



**2023-2024**  
**Off-Highway Vehicle Program**  
**State Trail Grant Application**

<b>Name of Project:</b> Dominguez-Escalante and McInnis Canyons National Conservation Areas Trail Crew		<b>Date of Application:</b> December 2022
<i>(Please limit the project name to 5 words or less)</i>		
<b>Total Project Cost:</b> \$130,000 <i>(round off to the nearest \$1)</i>	<b>Grant Request:</b> \$105,000 <i>Amount Requested (round off to the nearest \$1) must match the Project Budget Form.</i>	
<b>PROJECT SPONSOR</b> (Name and Address for entity legally responsible for project)		
Organization Name: Bureau of Land Management, McInnis Canyons and Dominguez-Escalante NCAs		
Mailing Address: 2815 H. Road, Grand Junction, CO 81506		
		Fax: 970-240-3083
Telephone: 970-244-3032		Email: abeley@blm.gov

OFFICIAL USE ONLY – DUNS # (IF REQUIRED):

<b>PROJECT CONTACT</b> This is the person with day-to-day responsibility for the managing the project, ensuring the contract scope of work will be fulfilled. Please notify us if <i>Project Contact</i> changes.		
Name: Angela Beley		Title: Outdoor Recreation Planner
Mailing Address: 2815 H. Road, Grand Junction, CO 81506		
Telephone: 970-244-3032	Fax: 970-240-3083	Email: abeley@blm.gov
		Is this the primary contact for this grant: <b>YES</b> NO

<b>PROJECT CLOSE-OUT CONTACT</b> This is the person responsible for submitting receipts for project spending and close-out. Please notify us if <i>Project Contact</i> changes.		
Name: Angela Beley		Title: Outdoor Recreation Planner
Mailing Address: 2815 H. Road, Grand Junction, CO 81506		
Telephone: 970-244-3032	Fax: 970-240-3083	Email: abeley@blm.gov

<b>GRANTS &amp; AGREEMENTS SPECIALIST (USFS only) or BUDGET CONTACT (BLM only)</b>		
Name: Chalanne Harlow		Title: Budget Analyst
Mailing Address: 2815 H Road, Grand Junction, CO 81506		
Telephone: 970-244-3084	Fax: 970-240-3083	Email: charlow@blm.gov

PRM

S.M - WA

**PROJECT LOCATION**

Nearest Town or City: Grand Junction  
County(ies): Mesa, Delta, Montrose  
Township/Range/Section: Multiple  
State Senate District #: 5, 6, 7  
State Representative District #: 54

**LAND OWNERSHIP**

1. Provide the name/s of the property owners:  
2. The trail corridor is controlled by:  Fee Simple  Lease  Easement  License  
 Right-of-Way  Land Acquisition Ownership to be obtained  Other (explain): \_\_\_\_\_

**TRAIL SYSTEM INFORMATION** (List the number of miles for each type of OHV trail in your area)

Miles of Singletrack: 21 Miles of 50" or less: 104 Miles of Full-sized: 308

**TRAIL USER INFORMATION** (Please check all that apply to the work planned for this project)

All-Terrain Vehicle  Side x Side  Full Sized 4X4  
 Motorcycling  Four-Wheeling  Accessible Access

**PROJECT INFORMATION** (Please check all activities that apply to this project.)  
Include detailed information for each in the Project Scope of Work.

<input checked="" type="checkbox"/> Trail Maintenance	<input checked="" type="checkbox"/> Travel Plan Implementation
<input checked="" type="checkbox"/> *New Trail Construction miles / ft. _____ (Approved through Travel Mgt Decision)	<input checked="" type="checkbox"/> Resource Protection & Improvement
<input checked="" type="checkbox"/> *Major Re-Route miles / ft. closed _____ (that will require new or additional environmental approvals) miles / ft. added _____	<input checked="" type="checkbox"/> Signs
	<input checked="" type="checkbox"/> Youth Corps
<input checked="" type="checkbox"/> Restoration/Rehabilitation (existing corridor)	<input checked="" type="checkbox"/> Planning
<input checked="" type="checkbox"/> Visitor Contacts & Law Enforcement	<input checked="" type="checkbox"/> Capital Equipment
<input checked="" type="checkbox"/> Education	<input checked="" type="checkbox"/> Land Acquisition or Other

\* New Trail Construction & Major Re-Route: Trail location(s) must be indicated on project map and detailed description of trail work plans must be provided in Project Selection Criteria, Section D-1, #3 Resource Protection, Enhancement & Restoration

**TRAIL ACTIVITIES SUMMARY** (Based on your project description and budget, provide the percentage for each of the categories listed below.)

<b>% of Budget</b> 65%	<b>Program maintenance</b> (e.g., erosion controls, water bars and culverts, trail clearing and brushing, trail hardening and trail tread repairs, bridge construction and repairs, trailhead improvements and maintenance, crew wages, etc.)
5%	<b>Enforcement, Education &amp; Visitor Contacts</b> (e.g., patrols, enforcement, education and visitor contacts, wages, safety contacts, equipment, etc.)
15%	<b>Planning &amp; Travel Plan Implementation</b> (e.g., planning, engineering, maps, inventorying, travel management signs & installation, decommission non-system routes, rehabilitation, new construction, wages, monitoring, etc.)
15%	<b>Equipment /Materials/ Signs/ Youth Corps/Miscellaneous</b> (e.g., equipment maintenance and repair, personnel training, certification in the use of specialized equipment, program coordination, etc.)

100%	<b>Total: (Note: Percentages should add to 100 %)</b>
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<b>SCOPE OF WORK – Project Description:</b>	
Project Name: MCNCA and DENCA OHV Trail Crew	Project No.: (to be completed by CPW)
Project Sponsor: Angela Beley	Application Year: 2023-2024
Project Contact: Angela Beley	Application No.: (to be completed by CPW)
Total Project Cost: \$130,000	Grant Request: \$105,000

The Bureau of Land Management (BLM), McInnis Canyons and Dominguez-Escalante National Conservation Areas (MCNCA & D-ENCA) is the government agency responsible for the project. The project will fall under the responsibility of the recreation staff using existing staff and seasonal employees to perform the outlined work.

The project would take place on lands managed by the BLM within the MCNCA & DENCA focused in the Rabbit Valley and Cactus Park OHV areas. The trail systems within these areas see heavy use in the spring and fall. Maintenance would occur on all the trails within these areas as needed. The Hunting Grounds, Escalante Canyon and Sawmill Mesa recreation areas are also managed for OHV opportunities, so the OHV crew would work in these areas as well.

The project would fund one three-person crew to work for the BLM, McInnis Canyons and Dominguez-Escalante NCAs. The project would fund the crew for twenty-six weeks during the peak recreation season. The crew would be responsible for the ongoing maintenance, monitoring, and improvements to the designated route network along with related facilities managed by the NCAs. These travel plans cover over 200 miles of designated routes that are open to motorized use that will benefit from the project. While implementing and maintaining the travel management plans, the crew would also be charged with making public contacts and educating the public about the changes to the designated routes, Tread Lightly ethics, and answering any questions that they may have.

Maintenance and signage would take place on approximately 150 miles of open OHV routes to enhance OHV recreation experiences in the motorized portions of both Rabbit Valley and Cactus Park OHV areas. During the 2022 season, the NCA OHV crew continued to maintain and replace travel management signs throughout MCNCA and DENCA.

For the 2023 season, crew’s tasks would include:

- Maintain trail systems; install/ repair travel management signs
- Construction of 6 miles of Ponderosa Loop trail that will connect dead end routes and afford quality riding experience (contingent on NEPA being finalized)
- Construction of approx. 4 miles of trail at Farmers Canyon to connect trail system around wildlife closure area that will connect favorable trail systems during seasonal wildlife closure (contingent on NEPA being finalized)
- Monitor visitor use
- Provide maps and disseminate information to the public
- Educate the public on Tread Lightly ethics, rules, and regulations
- Maintain and expand amenities within campgrounds and trailheads within the OHV areas
- Inform BLM staff and Law Enforcement about violations
- Make management recommendations to BLM staff
- Make other improvements to OHV management as needed
- Social trails are identified, and proper signage/ decommissioning is used to prevent future use

- Connect dead end routes to minimize the amount of roaming around by the public to find a connection
- Ensure compliance with users at Rabbit Valley with new campground fee system (Educating, guiding, encouraging, to stay the trail and why)
- Limiter/ seasonal close and open gates December 1<sup>st</sup> – April 30<sup>th</sup>
- Within Rabbit Valley and Cactus Park OHV areas, routes have will be signed as opened or closed to OHVs in accordance with travel management designations
- Kids OHV training track needs reworked for drainage issues
- Kids OHV training track potentially expand
- Buck n Rail Project for new acquisition of parcel in DENCA near Gibbler mountain right after homestead corral.
- Improve water quality and drainages as needed
- Reduce soil compaction on sensitive areas
- Decrease the spread of noxious weeds and direct recreational impacts away from sensitive wetland and riparian areas
- Focus on adding confidence markers on less used trails (23,24,25,26A,42A,49,50,51,52)
- Get NEPA approval to create lollipop feature on 50 in trail # 46 where old road use to be(dangerous turnaround spot on current ending of trail)

The project would also fund the purchase of signing materials.

If funding is approved, seasonal staff would start in the spring of 2023 and would work for approximately six months.

## C-1

### FEDERAL ENVIRONMENTAL INFORMATION and LAND MANAGER APPROVAL

The applicant is responsible for securing all necessary permits, licenses, clearances, and environmental analysis documentation necessary to comply with local, state, and/or federal laws.

Project Name	Dominguez-Escalante and McInnis Canyon NCA OHV Trail Crew	Project Sponsor	Bureau of Land Management
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**As the official responsible for management of the land on which the project will be accomplished, I agree to the following:**

1. The project as described in this application has my approval.
2. The project is located on federal public lands and is in conformance with the appropriate Forest Management Plan, BLM Resource Area Management Plan or other decision document titled:

Date:

Colorado Canyons Resource Management Plan  
 Dominguez-Escalante National Conservation Area Resource Management Plan and Travel Management Plan

September 2004  
 January 2017

3. A decision has been issued as part of the NEPA environmental review process.

Date and title of document:

Date and title of document:

Colorado Canyons Environmental Impact Statement July 2004

Dominguez-Escalante National Conservation Area Resource Management Plan and Travel Management Plan, January 2017

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If not, please state reason and the estimated date when NEPA will be complete. [No funds will be distributed until any required NEPA documentation is completed.]

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For more information contact:

Angela Beley, Outdoor Recreation Planner (970) 244-3032

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4. The next planning process that may affect this project is planned for (date).

Amber Koski, NCA Manager

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Print or type Land Manager's Name and Title

**AMBER KOSKI** Digitally signed by AMBER KOSKI  
Date: 2022.11.30 07:55:17 -07'00'

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Land Manager Signature and Title

Date

## Budget Form

**Project Name:** NCA Good Management OHV Crew

**Date Project will be Completed:** Nov-23

**Project Sponsor:** Bureau of Land Management

\*\*\*ITEMS LISTED IN THE BUDGET BELOW SHOULD BE SPECIFIC AND CORRESPOND TO THE PLANNED ACTIVITIES INDICATED IN THE PROJECT DESCRIPTION (SCOPE OF WORK) IN YOUR GRANT APPLICATION.\*\*\* (Round amounts off to nearest dollar)

	CASH	In-Kind (Non-Cash) Contributions	TOTAL
<b>Note: Any changes to the budget must have pre-approval from the Program</b>			
OHV Grant Funding (amount of requested OHV grant funds only)	\$ 105,000		\$ 105,000.00
Other Funding Sources	\$ -	\$ -	\$ -
List other sources of project funding, here, and for what the funding will be used. (insert more lines if needed)	\$ 20,000.00	\$ -	\$ 20,000.00
Example: To provide additional Salary, Materials, and/or Equipment	\$ -	\$ 5,000.00	\$ 5,000.00
	\$ -	\$ -	\$ -
<b>USE OF GRANT FUNDING</b> List uses of grant funding (only) below	<b>TOTAL PROJECT AMOUNT</b>		<b>\$ 130,000.00</b>

### I. Personnel Costs

Identify as: Salary/wage, benefits, \*travel, training, outfitting costs, personal protection equipment, etc.  
Non-Profit organizations will be required to purchase

Club Member/Employee Name or Title	\$ Per Hr		Total Cost
GS-7 Crew Lead	\$ 40.00		\$ 38,400.00
GS-7 Senior Crew Member	\$ 26.50		\$ 27,560.00
GS-7 Crew Member	\$ 26.50		\$ 27,560.00
Training	\$ -		\$ 820.00
	\$ -		\$ -
	\$ -		\$ -
<small>For CPW use only: Approximate number of workhours</small>	2,358.50	<b>Category Total</b>	<b>\$ 94,340.00</b>

### II. Project Materials/Supplies

Identify as: Signs, rock, lumber, paint, nails, printing, maps/guides, education materials, etc.

	Price Per	Quantity	Total	
Signs, Posts, Hardware	\$ 75.00	40	\$ 3,000.00	\$ 3,000.00
Barrier and Kiosk Materials (limiters, cattlegaurds, posts)	\$ 200.00	10	\$ 2,000.00	\$ 2,000.00
Miscellaneous (hand tools, paint, flagging, brushes)	\$ 50.00	13	\$ 650.00	\$ 650.00
			<b>Category Total</b>	<b>\$ 5,650.00</b>

### III. Equipment

Identify as: Trail Dozer, ATV, motorcycle, chainsaws, field equipment rentals, equipment fuel and repairs, fleet vehicle operations, etc.

Trail Dozer, Skid Steer, Motorcycles, and UTV maintenance	\$ 5,010.00		\$ -	\$ 5,010.00
	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -
			<b>Category Total</b>	<b>\$ 5,010.00</b>

### III.A. FLEET Equipment

Identify as: Crew Fleet Vehicles/Trucks monthly FOR & USE, Fleet Equipment monthly USE.

	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -

### V. Volunteer Support

Identify as: **For Volunteers Only** Safety education, safety gear (gloves/goggles), outfitting, per diem (meals or mileage when travel required by and identified in project scope of work), non-monetary awards or recognition.

	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -
			<b>Category Total</b>	<b>\$ -</b>

### VI. Insurance

(Non-profit organizations only)

	\$ -		\$ -	\$ -
			<b>Category Total</b>	<b>\$ -</b>

### VII. Grant Administrative Costs (Non-profit organizations only)

Identify as: administrative costs, office supplies, postage, phone charges, computer & printer supplies, etc. (Up to 5% of amount spent)

	\$ -		\$ -	\$ -
	\$ -		\$ -	\$ -
			<b>Category Total</b>	<b>\$ -</b>

\* Non-profit organizations that reimburse travel expenses will be required to use OHV Program Travel Forms - provided upon request

Note: Any changes to the budget must have pre-approval from the Program

<b>Total</b>	<b>\$ 105,000.00</b>
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# D-1

## **PROJECT SELECTION CRITERIA**

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### **1. Need for & Benefit of the Project (25 points):**

The objectives of the project are to put more effort into the implementation, development, maintenance, and monitoring of the designated route networks within the McInnis Canyons and Dominguez-Escalante NCAs, while at the same time providing more opportunities for public contacts and providing information to the public at popular OHV riding areas.

The objectives of the McInnis Canyons and Dominguez-Escalante OHV Crew and the benefits this provides are outlined below.

- Maintain, develop and monitor OHV trails and signs annually
- Well-managed trails and signage are appreciated by riders and helps to protect resources by repairing damage to trails, reducing confusion, and quickly mitigate issues such as off trail travel.
- Make public contacts at Rabbit Valley and Cactus Park during heavy use periods (weekends and holidays).
  - Public contact is especially important for this area given the proximity to Grand Junction and the high volume of users who may not understand public land rules and issues.
  - Helps to inform the public regarding riding opportunities along with rules and regulations of an area that directly benefits riders and resources.
- An increased presence of agency staff to improve compliance and reduce impacts to resources.
- Installation and maintenance of expanded camp amenities, new kiosks, and post updated maps and brochures as needed.
  - Reduces confusion for users and increases user satisfaction.
  - Reduces impact of motorized use on non-designated camp areas by focusing use in appropriately identified sites.
- Monitor the designated route network annually. Initially in the 2017 season, over 300 travel management signs were installed in DENCA. Since then, OHV crew members have aptly maintained these signs.
- Within Rabbit Valley and Cactus Park OHV areas, routes have been signed as opened or closed to OHVs in accordance with travel management designations.
- Ensure that installed signage is in good repair and off route travel is addressed in a timely manner to protect resources and reduce confusion of public land users.
- Respond quickly to reported OHV related issues and pick-up trash and dumpsites as encountered
- Ensure that issues such as vandalized gates and off trail/road travel are dealt with quickly in order to maintain a well-cared for appearance reducing the frequency of this type of behavior.

## **2. Partnerships, Support and Leverage (25 points):**

The McInnis Canyons and Dominguez-Escalante NCA crews take pride in the role we play as a community partner which is evidenced by the diversity of letters of support that this project has received. Letters of support include OHV groups, local government, and local tourism partners that all support these efforts because they see benefits to the users and the environment from this project.

We envision that if this project is funded, this level of support and volunteer contribution would continue and improve. Several groups have committed volunteer contributions to our NCAs. The seasonal staff hired through this project would continue to foster ongoing relationships with partners and volunteers on the implementation and maintenance of travel management plans as a part of their responsibilities.

Travel planning efforts are often controversial, and the travel plans that this project is focused on are no different. However, the NCAs continue to maintain positive relationships with public lands users and local communities which demonstrates overall support for the plans and this project.

## **3. Resource Protection, Enhancement and Restoration relative to eligible OHV grant activities (25 points):**

This project aids in the protection and improvement of the environment by identifying areas where trails have impacted resources and by improving/maintaining trails to mitigate those impacts. The OHV crew will use visitor contacts, interpretive signs, maps, and brochures to educate the public about these resources.

The OHV Trail Grant will facilitate the protection of public land natural resources by providing crew funding for a staff whose overall workload (through maintenance activities and public contacts) will improve water quality and drainage, reduce soil compaction, decrease the spread of noxious weeds, steer recreational impacts away from sensitive wetland and riparian areas, and provide users with a clear and identified route on the ground. This project will improve the long-term sustainability of the trail system by providing ongoing maintenance and monitoring which will prevent the loss of trail opportunities and reduce trail braiding, erosion, and increase user enjoyment.

BLM resource specialists will provide on-the-job training of the OHV Crew in a variety of environmental subjects and issues including protection of sensitive plant habitats, watershed protection measures, erosion control, site rehabilitation, proper trail placement and maintenance, critical wildlife range protection, and cultural and historic site protection mandates. This knowledge will enable the crew to incorporate environmental protection into their work and respond to user concerns about why various rules and regulations are in place and why user compliance is so important to maintaining multiple-use recreational opportunities on our public lands.

## **4. Travel Management Plan Implementation, Education and Enforcement (25 points):**

The focus of this project is to employ the full array of travel management measures to more effectively and actively manage OHV use on public lands managed by the McInnis Canyons and Dominguez-Escalante NCAs. The overall goal is to improve visitor services and protect resources by hiring additional seasonal staff to make visitor contacts and install signing and drainage control structures. Although BLM seasonal staff cannot serve as Law Enforcement Officers, they can take notes and provide information to BLM staff regarding violations and potential problems. These crews are an integral part of protecting natural resources by educating the public.

### **Travel Management:**



Seasonal staff hired through this grant would install a variety of signs and drainage control measures to provide a route network that is consistent and corresponds with the travel management plans. This includes route number and designation signs along with closure and education signs on non-system routes in OHV areas. The network would be monitored on a regular basis and issues such as damaged signs and new non-system routes would be dealt with immediately. Most of this type of work would occur on multi-use trails that are open to all vehicles. This work is consistent with the BLM's goal of having a well-managed designated route network on all lands managed by the agency.

**Education:**

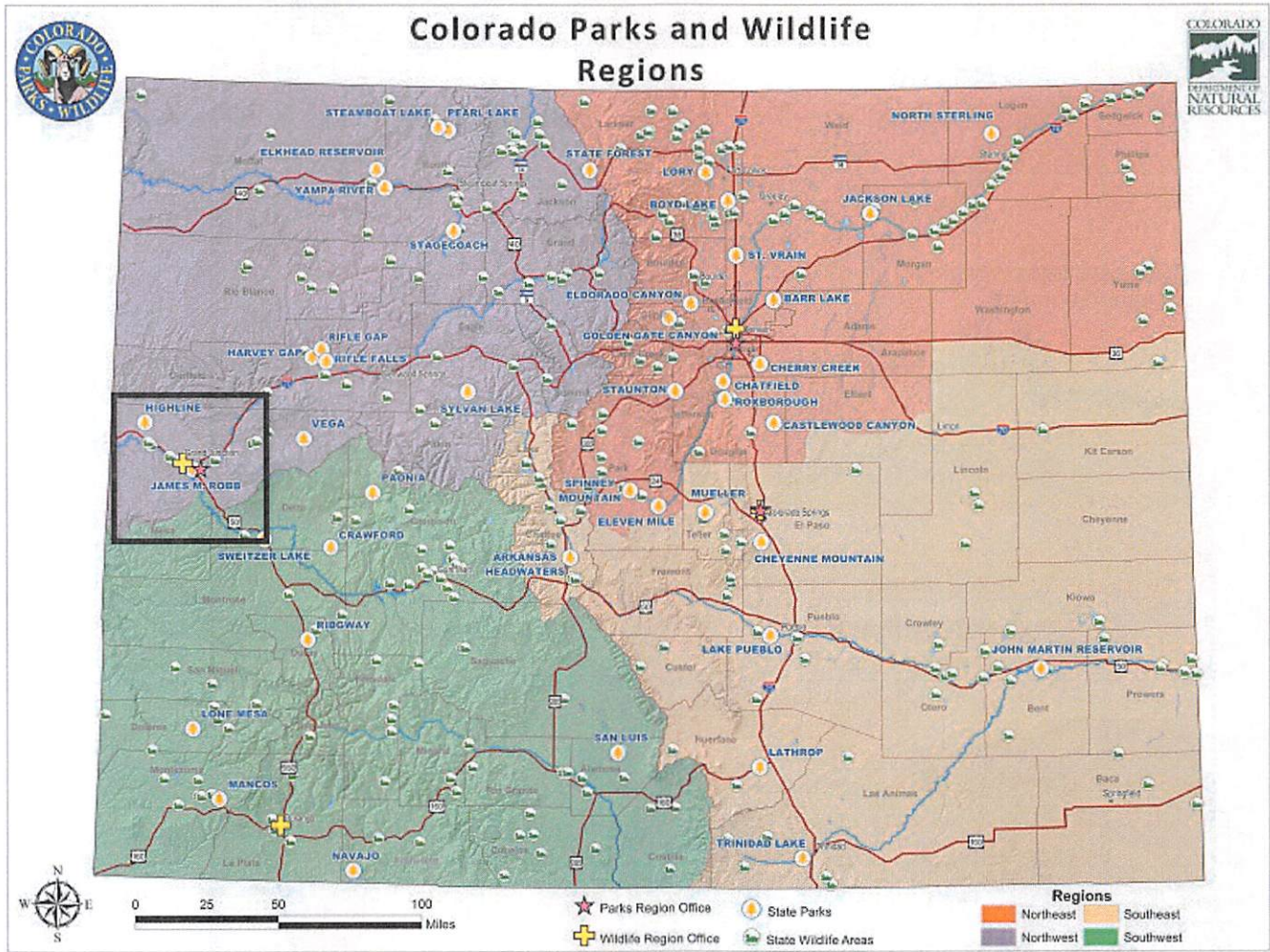
Seasonal staff will make public contacts at popular areas during heavy use periods. They will also install signs and provide logical on-the-ground solutions to issues. Our office recognizes that to solve issues you need to understand the motivation of the public and be adaptive rather than using one size fits all solutions. Part of the project is to provide updated maps and kiosks as well as to maintain and repair damaged infrastructure.

**Enforcement and Compliance Activities:**

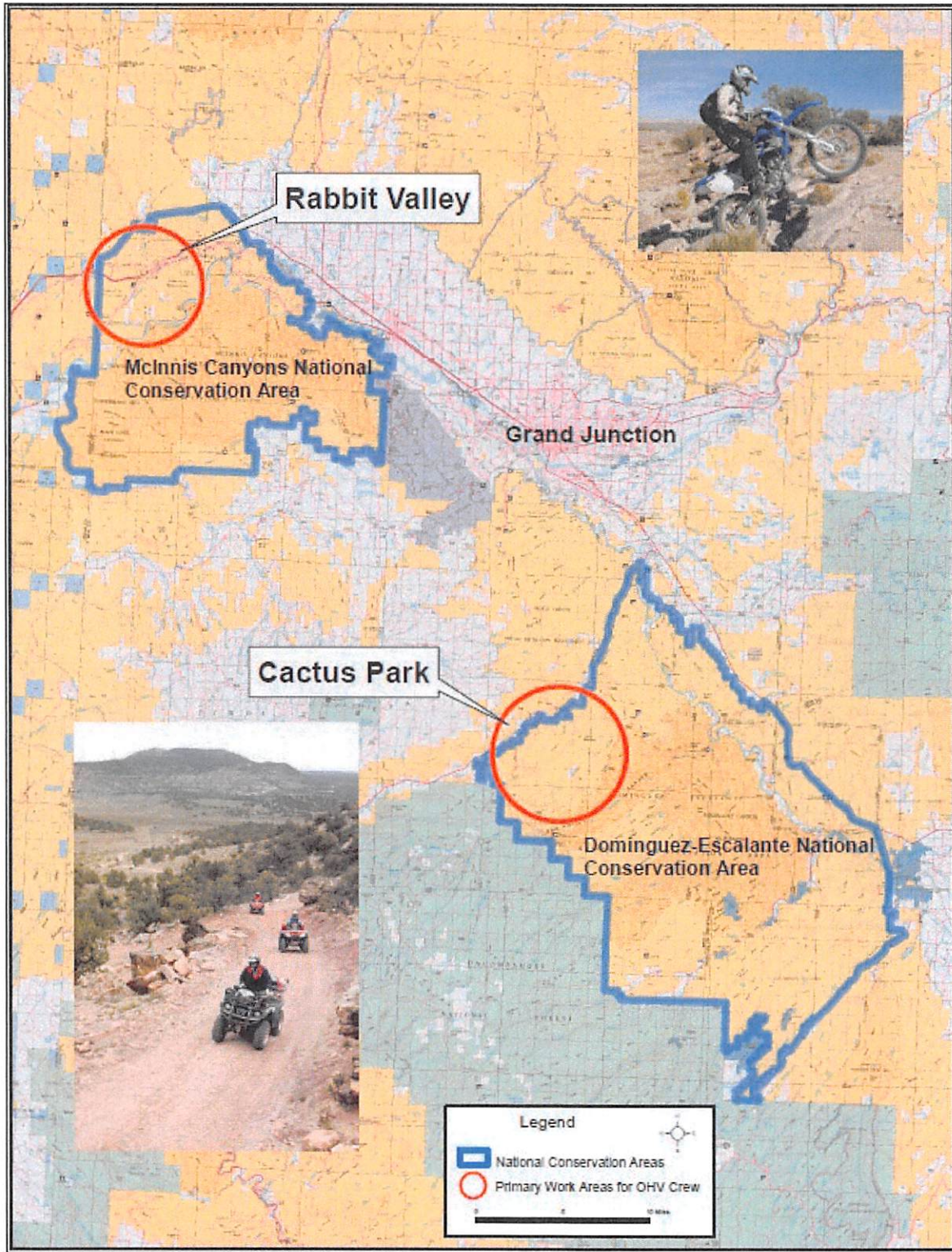
The project will increase on-the-ground presence as well as obvious and logical signing with the overall goal of increased compliance. The OHV crew would not be law enforcement officers and no funding would be provided to law enforcement. However, the crew would work closely with the NCA law enforcement officer and can provide detailed information on issues that may require this level of compliance measures. The OHV crew will be informed of state OHV laws and will provide this information to the public. The crew will keep a detailed log used to report to State Parks and Wildlife annually that includes compliance related issues. We estimate that the crew will spend approximately 5% of their time focusing on visitor contacts, which may include compliance and law enforcement assistance.

# E-1 Vicinity Map & E-2 Project Site Map

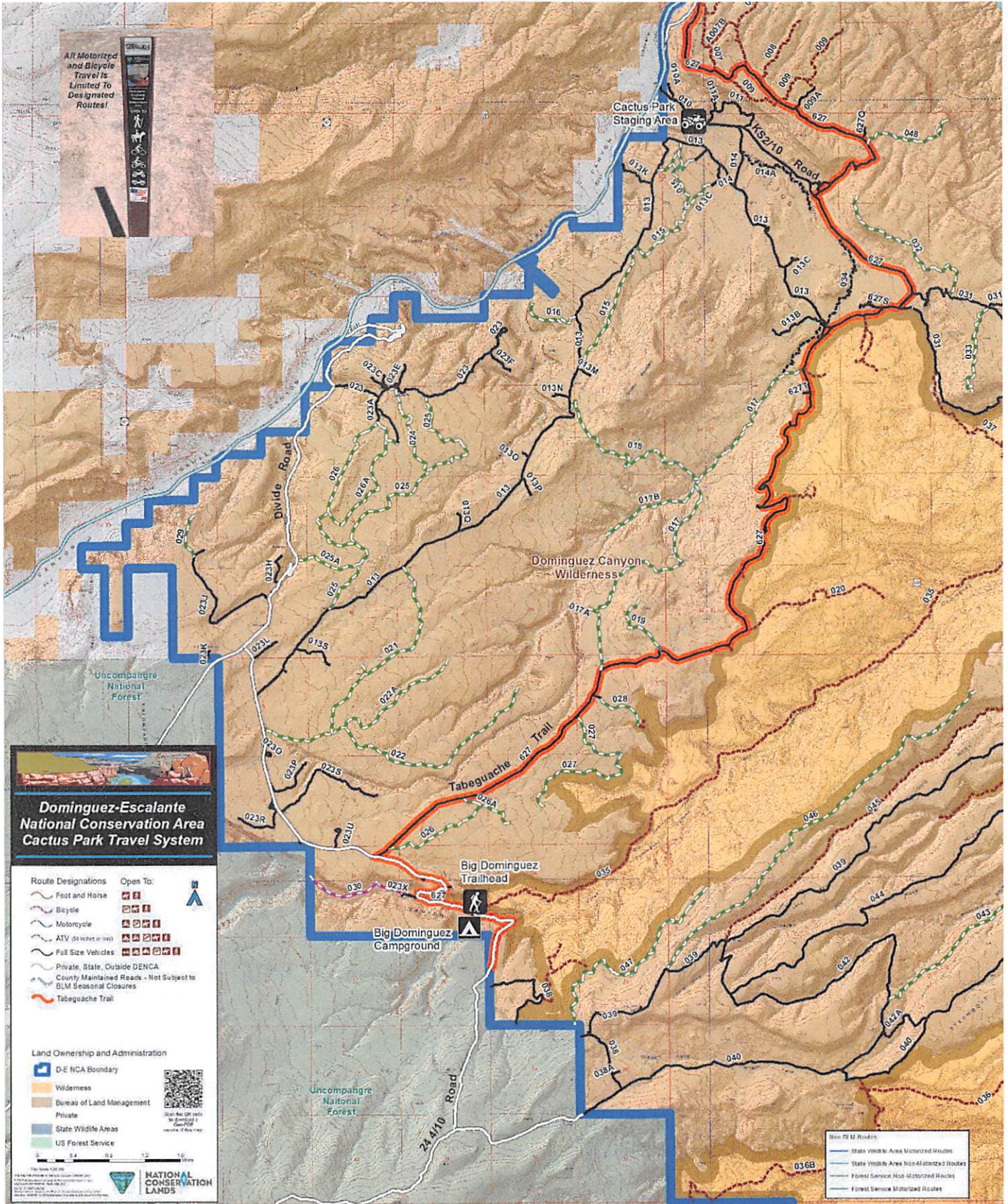
E-1 Vicinity Map: Please mark the vicinity where the project is located on the map below.



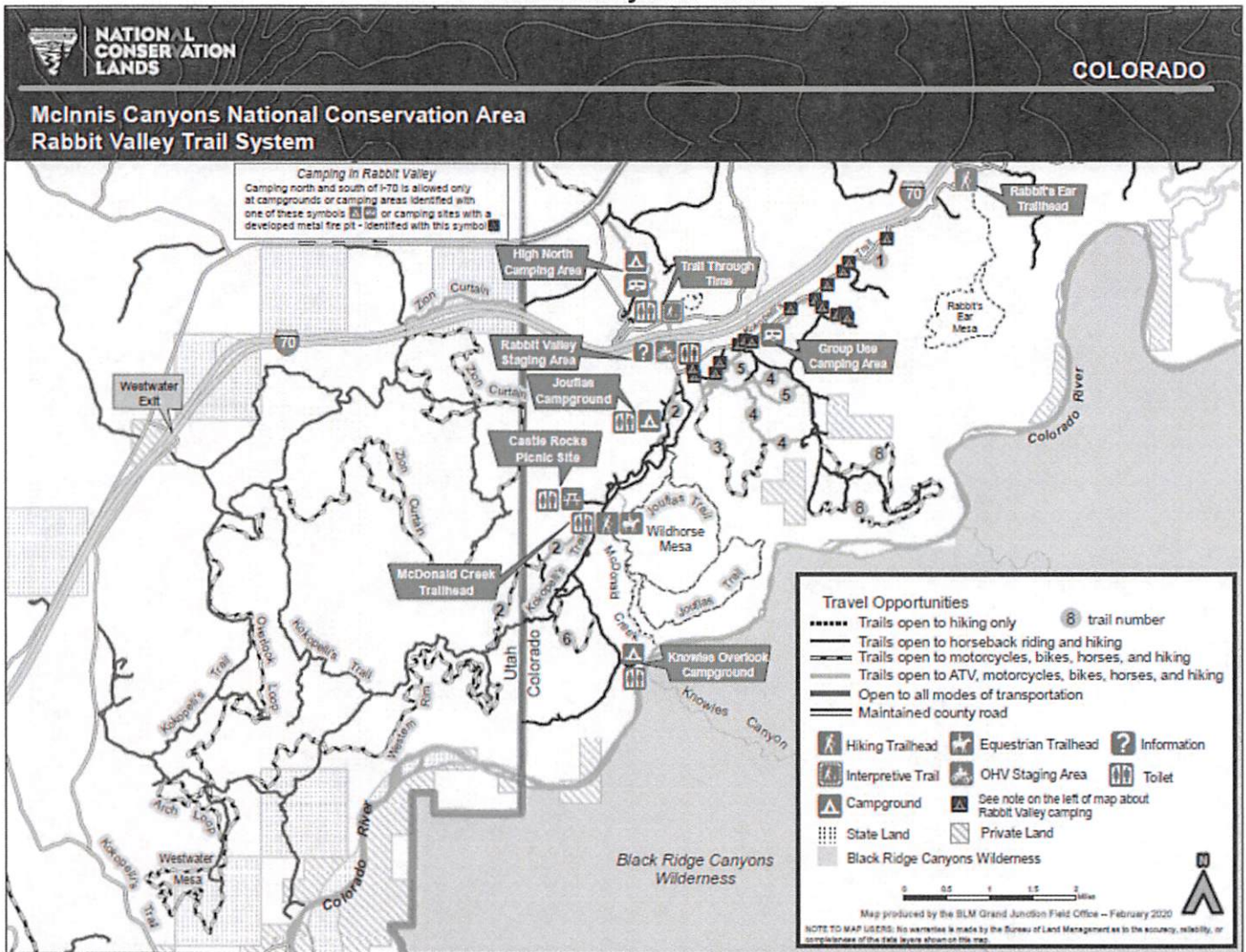
E-2 Project Map:



# Cactus Park OHV Area



# Rabbit Valley OHV Area

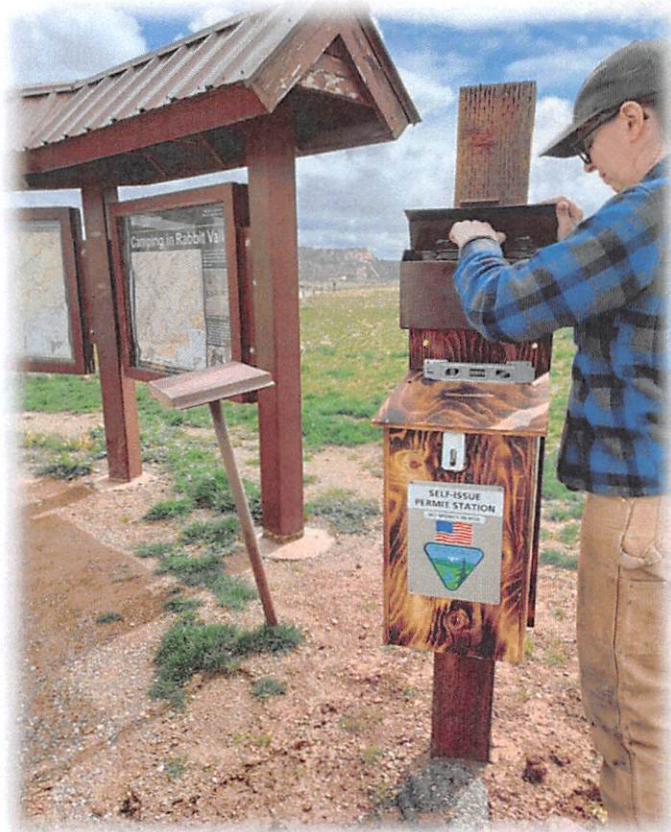


**(F) Project Illustration**

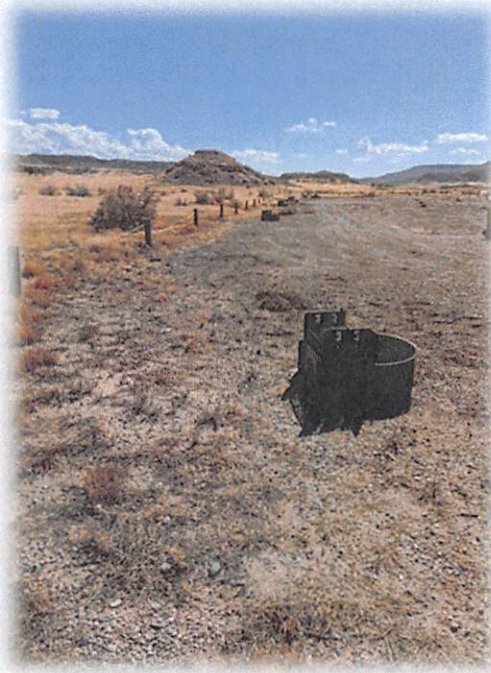
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**McInnis Canyon & Rabbit Valley OHV Area Projects**

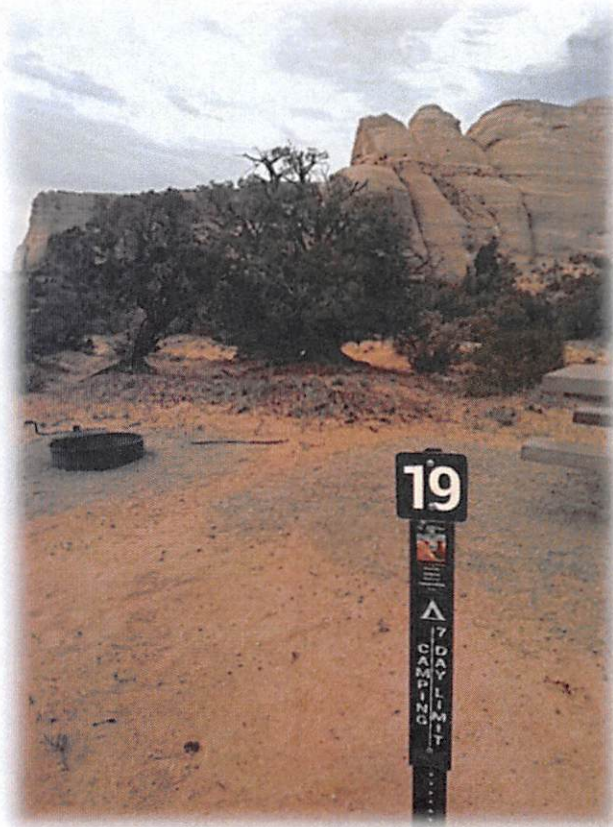
**Public Outreach to Implement New Permit System in Rabbit Valley**



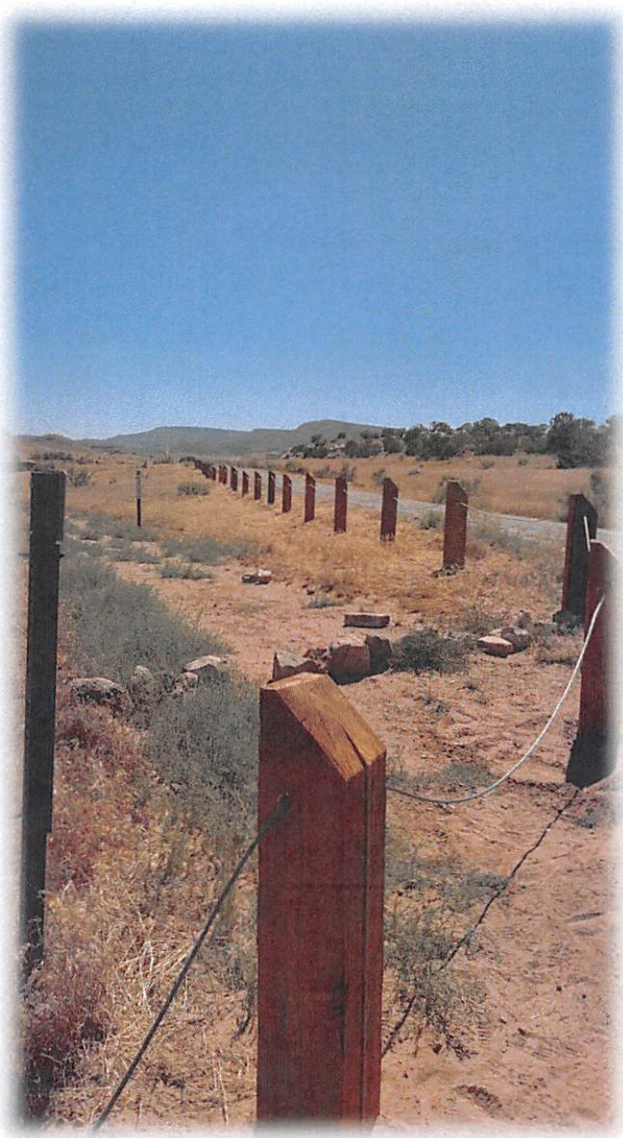
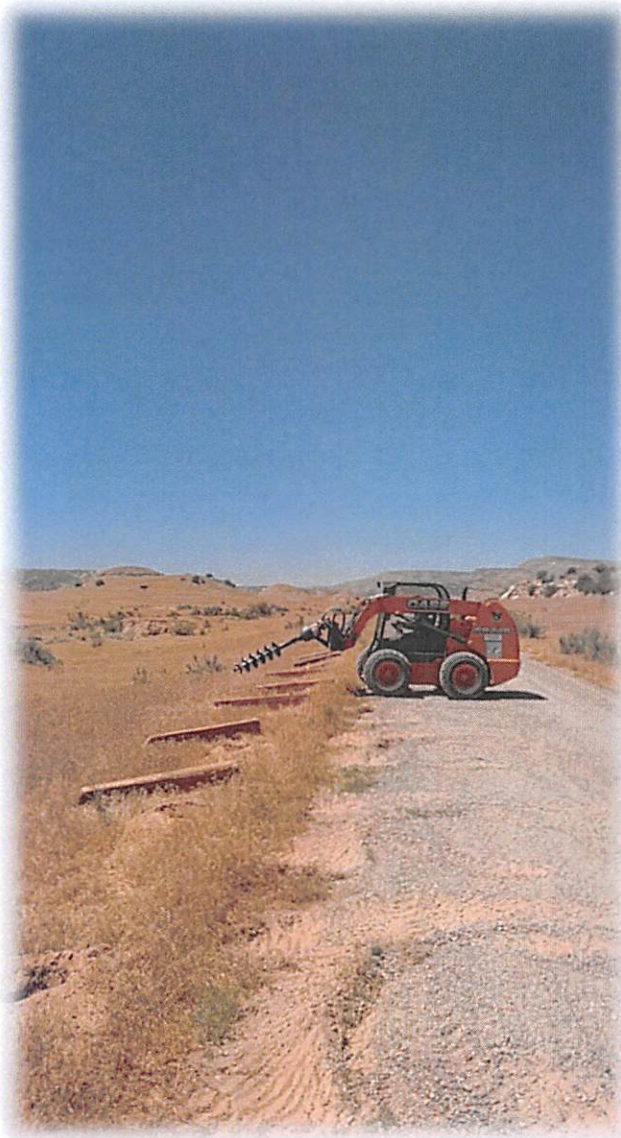
### Weed Mitigation at OHV Staging Area



### Numbering Campsites Along Trails

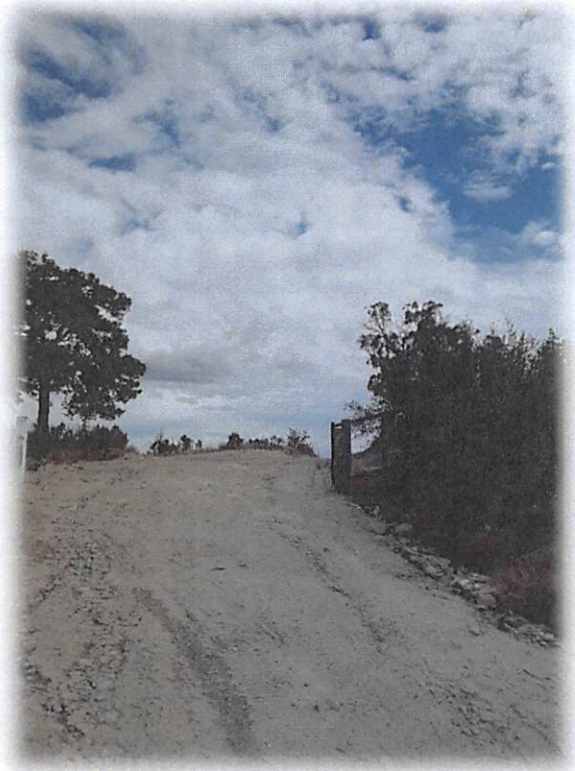
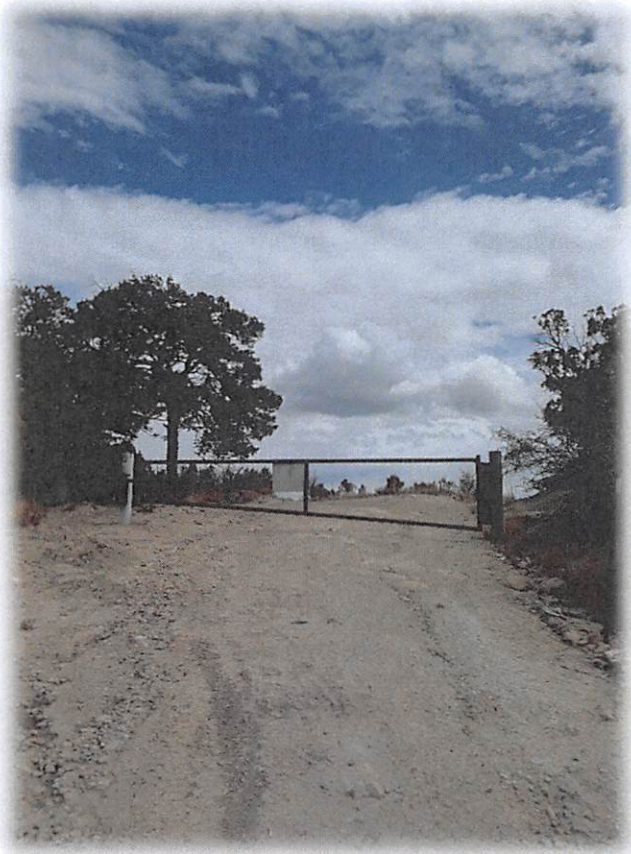


## Adding Post and Cable to Discourage the Use of Social Trails





## Opening of Seasonal Gates



Dominguez-Escalante/Cactus Park Projects

Travel Management Signage Repair



# Fixing Water Bars Throughout the Trail System

*Before*



*After*



*Before*



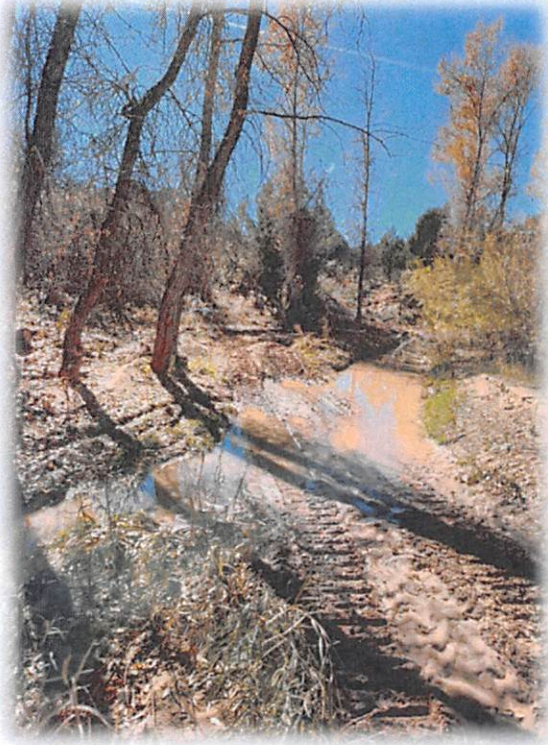
*After*



# Trail Re-Route and Stream Crossing Mitigation in Cactus Park/Gibbler's Gulch



*Before*



*After*



## **D-E NCA and MCNCA Trail Crew Work Plan 2023-24**

The project would fund one 3-4 person crew to work for the BLM, McInnis Canyons and Dominguez-Escalante NCAs. The project would fund the crew for no less than 6 months during the peak recreation seasons. The crew would be responsible for the ongoing maintenance and monitoring within the designated route network and related facilities managed by the NCAs. These travel plans cover over 2,000 mile of designated routes that are open to motorized use that will benefit from the project. While implementing and maintaining the travel management plans, the crew will also be charged with making public contacts and educating the public about changes to the designated routes. The following is a list of priorities for the 2023 season.

- Installing/repairing travel management signs throughout trail systems
- Construction of 6 miles of Ponderosa Loop trail that will connect dead end routes and afford quality riding experience (NEPA contingent)
- Construction of approx. 4 miles of trail at Farmers Canyon to connect trail system around wildlife closure area that will connect favorable trail systems during seasonal wildlife closure (NEPA contingent)
- Monitoring visitor use, providing maps and disseminating information to the public
- Educating the public on Tread Lightly ethics, rules, and regulations
- Maintaining and expanding amenities within campgrounds and trailheads within the OHV areas
- Informing BLM staff and Law Enforcement about violations
- Making management recommendations to BLM staff
- Making other improvements to OHV management as needed
- Social trails are identified, and proper signage/ decommissioning is used to prevent future use.
- Connecting dead end routes to minimize the amount of roaming around by the public to find a connection
- Ensure compliance with users at Rabbit Valley with new campground fee system starting in January 2023 (educating, guiding, encouraging, to stay the trail and why)
- Limiter/ seasonal close and open gates December 1<sup>st</sup> – April 30<sup>th</sup>
- Within Rabbit Valley and Cactus Park OHV areas, routes signed as opened or closed to OHVs in accordance with travel management designations
- Kids OHV training track needs reworked for drainage issues, potentially expand-explore options
- Buck n Rail Project for new acquisition of parcel in DENCA near Gibbler mountain right after homestead corral.
- Improve water quality and drainages as needed
- Reduce soil compaction on sensitive areas
- Decrease the spread of noxious weeds and direct recreational impacts away from sensitive wetland and riparian areas
- Focus on adding confidence markers on less used trails (23,24,25,26A,42A,49,50,51,52)
- Get NEPA approval to create lollipop feature on 50 in trail # 46 where old road use to be(dangerous turnaround spot on current ending of trail)