

ISSUES SUBMITTAL FORM

	Date: 8/26/2022
ISSUE:	Should the documentation and income eligibility requirements for CPW income-eligible products be revised?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>CPW offers multiple discounted license and pass products to individuals who qualify based on their income. Currently, CPW offers the Centennial Pass to residents for state parks, the resident senior lifetime low-income fishing license, and the annual low-income Colorado state wildlife area pass. Each of these income-eligible products requires the eligible individual to provide written documentation of their income in the form of federal or state income tax returns. The individual must have an income at or below the federal poverty guideline to qualify. If an individual's income is at a level that does not require them to file a tax return that person may instead complete an affidavit.</p> <p>In order to better serve individuals who qualify for income-eligible CPW products, and to allow for CPW staff to more efficiently verify income status, it is recommended that residents who are enrolled in any one of several specified programs for low-income households be allowed to show proof of enrollment in that program to qualify for CPW income-eligible products. Programs serving low-income households may include TANF (Temporary Assistance to Needy Families), WIC (Special Supplemental Nutrition Program for Women, Infants and Children), Health First Colorado (Colorado's Medicaid program), SNAP (Supplemental Nutrition Assistance Program), FDPIR (Food Distribution Program on Indian Reservations), LEAP (Low-income Energy Assistance Program), or free or reduced-price school meals through a Colorado school district. To document enrollment in one of these programs, a resident would be required to show proof of enrollment in the form of a card or other written materials that verify current enrollment for the person requesting the CPW income-eligible product.</p> <p>The ability to document income status through enrollment in a specified program would be offered in addition to the option to document eligibility through tax returns. A resident who is enrolled in a specified program for low-income households may have an income for the preceding year that was greater than the federal poverty guidelines, so long as the resident qualified for the specified income-eligible program and is currently enrolled. Individuals who document their income through tax returns, or who complete an affidavit attesting to their income, must have an income for the preceding year that is at or below the federal poverty guidelines.</p> <p>The Parks and Wildlife Commission may amend the documentation and eligibility requirements for income-eligible products described in regulation, including the Centennial Pass and annual low-income Colorado state wildlife area pass. Amending the documentation and eligibility requirements for the senior lifetime low-income fishing license would require a statutory change. This issue paper suggests revising documentation and eligibility requirements for all income-eligible products in regulation (Centennial Pass and annual low-income Colorado state wildlife area pass). A similar revision can be brought to the Commission for the senior lifetime low-income fishing license if possible in the future.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
CPW hired Upstream Consulting to conduct public outreach to disproportionately impacted communities affected by the new Keep Colorado Wild (KCW) program. As part of that effort, focus groups were held with disproportionately impacted communities, including low-income individuals, as well as with community organizations who represent or advocate for those individuals and communities. Additionally,	

a comment form regarding KCW was distributed that included questions about the price point and documentation requirements for the Centennial Pass/KCW income-eligible pass.

The input received from stakeholders indicated that the current annual Centennial Pass price of \$14 is viewed as affordable by the majority of people questioned. However, when asked about documentation requirements for income-eligible products members of the public were often supportive of allowing income to be verified through other forms of documentation beyond income tax returns.

ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):

1. *Preferred Alternative*: For all applicable income-eligible CPW products in regulation (see comment about senior low-income fishing statutory provision above), require either federal or state tax returns showing income at or below the federal poverty guidelines (including dependents) for the preceding year OR complete an affidavit stating that the person’s income was at or below the federal poverty guidelines (including dependents) for the preceding year OR provide documentation in the form of a card or other verifiable written materials that the resident is currently enrolled in any one of the following programs: TANF (Temporary Assistance to Needy Families), WIC (Special Supplemental Nutrition Program for Women, Infants and Children), Health First Colorado (Colorado’s Medicaid program), SNAP (Supplemental Nutrition Assistance Program), FDPIR (Food Distribution Program on Indian Reservations), LEAP (Low-income Energy Assistance Program), or free or reduced-price school meals through a Colorado school district.

2. Status Quo-- For all applicable income-eligible CPW products in regulation (see comment about senior low-income fishing statutory provision above), require either federal or state tax returns showing income at or below the federal poverty guidelines (including dependents) for the preceding year OR complete an affidavit stating that the person’s income was at a level (including dependents) that did not require them to file income tax returns for the preceding year.

Issue Raised by:	Jonathan Boydston, Public Involvement Planning Specialist	
Author of the issue paper (if different than person raising the issue):		
CC:		
APPROVED FOR FURTHER CONSIDERATION BY:	Katie Lanter	
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	LRCO	
RECOMMENDED FOR CONSENT AGENDA?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	

ISSUES SUBMITTAL FORM

Date: 08/26/2022

ISSUE:	Should the Daily park pass price be increased to \$10 for all parks and remove the fee for high use parks?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>At present, the Division faces significant financial challenges. With increasing operational costs, changes to minimum wage and temporary benefits, additional vendor and technology costs, as well as property maintenance needs, this increase to the daily park fee will help the agency face our financial challenges, while providing continued services to a growing number of park visitors. With the passage of the Hunting, Fishing, and Parks for Future Generations Act in 2018 (SB 18-143), the Colorado Parks and Wildlife Commission was given the authority to raise park pass fees by \$1 annually on all daily park passes. In 2021 as a part of SB21-249, that annual cap was removed from statute, giving the Commission authority to raise fees annually by any amount deemed appropriate. Colorado State Park fees were last increased in 2018 for daily, camping and annual passes.</p> <p>Beginning January 1, 2023, the new Keep Colorado Wild (KCW) Pass becomes available to purchase as a part of the Colorado Department of Revenue’s vehicle registration process. Research for the KCW Pass has shown that customers are doing the math to see if they should opt out of purchasing the KCW pass. With the price set at \$10 for the daily pass at all state parks it would be beneficial to residents to opt in to the KCW pass if they plan to visit the state parks 3 or more times, instead of the 4 or more times at the current price of \$9.00. By making this change, it is assumed that more people will opt into the KCW pass program.</p> <p>In addition, the state is selling approximately 635,000 daily passes a year. Of that, 67 percent are sold as high use daily park passes. Currently the parks that have the high use fee applied are Cherry Creek, Chatfield, Boyd Lake, Castlewood Canyon, Eldorado Canyon, Golden Gate Canyon, Highline Lake, Lake Pueblo, Roxborough and Staunton State Parks. Over the last couple of years, all of the parks have continued to see high visitor usage. By increasing the regular daily pass price by \$1.00, the state will be able to leverage those funds to manage higher visitation and resource management. Moving to a single price for dailies passes will also simplify the customer experience when looking at the entrance fees.</p> <p>By increasing the daily pass to \$10 statewide and removing the high use fee for certain parks, we will be improving our financial stability as well as enhancing the customer experience through regulation simplification.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
No direct public involvement has occurred to date on this proposed regulatory change, although the idea was discussed by the Parks and Wildlife Commission at previous Commission meetings.	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<p>1. *Preferred Alternative*: Increase the daily park pass price to be \$10.00 at all parks and remove the high use fee for certain parks. #700 - VEHICLE PASS</p> <p>4. Daily vehicle passes are as follows:</p> <p style="padding-left: 20px;">a. A fee of \$10.009-09 per vehicle for any vehicle except for:</p> <p style="padding-left: 40px;">(1) Passenger vans and buses operated by a commercial business.;</p>	

~~(2) A \$1.00 per vehicle high-use fee will be added to the cost of daily vehicle passes at Cherry Creek, Chatfield, and Boyd Lake State Recreation Areas, and Castlewood Canyon, Eldorado Canyon, Golden Gate Canyon, Highline Lake, Lake Pueblo, Roxborough and Staunton State Parks.~~

b. School buses on official school outings, passenger vans and buses operated by a nonprofit corporation or organization as defined in 13-21-115.5 (3), C.R.S., and passenger vans and buses operated by any government agency are eligible to purchase a daily vehicle pass.

c. For passenger vans and buses operated by a commercial business, the daily vehicle pass fee will be based upon the number of passengers on-board. The fee shall be \$10.00 for up to fifteen passengers on-board, \$40.00 for sixteen to thirty passengers on-board, and \$50.00 for more than thirty passengers on-board.

#708 - PASS AND PERMIT FEE SCHEDULE

1. The fees for the types of vehicle passes issued by the Division are as follows.

- a. Aspen leaf annual pass.....\$70.00
- b. Annual affixed vehicle pass.....\$80.00
- c. State parks annual transferable pass\$120.00
- d. Each additional annual affixed vehicle pass for noncommercial vehicles.....\$40.00
 - (1) Each additional Aspen Leaf vehicle pass for noncommercial vehicles.....\$35.00
- e. Each replacement annual affixed vehicle pass, without proof of necessary replacement\$40.00
 - (1) Each replacement additional annual affixed vehicle pass, without proof of necessary replacement\$20.00
 - (2) Each replacement Aspen Leaf vehicle pass, without proof of necessary replacement\$35.00
 - (3) Each replacement additional Aspen Leaf vehicle pass, without proof of necessary replacement\$17.50
 - (4) Customers with proof of necessary replacement shall be issued a replacement annual affixed vehicle pass, additional annual affixed vehicle pass, or Aspen Leaf vehicle pass at no cost. Circumstances for necessary replacement include vehicle stolen, destroyed, traded, or sold; windshield replaced; pass damaged or faded; new legal name or address; or Division error. Other circumstances will be considered by the Division on a case-by-case basis.
- f. Each replacement state parks annual transferable vehicle pass\$60.00
- g. Each daily vehicle pass ~~(exceptions follow)~~.....~~\$10.00~~~~9.00~~
 - ~~(1) At Cherry Creek, Chatfield, and Boyd Lake State Recreation Areas, and Castlewood Canyon, Eldorado Canyon, Golden Gate Canyon, Highline Lake, Lake Pueblo, Roxborough and Staunton State Parks.....\$10.00~~

2. **Status quo:** no increase in the price of the daily park pass and continue to have a higher priced daily pass for high use parks.

Issue Raised by:	Danielle Isenhart and Scott Roush	
Author of the issue paper (if different than person raising the issue):	Hilary Hernandez	
CC:		
APPROVED FOR FURTHER CONSIDERATION BY:	Mark Leslie	
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	LRCO and NE Region	
RECOMMENDED FOR CONSENT AGENDA?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	

ISSUES SUBMITTAL FORM

Date: 08/26/2022	
ISSUE:	Should Panorama Point at Golden Gate Canyon State Park be removed as a designated event facility?
DISCUSSION (FACTS AND FIGURES, EXPLANATION OF ISSUE):	
<p>Panorama Point is one of the most popular attractions within Golden Gate Canyon State Park; it is currently listed as an event facility, and holds an average of 22 weddings per year. The increase in visitation over the last few years has created challenges to “securing” this area as an “event facility.” Currently, no special events are allowed at this location in the months of September or October as the area is overcrowded during “leaf peeping” season. This visitation and site popularity has spilled out into the remainder of the calendar year as well and it is recommended to close Panorama Point to reservations for special events.</p> <p>Panorama Point is different from other, more traditional, event facilities on state parks in that it serves as a trailhead and viewpoint and cannot be completely closed to use by the public for those with reservations. “Saving” parking spots for a 2-hour reservation window and meeting other logistical demands of customers on their wedding day has become operationally challenging and inefficient for staff. Trying to “reserve” an area that is still open to the public and accommodate trail users has resulted in the displacement of other users and user conflicts.</p> <p>Removing the “event facility” designation at Panorama Point and no longer holding special events at that location will better accommodate the majority of users, reduce user conflict, and alleviate the current administrative burden associated with scheduling these events at the park. There is another area in the park, a group picnic area called The Red Barn, which is already used to hold weddings and receptions and can easily accommodate any future requests as a result of removing Panorama Point from special events. .</p> <p>If this change is approved, all current reservations at Panorama Point will be honored with the last reservation of the 2022 season scheduled for November. Any future special event requests will be informed of the change if approved and the public will be directed to the Red Barn for special event reservations at Golden Gate Canyon State Park.</p>	
STATE LAW REQUIRES CPW TO SOLICIT INPUT FROM STAKEHOLDERS THAT MAY BE AFFECTED POSITIVELY OR NEGATIVELY BY THE PROPOSED RULES. THE FOLLOWING STAKEHOLDERS HAVE BEEN ADVISED OF AND INVITED TO PROVIDE INPUT ON THE REGULATORY CHANGES PROPOSED IN THIS ISSUE PAPER:	
IT IS ASSUMED THAT ALL NECESSARY INTERNAL PARTIES HAVE BEEN NOTIFIED.	
[List stakeholder groups and briefly summarize comments received]	
<p>There are currently no reservations at Panorama Point scheduled for the 2023 season. Any future reservation requests can be redirected to the Red Barn GPA.</p> <p>Dr. Janice Larkin, The Larkin Memorial donor was contacted and supports removing Panorama Point from “event facility” designation.</p>	
ALTERNATIVES: (POSSIBLE OUTCOMES or POSSIBLE REGULATIONS):	
<p>1. *Preferred Alternative*: Remove Panorama Point at Golden Gate Canyon State Park from #708(9)(a) as an “Event Facility.”</p> <p>9. Event facility permit fees are as follows.</p> <p>a. For Bridge Canyon Overlook and Pikes Peak Amphitheater at Castlewood Canyon State Park, Prairie Falcon Amphitheater at Cheyenne Mountain State Park, Panorama Point at</p>	

~~Golden Gate Canyon State Park~~, Soldier Canyon Shelter at Lory State Park, and Lyons Overlook at Roxborough State Park:

2. Status quo

Issue Raised by:	Todd Farrow
Author of the issue paper (if different than person raising the issue):	
CC:	Mark Leslie, Scott Roush, Shannon Schaller, Kristin Cannon
APPROVED FOR FURTHER CONSIDERATION BY:	Mark Leslie
REQUIRES NEW SPACE IN THE BROCHURE?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
ARE ADEQUATE STAFF AND FUNDING RESOURCES AVAILABLE TO IMPLEMENT?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
REGION, BRANCH, OR SECTION LEADING IMPLEMENTATION	NE Region
RECOMMENDED FOR CONSENT AGENDA?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO