blue Spruce annual parks pass must provide the following information:

(1) Full name and address, including city, county, state and zip code; and

(2) Phone number, unless the phone number is unlisted or non-published; and

(3) Date of birth and age; and

(4) Physical description, including sex, height, weight, hair and eye color; and

(5) Applicant's signature and date of application; and

(6) If applying for a Columbine annual parks, information concerning the nature of the applicant's disability, together with supporting evidence of the same.

(7) If applying for a Centennial annual parks pass, information concerning the applicant's total annual income and number of people in the family/household, together with supporting evidence of the same or supporting evidence the applicant is currently enrolled in one of the programs listed in these regulations.

(8) If applying for a Blue Spruce annual parks pass, information concerning the

applicant's first responder service and disability, together with supporting evidence of the same.

(9) If applying for an Independence annual parks pass, required documentation supporting veteran's status and disability qualifications or verification that the applicant has been awarded a purple heart.

e. The Columbine, Centennial, Independence, and Blue Spruce annual parks pass application form shall contain language explaining that the completed and signed application, once submitted to the Division, will be treated in all respects as a sworn statement. The form shall also contain an oath that includes an affirmation attesting to the truth of that which is stated, the applicant is aware that statements made are intended to be represented as true and correct statements, and that false statements are punishable by law.

f. At the time that an application for a Columbine or a Centennial annual parks pass is submitted to the Division, the appropriate fee shall also be paid.

g. Pending the issuance of a Columbine, Centennial, Independence, or Blue Spruce annual parks pass, possession on the applicant of a bona fide copy of the application permits the applicant and others in the motor vehicle carrying the applicant entrance by motor vehicle to all state parks and state recreation areas, when and where motor vehicle access is permitted, for a period of thirty days following the date of filing the application with the Division or until receipt of notice from the Division either granting or denying the application request, whichever period of time is shorter.

h. Within 15 days of the Division's receipt of a completed Columbine or Centennial annual parks pass application and the appropriate fee payment, or Blue Spruce or Independence annual parks pass application, the Division shall review and approve or deny the application.

(1) Completed applications shall be approved if the minimum qualifications set forth in this regulation are met.

(2) Conversely, if the minimum qualifications are not met, then the application shall be denied. The applicant shall be notified in writing within five working days upon denial of a request. Such written notification shall include an explanation of the basis for denial and a refund of any fee paid.

(3) The applicant may appeal this decision to the Division Director by notifying the Director in writing within sixty days of the Division's mailing of the denial notice. A faster appeal will be necessary when the calendar year will end prior to the expiration of the sixty-day appeal period.

(4) The address utilized by the Division for all mailings associated with the processing of a Columbine, Centennial, Independence, or Blue Spruce annual parks pass application shall be the address indicated on the application.

i. If a Columbine, Centennial, Independence, or Blue Spruce annual pass is lost or destroyed during the period of time that it would otherwise would have been valid, the person to whom the pass was issued may obtain a duplicate thereof, free of charge, upon signing an affidavit reciting where and by whom it was issued and circumstances under which it was lost.

6. The types of non-motor vehicle individual passes available from the Division are as follows:

   a. A non-motor vehicle individual daily pass, for all persons sixteen years of age or older, shall be carried on the individual's person for all visitors entering state recreation areas and state parks as provided in regulation #701-1 and regulation #701-6.d.

   b. A non-motor vehicle individual annual pass issued to one pass holder, may be used for the pass holder and up to three additional visitors sixteen years of age or older. Such pass, shall be carried on the pass holder's person for visitors entering state recreation areas and state parks as provided in regulation #701-1 and regulation #701-6.d.

   c. The receipt for an annual pass, a copy of the individual's vehicle registration displaying a Keep Colorado Wild annual pass, a Division sponsored mobile application showing active status of a Keep Colorado Wild annual pass or other Division annual pass shall be carried on the pass holder's person to be used as an individual annual pass, for the pass holder and up to three additional visitors sixteen years of age or older, for visitors entering all state recreation areas and state parks as provided in regulations #701-1 and regulation #701-6.d.

   d. The following rules apply to non-motorized access to Arkansas Headwaters Recreation Areas:

      (1) A non-motor vehicle individual daily pass, for all persons sixteen years of age or older, shall be carried on the individual's person for all visitors entering the developed and posted fee sites of Arkansas Headwaters Recreation Area.

      (2) Or the receipt for an annual pass, or a copy of the individual's vehicle registration displaying a Keep Colorado Wild annual pass shall be carried on the pass holder's person to be used as an individual annual pass, and may be used for the pass holder and up to three additional visitors sixteen years of age or older for visitors entering the developed and posted fee sites of Arkansas Headwaters Recreation Area.

   e. If a non-motor vehicle individual annual pass is lost or destroyed during the period of time that it would otherwise would have been valid, the person to whom the pass was issued may obtain a duplicate thereof, free of charge, upon signing an affidavit reciting where and by whom it was issued and circumstances under which it was lost.

7. Volunteers for Colorado Parks and Wildlife are eligible for a volunteer park pass while serving in accordance with a signed individual volunteer agreement and after donating a minimum of 48 hours of approved volunteer service within a previous consecutive 12-month period.

   a. The volunteer park pass is valid for one year from the date of issue.

8. Volunteers for Colorado Parks and Wildlife who are 64 years of age or older, regardless of their state of residence, are eligible for the senior volunteer park pass while serving in accordance with a signed individual volunteer agreement and after donating a minimum of 48 hours of approved volunteer service within a previous consecutive 12-month period.

   a. The senior volunteer park pass is valid for one year from the date of issue.

9. A veteran is eligible for a no fee individual military pass during the month of August.

   a. In order to qualify for the no fee individual military pass, a veteran, reserve, or active duty

member of any branch of the armed forces of the United States, must provide at least one form of past or present military identification to the Division in order to receive the free Military pass. Acceptable forms of military identification include:

(1) DD214;

(2) DD Form 2;

(3) DD Form 2765;

(4) Active, retired or veteran military identification cards;

(5) A current Colorado Driver's License or state issued identification card with the word 'Veteran' printed on it as specified in 42-2-303 (5)(a), C.R.S.;

(6) VA medical card.

10. A no-fee individual "Check Out State Parks" Library Program Pass is available for check out from Colorado libraries.

#709 - Registration Fee Schedule

1. The fees for types of vessel registrations issued by the Division are as follows:

a. Vessel registration (including annual resident registration and each rental vessel registration):

(1) For vessels less than twenty feet in length……..$35.00

(2) For vessels twenty feet to less than thirty feet in length…….$45.00

(3) For vessels thirty feet or more in length……$75.00

a. Dealer registration for all vessels owned by a dealer which are operated for research, testing, experimentation, or demonstration purposes only:

(i) When the dealer sells twenty-five or fewer vessels within the preceding year……$45.00

(ii) When the dealer sells more than twenty-five vessels within the preceding year……$75.00

b. Manufacturer registration for all vessels owned by a manufacturer which are operated for demonstration or testing purposes only.....$25.00

c. Nonresident annual vessel registration for a person from a state or country where registration is not permitted.....$50.00

2. The fees for the types of snowmobile registrations issued by the Division are as follows:

a. Snowmobile registration (including annual resident registration and each rental snowmobile).....$~~30.00~~50.00

b. Dealer registration for all snowmobiles owned by a snowmobile dealer which are

operated for demonstration or testing purposes only:

(1) When the dealer sells twenty-five or fewer snowmobiles within the preceding year.....$35.00

(2) When the dealer sells more than twenty-five snowmobiles within the preceding year.....$60.00

c. Manufacturer registration for all snowmobiles owned by a manufacturer which are operated for research, testing, experimentation or demonstration purposes only.....$35.00

d. Nonresident annual snowmobile permit……..$~~30.00~~50.00

3. The fees for the types of off-highway vehicle registrations issued by the Division are as follows:

a. Off-highway vehicle registration and nonresident off-highway vehicle permit.....$25.00

b. Dealer registration for all off-highway vehicles owned by an off-highway vehicle dealer and operated for demonstration or testing purposes only:

(1) When the dealer sells twenty-five or less off-highway vehicles within the preceding year.....$35.00

(2) When the dealer sells more than twenty-five off- highway vehicles within the preceding year.....$60.00

c. Manufacturer registration for off-highway vehicles owned by a manufacturer which are operated solely for research, testing, experimentation, or demonstration purposes.....$35.00

d. Registration for off-highway vehicles owned by a lessor for rental purposes only:

(1) When the lessor owns ten or less off-highway vehicles within the preceding year.....$35.00

(2) When the lessor owns more than ten off-highway vehicles within the preceding year.....$60.00

4. A duplicate vessel, snowmobile, or off-highway vehicle registration.....$5.00

Basis and Purpose:

Increasing the resident snowmobile registration and nonresident snowmobile permit

Colorado Parks and Wildlife has managed the Snowmobile Program since its inception in 1977. The Snowmobile Program provides funding for winter trail grooming, trail improvements, the Snowmobile Safety Certification Program; it supports the avalanche warning system, and provides for patrol services to ensure safe snowmobiling and registration compliance and safety. Program funding comes from the sale of snowmobile registrations to residents of Colorado and nonresident snowmobile use permits. The Parks and Wildlife Commission last increased the registration and permit fees back in 2007. Raising the fee now will provide additional funding to offset increasing program expenses such as trail maintenance and equipment costs, which have steadily grown since the last fee increase.

Updating the income requirements for the Centennial Pass

The income requirements for the Centennial annual parks pass has been updated to incorporate the most recent version of the income guidelines set forth in the Annual Update of the HHS Poverty Guidelines, 90 Fed. Reg. 5917 (January 15, 2025) issued by the U.S. Department of Health and Human Services. These income requirements are consistent with the requirements of other income eligible licenses and passes offered by the Division.

The statements of basis and purpose for these regulations can be obtained from the Colorado Division of Parks and Wildlife, Office of the Regulations Manager by emailing dnr_cpw_planning@state.co.us or by visiting the Division of Parks and Wildlife headquarters at 6060 Broadway, Denver, CO, 80216.

The primary statutory authority for these regulations can be found in § 24-4-103, C.R.S., and the state Parks Act, §§ 33-10-101 to 33-33-113, C.R.S., and specifically including, but not limited to: §§ 33-10-106 and 33-10-107, C.R.S.

EFFECTIVE DATE - THESE REGULATIONS SHALL BECOME EFFECTIVE MAY 1, 2025 AND SHALL REMAIN IN FULL FORCE AND EFFECT UNTIL REPEALED, AMENDED OR SUPERSEDED.

APPROVED AND ADOPTED BY THE PARKS AND WILDLIFE COMMISSION OF THE STATE OF COLORADO THIS 5TH DAY OF MARCH 2025.

APPROVED:
Dallas May
Chair

ATTEST:
Karen Bailey
Secretary

Phil Weiser
Attorney General

Natalie Hanlon Leh
Chief Deputy Attorney General

Shannon Stevenson
Solicitor General

Tanja Wheeler
Associate Chief Deputy
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STATE OF COLORADO
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Office of the Attorney General

Tracking Number: **2025-00021**

OPINION OF THE ATTORNEY GENERAL RENDERED IN CONNECTION WITH THE RULES ADOPTED BY THE Colorado Parks and Wildlife (405 Series, Parks) ON 03/05/2025

2 CCR 405-7
CHAPTER P-7 - PASSES, PERMITS AND REGISTRATIONS

The above-referenced rules were submitted to this office on 03/07/2025 as required by section 24-4-103, C.R.S. This office has reviewed them and finds no apparent constitutional or legal deficiency in their form or substance.

March 25, 2025 08:29:40 MST

Philip J. Weiser
Attorney General
by Russell D. Johnson
Deputy Solicitor General