

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

<b>ISSUE:</b>	<b>Should the current description of the San Luis Valley goose zone (Chapter W-5, #512 C) be changed to include portions of Archuleta and San Juan counties east of the Continental Divide?</b>
<b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>	
<p>The current description for the San Luis Valley goose zone in Chapter W-5 (#513, C) is as follows:</p> <p>San Luis Valley - All of Alamosa, Conejos, Costilla, and Rio Grande counties, and those portions of Saguache, Mineral, and Hinsdale counties east of the Continental Divide.</p> <p>However, due to a historical oversight there are small portions of Archuleta and San Juan counties east of the Continental Divide that are not included with this zone, so currently they are included with the Balance of Central Flyway zone (#512, E): all areas east of the Continental Divide, except North Park, Northern Front Range, South Park and San Luis Valley. Although there is little opportunity or impact of goose hunting in these small areas, including them in the San Luis Valley goose zone would make our regulations more consistent and understandable.</p>	
<b>STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:</b>	
<b>*IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>	
No formal input process.	
<b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>	
<ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*</b>: Beginning with the 2020-2021 seasons, modify the existing San Luis Valley goose zone description to include areas of Archuleta and San Juan counties east of the Continental Divide.</li> <li>2. No change in current regulations.</li> </ol>	
<b>Issue Raised by:</b>	Jim Gammonley
<b>Author of the issue paper (if different than person raising the issue):</b>	
<b>CC:</b>	Jeff Ver Steeg, Brian Dreher, Jeff Yost, Regional Managers, Area Managers, Senior Terrestrial Biologists
<b>APPROVED FOR FURTHER CONSIDERATION BY:</b>	<b>JEFF VER STEEG</b>
<b>REQUIRES NEW SPACE IN THE BROCHURE?</b>	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
<b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
<b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>	<b>Research , Policy and Planning</b>
<b>RECOMMENDED FOR CONSENT AGENDA?</b>	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO

## ISSUES SUBMITTAL FORM

Date: 12/17/2019

<b>ISSUE:</b>	<b>Should regulations relating to CPW properties and waterfowl hunting in the Grand Valley be cleaned up?</b>	
<b>DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):</b>		
<p>Waterfowl hunting related regulations pertinent to the Grand Valley (Mesa County primarily) reside in three separate chapters of CPW regulations. These chapters are W-5 Waterfowl, W-9 Wildlife Properties, and P-1 Parks/Outdoor Rec Lands.</p> <p>Waterfowl hunters primarily look to the CPW Small Game and Waterfowl brochure for waterfowl hunting specific regulations and not necessarily at the CPW Colorado and State Recreation Lands brochure. As a result, waterfowl hunters need to look in several different places to find specific waterfowl hunting regulations as they pertain to the Grand Valley. Additionally, there are similar regulations in these chapters that are duplicative.</p> <p>There is a need to edit, remove, and simplify language in these regulations as they relate to Grand Valley waterfowl hunting, SWAs, and parks properties.</p> <p>There have also been changes to how waterfowl hunting blinds are reserved in the Grand Valley. The HRS system in IPAWS now houses reservations. The updates to these regulations address reserving hunting blinds.</p>		
<b>WHO ARE THE EXTERNAL PUBLICS IMPACTED BY THIS ISSUE? WHAT PUBLIC INPUT PROCESS HAS OCCURRED, IF ANY?</b>		
<b>*IT IS ASSUMED THAT ALL NECESSARTY INTERNAL PARTIES HAVE BEEN NOTIFIED*.</b>		
Staff including DWMs, wildlife property technicians, park rangers, park managers, and the AWM have collaborated on these local changes to Chapters W-5, W-9 and P-1 as attached below.		
<b>ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):</b>		
<ol style="list-style-type: none"> <li>1. <b>*Preferred Alternative*</b>: Change/remove the language of pertinent portions of Chapters W-5, P-1, and W-9 in red in the attached Exhibit A.</li> <li>2. Status quo.</li> </ol>		
<b>Issue Raised by:</b>	Kirk Oldham (AWM), Pete Firmin (Park Manager), Alan Martinez (Park Manager) and Ivan Archer (AAWM)	
<b>Author of the issue paper (if different than person raising the issue):</b>		
<b>CC:</b>	JT Romatzke	
<b>APPROVED FOR FURTHER CONSIDERATION BY:</b>	JT Romatzke	
<b>REQUIRES NEW SPACE IN THE BROCHURE?</b>	<input type="checkbox"/> YES <input type="checkbox"/> NO	
<b>ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?</b>	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
<b>REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION</b>	NW, Area 7	
<b>RECOMMENDED FOR CONSENT AGENDA?</b>	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	

**Exhibit A:**

**CHAPTER W-5 - MIGRATORY BIRDS**

**ARTICLE I – GENERAL PROVISIONS**

**#504 - SPECIAL CLOSURES AND RESTRICTIONS**

I. Closures

2. Hunting is restricted as specified below:

d. Colorado River, Mesa County

1. Waterfowl hunting is prohibited on and within 200 yards of the Colorado River from the Grand Avenue Bridge in Grand Junction to the west end of Horsethief Canyon State Wildlife Area (SWA) Wednesday through Friday of each week, except Thanksgiving Day, Christmas Day and New Year's Day.

2. Waterfowl hunting is prohibited on and within 200 yards of the river from Appleton Drain to the west end of the Walker SWA.

3. A reservation is required to hunt waterfowl from designated blinds along the Riverfront Trail between Fruita and Loma. Reservations must be made in accordance with #504.

f. Highline Lake State Park Recreation Area, Mesa County

1. Waterfowl and small game hunting on Highline Lake is prohibited on Saturdays and Sundays except for youth hunting waterfowl during the youth waterfowl season weekend.

2. Small game hunting is limited to that portion of Highline Lake State Park bounded on the north and the east by the park property boundaries; on the south by the no wake buoy line; and on the west by Mack Mesa Reservoir.

3. A reservation is required to hunt waterfowl. ~~and hunters must check-in and out at the check station.~~ Reservations must be made in accordance with #504 ~~901.A~~ of these regulations. ~~Hunters may only hunt the area reserved and only from designated blinds with a maximum of four (4) hunters per blind.~~

4. ~~Hunters may only hunt the area reserved and only from designated blinds with a maximum of four (4) hunters per blind.~~

~~4. Hunting areas not reserved are available on a first-come, first-serve basis after 5:00 am. Reserved areas unoccupied by 7:00 am will be available on a first-come, first-serve basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

g. James M. Robb Colorado River State Park, Mesa County

1. Waterfowl hunting on the 34 Road Parcel is prohibited, except on Saturdays and Sundays. A reservation is required to hunt. ~~and hunters must check-in and out at check stations.~~ Reservations must be made in accordance with #504 ~~901.A~~ of these regulations.

2. Hunters may only hunt the areas reserved and must park in designated areas. Hunters may only hunt from designated blinds, with a maximum of two (2)

hunters per blind on the 34 Road Parcel and four (4) hunters per blind on the remainder of the state park.

~~3. Hunting areas not reserved are available on a first-come, first-serve basis after 5:00 am. Reserved areas unoccupied by 7:00 am will be available on a first-come, first-serve basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

3. Hunting is prohibited in the areas listed below, as posted by the Division.

a. Crawford State Recreation Area, Delta County

1. Hunting is prohibited, except after Labor Day.

b. Lower Latham Reservoir, Weld County

~~c. Mack Mesa Reservoir State Recreation Area, Mesa County~~

c. Meredith Reservoir, Crowley County

5. On properties specified in #504(l)(6) below, reservations are required.

a. Reservations are not transferable.

b. The individual named on the reservation must be at the property on the day of the hunt and be a licensed hunter for the species to be hunted.

c. Hunters with reservations may only hunt from the blind or hunt area specified on the reservation.

6. Reservations are required on the following properties:

a. Colorado River Island State Wildlife Area

b. Franklin Island State Wildlife Area

c. Highline Lake State Park

d. Horsethief Canyon State Wildlife Area

e. James M. Robb Colorado River State Park

f. Orchard Mesa Wildlife Area

g. Tilman Bishop State Wildlife Area

h. Stagecoach State Park

## CHAPTER W-9 - WILDLIFE PROPERTIES

### ARTICLE II - PROPERTY-SPECIFIC PROVISIONS

#### #901 - PROPERTY-SPECIFIC REGULATIONS

See Appendix B for a list of properties without property-specific regulations, to which only restrictions in #900 apply)

- A. On all Division properties which have reservations available or required, those reservations may be made by phone or online (cpw.state.co.us). Reservations may not be made more than 14 days in advance of the hunt date, nor after 12:00 noon on the day before the hunt date. Hunters who wish to cancel a reservation must do so no later than 12:00 noon on the day before the hunt date. Failure to hunt a reserved area without prior cancellation, or follow check station procedures, may cause forfeiture of the privilege to make reservations for the remainder of the hunting season. Hunters are limited to a maximum of one reservation per hunt date. Hunters must possess a valid license for the species to be hunted in order to make a reservation. Reservations are not transferable. The individual named on the reservation must be at the property on the day of the hunt. Hunters with reservations may only hunt the hunt area specified on the reservation. Any exceptions to the above restrictions will be listed under property specific regulations.
- B. In addition to or in place of those restrictions listed in regulation #900, the following provisions or restrictions apply:

#### 51. Colorado River Island State Wildlife Area - Mesa County

- a. Camping is prohibited.
- b. Hunting is prohibited, except for waterfowl hunting from designated blinds.
- c. Dogs are prohibited, except as an aid to hunting.
- d. **Waterfowl** hunting on this property is by reservation only. Reservations **must may** be made in accordance with #504901.A of these regulations. ~~Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must follow check-in and check-out procedures as posted at the property.~~
- e. Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must check-in and check-out at the property.
- ~~e. Hunt areas that have not been reserved will be available on a first-come, first-served basis after 5:00 am on each hunting day. Reserved hunt areas unoccupied by 7:00 am will be available on a first-come, first-served basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

#### 81. Franklin Island State Wildlife Area - Mesa County

- a. Camping is prohibited.
- b. Hunting is prohibited, except for waterfowl hunting from designated blinds.
- c. Dogs are prohibited, except as an aid to hunting.
- d. **Waterfowl** hunting on this property is by reservation only. Reservations **must may** be made in accordance with #504901.A of these regulations. ~~Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must follow check-in and check-out procedures as posted at the property.~~
- e. Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must check-in and check-out at the property.
- ~~e. Hunt areas that have not been reserved will be available on a first-come, first-served basis after 5:00 am on each hunting day. Reserved hunt areas unoccupied by 7:00 am will be available on a first-come, first-served basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

## 105. Horsethief Canyon State Wildlife Area - Mesa County

- a. Camping is prohibited.
- b. Turkey hunting is prohibited, except:
  - 1. Youth mentor spring turkey hunting is allowed by limited access permit only.
  - 2. Hunters with limited GMU 30 turkey licenses may hunt on Skipper's Island only.
- c. Hunting is permitted with shotguns, hand-held bows, and muzzle-loading rifles or by falconry.
- d. Fires are prohibited.
- ~~e. Fishing is prohibited in the rearing ponds and as posted to protect endangered fish.~~
- f. Waterfowl hunting on Saturday is restricted to youth mentor hunting only from 100 yards east of Blind #1 to the western boundary of the property.
- g. Users wishing to hunt waterfowl on the west end of the property must reserve a specific designated blind and are restricted to hunt from or within 100 yards of that blind. No more than four hunters are permitted per blind. Reservations ~~must may~~ be made in accordance with #504901.A of these regulations. ~~Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must follow check-in and check-out procedures as posted at the property.~~
- h. Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must check-in and check-out at the property.
- ~~h. Hunt areas that have not been reserved will be available on a first-come, first-served basis after 5:00 am on each hunting day. Reserved hunt areas unoccupied by 7:00 am will be available on a first-come, first-served basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~
- i. Permits are not required for waterfowl hunting 100 yards east of Blind #1 to the eastern boundary of the property, including Skipper's Island.
- j. Public access is prohibited between 9 p.m. and 5 a.m., except for fishing.
- k. Quail hunting is prohibited.
- l. Waterfowl hunting is prohibited from Wednesday through Friday of each week, except on Thanksgiving Day, Christmas Day and New Year's Day.
- m. Game birds listed in #009(B) of these regulations may be released by the Division or its agent for educational or training purposes without seasonal or numerical restrictions.
- n. ~~Waterfowl hunting on North Skipper's island limited to existing waterfowl blinds only.~~

## 160. Orchard Mesa Wildlife Area - Mesa County

- a. Access to the Wildlife Area is only from the parking area located on "C" Road between 30 and 31 Roads.
- b. Camping and fires are prohibited.
- c. Vehicles are prohibited beyond the parking area.
- d. Horses are prohibited.
- e. Public access is prohibited from March 15 to July 14 annually to protect nesting migratory birds.
- f. Waterfowl hunters must hunt from designated blinds or zones identified for each blind. No more than four hunters allowed per blind.
- g. No other small game hunting allowed.
- h. Deer hunting allowed by permit only. Permit applications available from ~~the Colorado Parks and Wildlife West Regional Office, 711 Independent Ave., Grand Junction, CO, 81505 or by telephone at: 970-255-6100. DOW in Grand Junction 970-255-6100.~~ Permits will be issued by a drawing with an application deadline of August 1.
- i. Hunting restricted to bows and shotguns with shotshells only.
- j. Dogs prohibited, except as an aid to hunting.
- k. Waterfowl hunting on this property is by reservation only. Reservations ~~must may~~ be made in accordance with #504 of these regulations. ~~Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must follow check-in and check-out procedures as posted at the property.~~

- l. Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must check-in and check-out at the property.
- ~~l. Hunt areas that have not been reserved will be available on a first-come, first-served basis after 5:00 am on each hunting day. Reserved hunt areas unoccupied by 7:00 am will be available on a first-come, first-served basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

### 230. Tilman Bishop State Wildlife Area - Mesa County

- a. Public access is prohibited during the nesting and migrating period, from March 15 through July 14.
- b. Camping is prohibited.
- c. Hunters must check in and out ~~at the property. of the entrance station~~
- d. Waterfowl hunters are restricted to hunting from designated blinds ~~and or in~~ the zone identified for each blind. No more than four hunters allowed per blind.
- e. Hunting is restricted to bows and shotguns with shot-shells or by falconry only.
- f. Deer hunting is allowed by limited permit only. Permit applications will be available from Colorado Parks and Wildlife West Regional Office in 711 Independent Ave., Grand Junction, Co, 81505, phone 970-255-6100. ~~The application deadline is August 1. Permits will be issued through a hand drawing, and successful applicants will be notified by mail. The date, time, and location of the drawing will be included on the application.~~
- g. Turkey hunting is prohibited.
- h. Dogs are prohibited, except as an aid to hunting.
- i. Waterfowl hunting on this property is by reservation only. Reservations may be made in accordance with #504901.A of these regulations. ~~Hunters with reservations may only hunt the hunt area specified on the reservation. Hunters must follow check-in and check-out procedures as posted at the property.~~
- j. Hunters with reservations may only hunt the hunt area specified on the reservation.
- ~~j. Hunt areas that have not been reserved will be available on a first-come, first-served basis after 5:00 am on each hunting day. Reserved hunt areas unoccupied by 7:00 am will be available on a first-come, first-served basis. However, any hunt area must be yielded at any time upon request of a hunter holding a valid and active reservation for that area.~~

## CHAPTER P-1 - PARKS AND OUTDOOR RECREATION LANDS

### ARTICLE I - GENERAL PROVISIONS APPLICABLE TO ALL PARKS AND OUTDOOR RECREATION LANDS AND WATERS

#### # 100 - PARKS AND OUTDOOR RECREATION LANDS

##### PARK-SPECIFIC RESTRICTIONS

D. In addition to the general land and water regulations, the following restrictions shall also apply:

##### 15. Highline Lake State Park

- a. Only hand-propelled craft, sailboats and boats with electric motors shall be permitted on Mack Mesa Reservoir.
- b. Boats shall be prohibited on Highline Lake from the first day in October through the last day in February, except that hand-propelled craft may be used to set out and pick up decoys and retrieve downed waterfowl in the area open to hunting.
- c. ~~Waterfowl hunting permitted in areas and at the times posted. Only shotguns loaded with birdshot may be used for waterfowl hunting. during the regular waterfowl hunting seasons, in the areas and at the times posted.~~
- d. Small game hunting ~~is also allowed at Highline Lake State Park~~ permitted using only shotguns, in the areas and at the times posted.
- e. ~~Reservations are required to hunt in accordance with #504.~~
- f. ~~Big game hunting prohibited.~~
- g. All hunters must register prior to beginning hunting and check out at the conclusion of hunting, at the hunter registration area.

##### 17. James M. Robb - Colorado River State Park

- a. **Colorado River Wildlife Area**
  - (1) In accordance with applicable management plans, no dogs or other pets shall be permitted, except on designated trails.
  - (2) No fires shall be permitted.
  - (3) No swimming shall be permitted.
  - (4) In accordance with applicable management plans, public access is restricted to designated roads and trails from March 15 to May 30 of each year.
  - (5) No boats, rafts or other floating devices of any kind shall be permitted on lakes.
- b. **Fruita, Connected Lakes, Corn Lake and Island Acres Sections**
  - (1) Except for the swim area at Island Acres, only hand-propelled craft, sailboats and boats with electric motors shall be permitted.
  - (2) ~~Only waterfowl hunting permitted in areas and at the times posted. All other hunting prohibited. Only shotguns loaded with birdshot may be used for waterfowl hunting during the regular waterfowl hunting seasons, in the areas and at the times posted. All hunters must hunt from designated blinds and hunters with reservations take priority.~~
  - (3) ~~Only shotguns loaded with birdshot may be used for waterfowl hunting.~~
  - (4) ~~Waterfowl hunting from designated blind only.~~
  - (5) ~~Reservations are required to hunt in accordance with #504.~~
  - (6) ~~Hunting is prohibited in Fruita and Connected Lakes sections.~~
- c. **34 Road Parcel**
  - (1) No public access except for waterfowl hunting on weekends during designated waterfowl hunting seasons.



- (2) Only waterfowl hunting permitted in areas and at the times posted. All other hunting prohibited. ~~Only shotguns loaded with birdshot may be used for waterfowl hunting during the regular waterfowl hunting seasons, in the areas and at the times posted. Waterfowl hunters must have a valid reservation to hunt the 34 Road blind.~~
- ~~(3) Hunters may hunt from designated blinds only.~~
- ~~(4) All other use of this property is prohibited.~~
  - (3) Only shotguns loaded with birdshot may be used for waterfowl hunting.
  - (4) Reservations are required to hunt in accordance with #504.
  - (5) Waterfowl hunting from designated blind only.

**d. Pear Park Section**

- (1) No boats, rafts or other floating devices of any kind shall be permitted on lakes between 30 Road and 29 Road.
- (2) Only waterfowl hunting permitted in areas ant at the times posted. All other hunting prohibited. ~~Only shotguns loaded with birdshot may be used for waterfowl hunting during the regular waterfowl hunting seasons, in the areas and at the times posted. All hunters must hunt from designated blinds and hunters with reservations take priority.~~
- (3) Only shotguns loaded with birdshot may be used for waterfowl hunting.
- (4) Reservations are required to hunt in accordance with #504.
- (5) Waterfowl hunting from designated blind only.

**31. Rifle Gap State Park**

- a. ~~During any hunting season all year, lawful methods of hunting may be used in~~ Hunting permitted in areas not prohibiting such use.

**42. Vega State Park**

- a. ~~During the period~~ Hunting permitted beginning the Tuesday after Labor Day and continuing through the Friday prior to Memorial Day, ~~only bows and arrows including crossbow and hand-held bow, unless otherwise restricted, and shotguns loaded with birdshot may be used for hunting during hunting seasons, and only in areas not posted as prohibiting such use.~~
- b. Only bows and arrows including crossbow and hand-held bow, unless otherwise restricted, and shotguns loaded with birdshot may be used for hunting during hunting seasons, and only in areas not posted as prohibiting such use.